

Date of issue: Tuesday, 10 November 2020

MEETING	CABINET	
	Councillor Swindlehurst	Leader of the Council and Cabinet Member for Regeneration & Strategy
	Councillor Akram	Deputy Leader of the Council and Cabinet Member for Governance & Customer Services
	Councillor Anderson	Sustainable Transport & Environmental Services
	Councillor Bains	Inclusive Growth & Skills
	Councillor Carter	Children & Schools
	Councillor Mann	Planning & Regulation
	Councillor Nazir	Housing & Community Safety
	Councillor Pantelic	Health & Wellbeing
DATE AND TIME:	MONDAY, 16TH NOVEMBER, 2020 AT 6.30 PM	
VENUE:	VIRTUAL MEETING	
DEMOCRATIC SERVICES OFFICER: (for all enquiries)	NICHOLAS PONTONE 07514 939 642	

SUPPLEMENTARY PAPERS

The following Papers have been added to the agenda for the above meeting:-

* Items 2 to 15 were not available for publication with the rest of the agenda.

PART 1

<u>AGENDA ITEM</u>	<u>REPORT TITLE</u>	<u>PAGE</u>	<u>WARD</u>
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1.	Declarations of Interest	-	-
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All Members who believe they have a Disclosable Pecuniary or other Interest in any matter to be considered at the meeting must declare that interest and, having regard to the circumstances described in Section 4 paragraph 4.6 of the Councillors' Code of Conduct, leave the meeting while the matter is discussed.



<u>AGENDA ITEM</u>	<u>REPORT TITLE</u>	<u>PAGE</u>	<u>WARD</u>
2.	Minutes of the Meeting held on 12th October 2020	1 - 10	-
3.	Revenue Budget Monitoring - Quarter 2 2020/21	11 - 38	All
4.	Capital Monitoring Report - Quarter 2 2020/21	39 - 70	All
5.	Treasury Management Strategy Annual Report	71 - 96	All
6.	SBC Covid-19 Recovery and Skills	97 - 120	All
7.	Covid-19 Decisions Update	121 - 132	All
8.	Future Public Health Arrangements for Slough, RBWM and Bracknell Forest	133 - 140	All
9.	Stoke Gardens Regeneration Area Compulsory Purchase Order	141 - 152	Elliman
10.	A4 Cycle Highway	To Follow	All
11.	Administration of Business Rates	Item Withdrawn	All
12.	References from Overview & Scrutiny <ul style="list-style-type: none"> • Joint Overview & Scrutiny Committee and NCS Scrutiny Panel meeting on 29th October re A4 Bus Lane. • Overview & Scrutiny Committee on 4th November re community safety. 	153 - 208	All
13.	Notification of Key Decisions	209 - 220	All
14.	Exclusion of Press and Public	-	-

It is recommended that the Press and Public be excluded from the meeting during consideration of the item in Part 2 of the Agenda, as it involves the likely disclosure of exempt information relating to the financial or business affairs of any particular person (including the Authority holding the information) as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 (amended).

**AGENDA
ITEM**

REPORT TITLE

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PART II

15.	Temporary Accommodation Procurement	221 - 250	All
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Cabinet – Meeting held on Monday, 12th October, 2020.

Present:- Councillors Swindlehurst (Chair), Akram (Vice-Chair), Anderson, Bains, Carter, Mann, Nazir and Pantelic

Also present under Rule 30:- Councillors Gahir and Hulme

Apologies for Absence:- None.

PART 1

49. Declarations of Interest

Item 8 – HRA Asset Management Plan Update: Councillor Swindlehurst declared that he had been appointed by the Council as a member of DISH and DISH RP. He stated he would stay and vote on the item.

Item 8 – HRA Asset Management Plan Update: Councillor Nazir declared that he had been appointed by the Council as a member of DISH and DISH RP. Councillor Nazir stayed and voted on the item.

Item 8 – HRA Asset Management Plan Update: Councillor Mann declared that she had been appointed by the Council as a member of DISH. Councillor Mann stayed and voted on the item.

50. Minutes of the Meeting held on 14th September 2020

Resolved – That the minutes of the meeting of the Cabinet held on 14th September 2020 be approved as a correct record.

51. Medium Term Financial Strategy 2021/22 – 2023/24

The Director of Finance & Resources introduced a report that set out the plans for preparing a balanced budget for 2021/22 and the Medium Term Financial Strategy (MTFS) for 2021/22 to 2023/24.

There were significant financial pressures and uncertainties on all local authorities, particularly arising from the impacts of the Covid-19 pandemic. The Council was continuing to manage the in-year pressures and recognised the material impact on the MTFS in future years. The issues faced included the costs to the Council of the emergency response; the loss of income and lower revised estimates of Council Tax and Business Rates revenues; the fact that some savings plans had become unachievable; and the anticipated higher demand for services in the future such as children's and adult social care.

The latest MTFS estimated that there would be a project cumulative budget gap of £17.9m by 2023/24. The report stated that whilst every effort would be made to protect services the level of savings required would impact on service

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levels in some areas and these would be carefully considered in the process of setting future budgets. It had been reported nationally and that several local authorities would be in severe financial difficulties, however, the Cabinet was provided assurance that Slough Borough Council was not in a financial position that would require a Section 114 notice to be considered. The Council had entered this period in a relatively good position, with a balanced MTFS approved in February 2020, as a result of strong financial management in previous years. Members supported the approach set out to close the future budget gap for example by managing costs, increasing efficiencies, identifying further savings and generating commercial income.

Lead Members noted the overall position and discussed several aspects of the report including the impact on reserves and the progress of discussions with the Department for Education regarding the funding position of Slough Children's Services Trust and the liability to the Council. It was responded that discussions were ongoing and the Department understood the Council's position. It was expected that further clarity would be provided in the next few weeks. In relation to reserves, it was noted that it was unlikely the strategy agreed by Council in February to grow the reserves would be able to be implemented in the short term. There were significant uncertainties about the anticipated rise in demand for services, future levels of government funding and the future shape of the pandemic and further reports would be provided to Members over the coming months as part of the budget process.

At the conclusion of the discussion, the Cabinet noted the report.

Resolved –

- (a) That the updated MTFS targets for 2021/22 – 2023/24 be noted.
- (b) That the need to set a balanced budget over the whole of the MTFS period be noted.
- (c) That the issues and actions set out in this report which are informing the development of the Council's MTFS be noted.

52. Community Investment Fund Update

The Cabinet received a report that updated on the expenditure to date on the Community Investment Fund for the period to the end of September 2020.

The Appendix to the report set out the spending to date on a ward by ward basis. It was noted £613k of capital funding and £25k of revenue was still available to be allocated at the current time. Lead Members commented that a number of schemes were being delivered already such as the new green gyms funded this year and many more had funding committed. The Cabinet highlighted the importance of delivering the schemes identified by ward members in a timely manner and it was expected that councillors would be proposing further schemes in the coming months. Officers were asked to ensure that requests from Members to cost out potential schemes were

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completed quickly to ensure projects could be entered into the programme for delivery this year.

Lead Members commented that some projects agreed by Cabinet to be funded from underspends in previous years did not appear to be reflected in the Appendix. It was agreed that this should be clarified and all decisions previously made by Cabinet to fund specific schemes be carried forward and reflected in the next update.

The Cabinet had previously agreed funding for a number of projects from its allocation to address some of the emerging impacts of the Covid-19 pandemic on Slough. These included more support for rough sleepers, unemployed residents and measures to promote social distancing. Lead Members proposed that the High Street social distancing signage be refreshed to increase public awareness of the continued need to maintain social distancing. Given the current budget pressures it was agreed that the Cabinet would not make any further allocations, but would keep some of its budget in reserve to address any specific issues arising from Covid-19 over the autumn that would be appropriate for CIF funding.

Resolved – That the expenditure to date from the Community Investment Fund 2020/21 be noted.

53. Carbon Management Plan 2020-2030

The Environmental Quality Team Manager introduced a report that sought agreement to recommend the Carbon Management Plan 2020-30 to Council for approval.

The new plan took forward the work arising from the 2015-20 Carbon Management Plan and enacted the Council motion of 23rd July 2019 to develop a Climate Change Strategy and Action Plan. The previous plan aimed to reduce carbon emissions by 20% against the 2013/14 baseline. The Council had achieved a 32.5% reduction through a range of projects such as LED street lighting, energy efficiency schemes, use of renewable energy and reduced vehicle use.

The new plan aimed to make the Council carbon neutral by 2030 and included four key outcomes:

- A 10% reduction in net carbon emissions per year through to 2030.
- A 100% reduction in net carbon emissions by 2030 against the 2018/19 baseline.
- A reduction of 10.5 tonnes of CO₂e to 0 tonnes per Full Time Equivalent employee by 2030.
- A revenue saving of over 10% over the lifetime of the plan in operating costs for the Council.

There were six priorities in the plan and these were summarised. The Lead Member for Sustainable Transport & Environmental Services explained that

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whilst the previous plans had been successful, the 2020 to 2030 plan was more ambitious and would require a significant amount of work across the Council to deliver. The Cabinet fully supported the plan and agreed to recommend approval to Council on 24th November 2020.

Recommended – That the Carbon Management Plan 2020-2030 be approved.

54. Heart of Slough - North West Quadrant - Community Site Update

At the meeting on 15th June 2020 the Cabinet had approved the vision for the Heart of Slough North West Quadrant site and agreed that a masterplan should be progressed. A further report was considered that provided an update on the proposed community site and the cultural infrastructure strategy.

This strategy proposed an activity led, dispersed infrastructure model which invested in Council assets such as the Adelphi Theatre and The Venue @ The Curve rather than major capital investment in a new building on the site. The options appraisal indicated that such a facility would cost between £80m to £135m at a time when the authority faced financial pressures. It was recommended that an activity based approach that maximised existing assets and public space in the North West Quadrant was likely to achieve greater social outcomes with more modest investment.

It was noted that the report stated that the developers of Slough Central were also considering the creation of a cultural quarter to the rear of The Curve. The Officer informed the Cabinet of a statement from the developers that clarified that their proposals were at an early stage, would be subject to discussion and full business case review and that a cultural quarter may not come forward in the Slough Central scheme.

The Cabinet agreed that a dispersed strategy was the best approach as it would maximise the Adelphi and The Curve and encourage related leisure and cultural opportunities in the corridors between these facilities and wider town centre. The recommendations were agreed.

Resolved –

- (a) That the business planning and option review executive summary appended to the report be noted,
- (b) That it be agreed that the £50,000 budget approved by Cabinet in June would be repurposed to progress feasibility studies and option appraisals associated with existing Slough Borough Council assets that have potential for enhanced cultural utility,
- (c) That it be agreed that retaining circa a sixth of the North West Quadrant site for a large cultural building was not a financial priority for the Council at this present time and officers should seek to

achieve more with less through an activity led cultural investment strategy focussed on existing SBC assets; and

- (d) That it be agreed that the incorporation of Higher Education space and an innovation hub were still strategic priorities and that officers should seek their inclusion within the larger development project being promoted by North West Quadrant LLP which will now comprise the whole of the North West Quadrant site.

55. Approval of Slough Local Plan Proposed Spatial Strategy for Public Consultation

The Lead Member for Planning & Regulation and the Planning Policy Lead Officer introduced a report that sought approval of the proposed Spatial Strategy of the Slough Local Plan for public consultation in November and December 2020.

The Government had set a target for all Local Planning Authorities to adopt a Local Plan by the end of 2023. Slough had been working on its plan for some time but it had been unable to progress through the formal stages due to the uncertainty of Heathrow Airport expansion. As it was now very unlikely that the proposal for a third runway would come forward in the short term Slough would proceed with the plan on the basis that any new proposals for Heathrow could be dealt with in a review.

The draft Spatial Strategy had been considered by the Planning Committee, Overview & Scrutiny Committee and Member briefings prior to being presented to Cabinet. The strategy formed a key part of the Local Plan development for Slough and set out the proposed pattern and scale of development.

The five key components of the strategy were summarised:

- delivering major comprehensive redevelopment within the “Centre of Slough”;
- selecting other key locations for appropriate sustainable development, such as the trading estates;
- enhancing our distinct suburbs, vibrant neighbourhood centres and environmental assets;
- protecting the "strategic gap between Slough and Greater London; and
- promoting the cross-border expansion of Slough to meet unmet housing needs.

There had been a slight delay in the proposed consultation and it was noted that it was now expected to start on 9th November and be open until 21st December. The consultation mechanism would be digital given the Covid-19 restrictions. The Local Plan timetable would be that there would be a separate consultation on the Green Belt in 2021, a draft Local Plan in 2022 and examination and adoption in 2023.

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Lead Members discussed various aspects of the strategy and highlighted the importance of this phase of the Local Plan. The strategy was very important in setting out the pattern and scale of future development, anticipated future growth and linked to transport and other infrastructure plans. The strategy would then inform the planning policies.

The Cabinet agreed the recommendation that the strategy should go out the public consultation and encouraged residents and interested parties to participate and contribute their views.

Resolved –

- (a) That the Slough Local Plan Proposed Spatial Strategy Consultation Document in Appendix A be agreed.
- (b) That a six week public consultation exercise should be held beginning on 9th November 2020 be agreed.
- (c) That delegated powers be given to the Council's Planning Policy Lead Officer, following consultation with the Cabinet Member for Planning and Regulation, to make minor changes to the Consultation Document and proposed public consultation exercise.

56. HRA Asset Management Strategy Update - Affordable Housing Development

The Lead Member for Housing & Community Safety and the Service Lead Housing Development & Contracts introduced a report that updated on the progress of delivering the HRA Asset Strategy approved in April 2018, particularly the Housing Development Programme.

The ambitious programme aimed to deliver significant new affordable housing in Slough. There were a total of 86 sites in the HRA Development Programme and the progress was set out fully in Appendix A to the report. There was a long term strategy in place and in the short term it was aimed to deliver 473 units though planning to construction in the next 18 months. There was innovation in the programme in the use of the DISH RP, institutional financing, efficient of design and the model of procurement. The Officer gave a presentation that highlighted the progress of several exemplar schemes including the London Road Gateway Project, the Chalvey Extra Care scheme and the Broom House former garage site. The report set out the next steps on how the programme would be taken forward.

The Cabinet welcomed the progress that had made to increase the supply of affordable homes in Slough. The Council had made significant investment in this area, through vehicles such as James Elliman Homes, and progress was set to continue to gather pace in the coming years. The recommendations were reviewed and agreed by the Cabinet.

Resolved –

- (a) Delegate to the Director of Finance & Resources, following consultation with Cabinet Member for Housing & Community Safety, authority to dispose the assets listed in Appendix A, including disposals to be made at less than market value to the 'Development Initiative Slough Homes Registered Provider (DISH RP) for provision of affordable housing on the assets listed in Appendix A
- (b) Delegate to the Director of Finance & Resources, following consultation with the Cabinet Member for Housing & Community Safety and with advice of the Service Lead for Housing Development & Community Safety, authority to transfer and enter into leasebacks of the assets in Appendix A if such conveyancing structures facilitate the development of affordable housing
- (c) Approve the delegation of authority to the Director of Finance & Resources following consultation with Cabinet Member for Housing & Community Safety with advice of Service Lead for Housing Development and Contracts to consent to supporting DISH RP in provision of conditional supporting loan from the HRA, available retained 1-4-1 right to buy receipts, submit applications for and enter into grant agreements from Homes England with warranties in place acting as guardian guarantor for institutional finance. The condition is that the DISH RP delivers for the provision of affordable housing supported by localised allocation agreements.
- (d) Delegate authority to the Director of Finance & Resources following consultation with the Cabinet Member for Housing & Community Safety to make all necessary arrangements (including the entry into loan and other financing agreements) for up to £90m to be loaned to the DISH RP over the next 5 years on terms that require the DISH RP to develop and/or deliver the affordable housing as set out in appendix D.
- (e) Delegate authority to the Director of Finance & Resources following consultation with the Cabinet Member for Housing & Community Safety to facilitate, by means of financial or other guarantees or such other financial or other support considered to be reasonably necessary and in the best interests of the Council, the provision of Institutional Finance arrangement to be taken out by DISH RP.
- (f) Note the annual update to the HRA Asset Management Strategy in Appendix B, noting the update is part of the Housing Strategy. Cabinet further delegates authority to the Director of Place & Development with advice from the Service Lead for Housing Development and Contracts following consultation with Cabinet Member for Housing & Community Safety to implement and deliver the strategy.
- (g) Delegate authority to the Director of Finance & Resources following consultation with Cabinet Member for Housing & Community Safety

with advice of Service Lead for Housing Development and Contracts to procure, or use of available framework if established if better value for money services that will achieve; a detailed survey of Asbestos, establish Carbon neutral and building safety act initiatives, investment required to achieve compliance to meet regulatory and statutory standards. That HRA Capital funding for 2020/21 has identified capacity to assign a budget of £1.8m for the required range of detailed surveys.

- (h) Delegate authority to the Director of Finance & Resources following consultation with the Cabinet Member for Housing & Community Safety to seek consent from the Secretary of State to transfer by appropriate leaseback arrangements with DISH RP the properties identified by postcode in Appendix C by the Asset Performance Evaluation those properties identified as requiring a level of investment for repair and compliance with regulation that are or shall be a burden to the HRA, will be presented with individual business cases to the Section 151 Officer for approval.

57. Covid-19 Decisions Update

The Cabinet received a report that summarised the significant decisions taken by Officers since the previous meeting in response to the Covid-19 pandemic.

Ratification was sought of two decisions relating to strengthening local contact tracing capacity to supplement the national system and the updated Covid-19 Risk Register. The Cabinet ratified the executive decisions taken.

Resolved – That the Significant Decisions as set out in Appendix A to the report be endorsed.

58. References from Overview & Scrutiny

The Cabinet considered reference report from the Neighbourhoods & Community Services (NCS) Scrutiny Panel from 3rd September 2020 with regard to Food Poverty in Slough. The panel had established a Task & Finish Group which had produced a comprehensive report and series of recommendations for the Cabinet to consider.

The Chair of the NCS Panel, Councillor Hulme, summarised the Task & Finish Group report and recommendations. It was recognised that the issue of food poverty in Slough was wide ranging and complex, and would require joint working within the Council and between partner agencies to tackle the problem effectively. The recommendations were as follows:

1. “Develop a commitment and a proactive strategy to tackle food poverty in Slough Borough Council.
2. Create a directory of (and promote) all available services.
3. Start to monitor household food insecurity.

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4. Coordinate with schools to ensure all children have access to food 365 days a year.
5. Explore ways to reduce fuel poverty using regulatory tools such as the Housing Act 2004 and through the effective promotion of the various energy company obligation schemes already in operation in Slough.
6. Increase the capacity of the LWP team and provide customer service training.
7. Support & develop financial advice services.\
8. Develop community orchards and plant fruit trees around the borough.
9. Engage retailers and voluntary groups.
10. Consider more collaboration with probation services.
11. Improve working conditions and opportunities for Slough residents.
12. Organise an annual conference on food poverty.”

The Cabinet welcomed the report and strongly commended the panel and the officers who had supported it for the work that had been undertaken. Lead Members highlighted that food poverty was rightly an important local priority and there were clear linkages to the work of the Slough Wellbeing Board and emerging future Skills Hubs which aimed to provide job opportunities for residents and help to tackle one of the root causes of food poverty.

Each recommendation was considered in turn and it was recognised that some could be delivered relatively quickly, whereas others with higher cost or a wider impact on Council services would need more detailed consideration. For example the recommendations relating to local welfare provision and financial advice services could be considered through Phase 2 of the Our Futures programme and Customer Experience Strategy. Members may decide to use CIF funding to support certain initiatives.

The Cabinet decided that recommendations 1, 2, 3, 8, 9, 10 and 12 should be agreed and actioned, noting that the specific mechanisms may be revised e.g. the annual conference proposed in recommendation 12 may be better achieved by similar means such as an annual summit. The other recommendations would require more detailed work to understand the service and financial implications and this should be considered through the Phase 2 Our Futures programme and the budget setting process. Lead Members asked that an update be provided to the Cabinet on progress of delivery within six months.

Resolved –

- (a) That the recommendations of the Food Poverty Task & Finish Group be welcomed.
- (b) The Cabinet accepted recommendations 1,2, 3, 8, 9, 10 and 12 and agreed that further work should be carried out to establish how to take forward the other recommendations where there were more significant financial and service implications.

59. Notification of Key Decisions

The Cabinet considered and endorsed the Notification of Key Decisions published on 11th September 2020 which set out the key decisions expected to be taken by Cabinet over the next three months.

Resolved – That the published Notification of Key Decisions for the period between October and December 2020 be endorsed.

Chair

(Note: The Meeting opened at 6.30 pm and closed at 8.46 pm)

Risk	Mitigating action	Opportunities
Legal	N/A	N/A
Property	N/A	N/A
Human Rights	N/A	N/A
Health and Safety	N/A	N/A
Employment Issues	No Additional actions post budget setting.	None
Equalities Issues	Any Equality issues were considered as part of the budget setting process and EIA's were produced where appropriate. An EIA will be produced where required during the financial year.	N/A
Community Support	N/A	N/A
Communications	Current covid financial position and its potential impact on SBC have been communicated with officers and all staff.	N/A
Community Safety	N/A	N/A
Financial	The financial risks to the Council, especially with covid are advised in the attached report and how elements will impact the year end financial position.	This monitoring report covers the second quarter of the 2020-21 financial year and presents end of financial year projections. Decisions taken now will have a positive impact on the actual end of year financial position.
Timetable for delivery	The Council is currently reviewing the 2021-22 budgets. It has a duty to set a balance budget for the year.	The Council has outlined in the 18 th May 2020 cabinet report 'Impact of covid 19 on 2020-21 budgets.
Project Capacity	The LGA are providing pre-planned support to SCST/SBC which includes a review of SCST's financial position.	N/A
Other	N/A	N/A

(c) Human Rights Act and Other Legal Implications
None.

(d) Equalities Impact Assessment
There is no identified need for the completion of an EIA.

5. THE FORECAST (YEAR END) POSITION 2020-21

COUNCIL SUMMARY

5.1 The 2020-21 approved net budget for the Council is £124.412m.

At quarter 2 the year end position for all the Council run services is forecasting a balanced position. This takes in to account and applies the covid grant of £14.706m (grant £11.075 confirmed and £3.631 provisional). Before applying the grant the total overspend is £14.706m. Some areas are showing significant improvement from last quarter.

5.2 The current position, including Slough Children's' Services Trust (SCST), and is summarised in the table below with full details shown in Appendix A.

SUMMARY - GENERAL FUND REVENUE FORECAST (YEAR END) POSITION 2020-21					
Directorate	Revised Budget (Sept.20)	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Adult & Communities	51.721	59.141	7.420	7.857	(0.437)
Children Learning & Skills (excl. SCST)	11.909	10.353	(1.556)	(0.444)	(1.112)
Slough Children's' Service Trust (SCST)	28.723	30.295	1.572	1.572	0.000
Regeneration	(0.886)	1.046	1.932	1.463	0.469
Place & Development	20.947	22.468	1.521	0.697	0.824
Finance & Resources	10.529	(0.360)	(10.889)	(9.202)	(1.687)
Chief Executive Office	1.123	1.123	0.000	0.000	0.000
Total	124.066	124.066	(0.000)	1.943	(1.943)
% of revenue budget over/(under) spent			0.00%		
Non Departmental Services[1]	0.346	0.346	0.000	0.000	0.000
Total (Incl. Non Departmental Services)	124.412	124.412	(0.000)	1.943	(1.943)
% of budget over/(under) spent			0.00%		

[\[1\] Includes interest payments to finance the capital programme and investment receipts.](#)

Covid Related Pressures

5.3 Before the covid grant is applied the total pressure for the council is forecast £14.706m which is split by directorate. The table below separates general pressure from the covid pressure.

FORECAST COVID 19 PRESSURES BY DIRECTORATE			
Directorate	Total Pressure Excluding Covid Grant £'M	Covid Related £'M	Other Pressures or (Savings) £'M
Adult & Communities	7.420	6.500	0.920
Children Learning & Skills	0.016	1.572	(1.556)
Regeneration	1.932	1.759	0.173
Place & Development	1.521	0.790	0.731
Finance & Resources	3.817	2.087	1.730
Chief Executive Office	0.000	0.000	0.000
Total	14.706	12.708	1.998

Budget Changes

- 5.4 There have been budget transfers (virements) of £0.437m between directorate Adults and Children, Learning & Skills, a detailed analysis is provided in section 9 of the report. Also outlined are budget transfers over £0.100m for approval.

Adults & Communities

- 5.5 The Directorate's approved budget is £51.721m with a net provisional outturn of £59.141m. This represents an overspend of £7.420m, (which is 14.35% of the approved budget and an improvement from last quarter). It is estimated that of the £7.420m approximately £6.500m relates to covid pressures directly or indirectly.
- 5.6 The provisional outturn position is summarised in the table below and further analysis provided in Appendix B;

ADULTS & COMMUNITIES - FORECAST (YEAR END) POSITION 2020-21					
Directorate	Revised Budget (Sept.20) £'M	Forecast (Year End) Position 31.03.2021 £'M	Full Year Variance £'M	Last Variance June 2020 Q1 £'M	Change (Sept. 2020 Q2 & June 2020 Q1) £'M
Adult Social Care	40.303	44.878	4.575	5.288	(0.713)
Public Health	6.715	6.715	0.000	0.000	0.000
Communities and Skills	4.505	6.562	2.057	1.873	0.184
Regulatory Services	0.198	0.986	0.788	0.696	0.092
Total	51.721	59.141	7.420	7.857	(0.437)

- 5.7 The overall forecast overspend in Adult Social Care is £4.575m, and estimated £4.100 are due to covid pressures. This is an improvement from last quarter due to some services are still closed resulting in reduced costs. These pressures do include increase in client numbers by 5% above normal rate, additional support for care providers, inflation increases of up to 5%, additional PPE and loss of income from in care financial assessments of clients. The Communities and Skills pressure is due to the loss of income from the Leisure Services contract and Regulatory Services variance is due to a loss of income.

Management Action

- 5.8 The Adults Social Care service is exploring all means to reduce this budget pressure. A bid has been placed for some extra funding from Frimley Integrated Care System to offset the additional costs of covid that have not been funded by

CCG monies and local authority covid grant. The Recovery plan to reduce costs is currently on hold due to the crisis and will be under review to see if the costs can be reduced and the service are working with People Too to ensure we are maximising our budget.

Children, Learning & Skills and Slough Children's 'Services Trust (SCST)

- 5.9 The Directorate's net controllable Revenue Budget for 2020-21 is £40.632m inclusive of the Dedicated Schools Grant (DSG). The forecast outturn is £0.016m (0.04% of its budget, significant improvement from last quarter). The covid pressure relates to £1.572 within the SCST a reflection of increasing numbers of Children Looked After.
- 5.10 This provisional outturn position is summarised in the table below and an explanation for the main variances within the Directorate is also provided

CHILDREN, LEARNING & SKILLS - FORECAST (YEAR END) POSITION 2020-21					
Directorate	Revised Budget (Sept.20)	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Directorate Services	5.300	4.361	(0.939)	0.177	(1.116)
Slough Children's' Service Trust (SCST)	28.723	30.295	1.572	1.572	0.000
Inclusion	0.849	0.858	0.009	0.018	(0.009)
Schools	3.691	3.973	0.282	(0.094)	0.376
Early Years and Prevention	2.406	1.498	(0.908)	(0.545)	(0.363)
Sub Total	40.969	40.985	0.016	1.128	(1.112)
Dedicated Schools Grant (DSG)	(0.337)	(0.337)	0.000	0.000	0.000
TOTAL	40.632	40.648	0.016	1.128	(1.112)

Director's Services

- 5.11 The service is expected to underspend due to release of reserve funds to assist budget pressure on PFI unitary charge, CLS and central management and the Children, Learning & Skills other areas.

Slough Children's Services Trust (SCST)

- 5.12 The SCST is forecast to overspend by £1.572m above the agreed Council's budget, which relates to covid 19 pressures and is a reflection of increasing numbers of Children Looked After.
- 5.13 When SCST first informed the Council that there was a real possibility that the company was facing insolvency if expenditure was not brought under control, in July 2019, the section 151 officer requested that the possible impact of this action on SBC be highlighted – which resulted in a potential £4m revenue impact on the Council due to payments made to SCST in advance by the Council being unrecoverable. Due to significant work undertaken by SBC officers and DfE officials, the risk of SCST insolvency during 2019-20 was averted. The £4m payments in advance still requires an agreement between the SCST and DfE and agree a resolution.
- 5.14 SBC officers have been working closely with SCST's leadership team in an effort to understand SCST's current financial position and to support the organisation in initiatives that will reduce this overspend by the end of the financial year. Further, both SBC and SCST officers have been in regular discussions with DfE

and LGA officials highlighting the ongoing financial pressures facing the Trust and children's services more generally.

- 5.15 It is absolutely in the Council's best interests to ensure that SCST's finances are in a robust position at contract end. Not least in case it was deemed, at contract end that any existing liabilities owed by SCST should fall on the Council rather than on DfE who established the Trust. SBC officers have entered into discussions with DfE officials, supported by the LGA, to obtain clarification on this issue.

Schools.

- 5.16 The service has an overspend of £0.282m. This pressure is due to increased pressure in home to school transport, the service is reviewing contracts to bring in savings but these will reflect in future years.

Early Years' and Prevention.

- 5.17 The service is currently forecast to underspend by £0.908m. The Early Year's underspends as the service moves to a more permanent workforce reducing its reliance on agency staff. The income projection has been reduced by 15% on fees and charges. It is assumed that this will continue to reduce but will be supported in some way by the covid 19 support funding.

Management Action

- 5.18 The service is developing a plan to address the pressure on the High Needs Block within the DSG. And it will continue to review the SCST payment in advance £4.000m and the current overspend of £1.572m

Regeneration

- 5.19 The Regeneration Directorate net budget is -£0.886m and has a forecast adverse year end position of £1.932m. The covid 19 pressure is approximately £1.759m due to income losses, the reminder pressure within commercial rents and emergency repairs. The increases from last quarter are mainly due to the loss of income and increased consultancy costs within major infrastructure.
- 5.20 The provisional outturn position is summarised in the table below and further analysis provided in Appendix B;

REGENERATION - FORECAST (YEAR END) POSITION 2020-21					
Directorate	Revised Budget (Sept.20)	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Major Infrastructure	4.263	4.538	0.275	0.000	0.275
Planning & Transport	2.107	3.218	1.111	0.632	0.479
Parking	0.427	0.916	0.489	0.468	0.021
Regeneration Development	(6.351)	(6.292)	0.059	0.281	(0.222)
Regeneration Delivery	(1.354)	(1.616)	(0.262)	0.082	(0.344)
Economic Development	0.022	0.282	0.260	0.000	0.260
TOTAL	(0.886)	1.046	1.932	1.463	0.469

Place & Development

- 5.21 This Directorate's current net budget is £20.947m. The forecast year end position is an overspend of £1.521m. The main pressure in this area continues to

relate to Environment Services and DSO (Direct Services organisation) £0.587, tackling homelessness (£0.300 is directly due to covid 19 pressure) and the facilities operational building management.

- 5.22 The provisional outturn position is summarised in the table below and further analysis provided in Appendix B;

PLACE & DEVELOPMENT - FORECAST (YEAR END) POSITION 2020-21					
Directorate	Revised Budget (Sept.20)	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Building Management	4.946	5.163	0.217	0.667	(0.450)
Housing (People) Services	2.548	3.191	0.643	0.030	0.613
Housing Development	0.022	0.034	0.012	0.000	0.012
Neighbourhood Services	1.315	1.377	0.062	0.000	0.062
Environmental Services	14.124	14.331	0.207	0.000	0.207
Direct Service Organisation (DSO)	(2.008)	(1.628)	0.380	0.000	0.380
TOTAL	20.947	22.468	1.521	0.697	0.824

Finance & Resources

- 5.23 This Directorate's current net budget is £10.529m, and has a favourable variance £10.889. Without the application of the covid grant the directorate has a pressure of £3.817m. £2.087 is an indirect cost of covid due to savings targets not being met and the remainder is pressure of agency costs.
- 5.24 The provisional outturn position is summarised in the table below and further analysis provided in Appendix B;

FINANCE & RESOURCES - FORECAST (YEAR END) POSITION 2020-21					
Directorate	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Customer and Communications	0.846	1.078	0.232	0.040	0.192
Organisation Development & HR	1.104	1.704	0.600	1.225	(0.625)
Governance	0.953	0.953	0.000	0.000	0.000
Digital & Strategic IT	4.750	4.750	0.000	(0.091)	0.091
Corporate Resources	1.439	2.039	0.600	0.015	0.585
Transformation	(1.500)	(0.300)	1.200	1.500	(0.300)
Transactional Services	3.076	3.776	0.700	0.817	(0.117)
Corporate and Departmental	(0.139)	0.346	0.485	0.000	0.485
Covid GRANT (General)	0.000	(11.075)	(11.075)	(9.077)	(1.998)
Covid GRANT Provisional (Income Loss)	0.000	(3.631)	(3.631)	(3.631)	0.000
TOTAL	10.529	(0.360)	(10.889)	(9.202)	(1.687)

Chief Executive

- 5.25 This Directorate's current net budget is £1.123m, and is expected to breakeven this financial year.

5.26 The provisional outturn position is summarised in the table below

CHIEF EXECUTIVE OFFICE - FORECAST (YEAR END) POSITION 2020-21					
Directorate	Revised Budget (Sept.20)	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Executive's Office	0.352	0.352	0.000	0.000	0.000
Strategy and Performance	0.771	0.771	0.000	0.000	0.000
TOTAL	1.123	1.123	0.000	0.000	0.000

Non-Departmental Services and MRP

5.27 This service current net budget is £0.346m, and is expected to breakeven this financial year. This includes treasury function which includes interest payable and receivable. The treasury function follows the prudential code guidelines agreed at cabinet.

5.28 The forecast outturn position is summarised in the table below

NON DEPARTMENTAL SERVICES - FORECAST (YEAR END) POSITION 2020-21					
Non-Departmental	Revised Budget (Sept.20)	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Treasury Management	0.915	0.915	0.000	0.000	0.000
Other Non Service Items	(0.769)	(0.769)	0.000	0.000	0.000
Parish Precepts	0.200	0.200	0.000	0.000	0.000
TOTAL	0.346	0.346	0.000	0.000	0.000

MRP

5.29 The treasury management budget is apportioned below. Within treasury an allowance has been placed for the Minimum Revenue Provision (MRP). The amount charged to the revenue budget for the repayment of debt is known as Minimum Revenue Provision (MRP). The total MRP charge is estimated to be £4.002m, where resources allow the council will consider using capital receipts to fund MRP in order to relieve pressure on the Revenue budget.

Non-Departmental	Revised Budget £'M
Interest Payable and Similar Charges	3.983
Interest & Investment Income	-3.108
Minimum Revenue Provision	0.040
	0.915

Transformation Fund

5.30 The Council has an agreed Transformation programme and has allocated the below £4.426m for elements below. Financial regulations allows the flexible use of capital receipts on projects that are designed to generate ongoing revenue savings in the delivery of public services and/or transform service delivery to reduce costs.

TRANSFORMATION FUND PROGRAMME FORECAST (YEAR END) POSITION 2020-21			
Scheme	Fund Available	Forecast (Year End) Position 31.03.2021	Full Year Variance
	£'M	£'M	£'M
Transformation Fund	2.768	1.890	(0.878)
Children's Trust	0.250	0.158	(0.092)
Other Initiatives (still to be identified)	1.408	1.107	(0.301)
Total	4.426	3.155	(1.271)

6 Impact on Council Reserves

- 6.1 The Council currently has £16.320m reserves, £8.123m of general reserves and £8.147m of earmarked reserves which could be available to protect the Council from current covid 19 financial pressures. The Council will work to reduce the overall pressure in the revenue services. If it was to meet the pressures from within the reserves the impact is shown below. Reducing the reserves to £14.322m, however, the Council will work to mitigate this pressure.

COUNCIL RESERVES FORECAST (YEAR END) POSITION 2020-21	
Council Reserves	
	£'M
General Fund	8.173
Earmarked Reserves	8.147
Total	16.320
Current Deficit/Pressure Q2 Revenue Budget Monitoring	(1.998)
Forecast Balance at 31.03.2021	14.322

- 6.2 The Council also has a Dedicated Schools Grant deficit of £13.356m. This relates to special educational needs and shows separately on its balance sheet. The Council does not have to take account of this deficit in setting its budget and does not need to take this balance into account when considering the robustness of the Council's reserves. The schools balances are £6.156m most of which is attributable to one school at this time; the deficit of £13.356m is not included in an assessment of the Council's current financial position as DfE guidance, from March 2019, states:

"Any kind of local authority revenue reserve may be either negative or positive. Since ring-fenced reserves are not taken into account in assessing local authorities' ability to set a lawful balanced budget, DSG deficits will not need to be covered for that purpose by an equivalent amount in local authorities' general reserves".

- 6.3 The Council will need agreement with the DfE on how the deficit will be cleared in future years.

7. Housing Revenue Account (HRA)

- 7.1 The HRA forecast outturn position is to spend £38.394 against a forecast income of £35.953m expected; this gives a net deficit for the HRA of £2.441m. This deficit will be made up by a planned contribution from the housing reserves.

- 7.2 The HRA is a statutory ring-fenced account and any balances at the end of the year must be carried forward within this account to the next year. The HRA general reserve balance is forecast £13.996m at the beginning of the financial year and will reduce to £11.555m if the amount of overspend is £2.441m.
- 7.3 The latest overall position is summarised in the table below.

SUMMARY - HOUSING REVENUE ACCOUNT FORECAST (YEAR END) POSITION 2020-21					
Service	Revised Budget (Sept.20) £'M	Forecast (Year End) Position 31.03.2021 £'M	Full Year Variance £'M	Last Variance June 2020 Q1 £'M	Change (Sept. 2020 Q2 & June 2020 Q1) £'M
HRA Expenditure	38.394	38.394	0.000	0.000	0.000
HRA Income	(35.953)	(35.953)	0.000	0.000	0.000
Total	2.441	2.441	0.000	0.000	0.000

- 7.4 A detailed breakdown of the HRA expenditure and income shown in the table below.

HOUSING REVENUE ACCOUNT FORECAST (YEAR END) POSITION 2020-21					
Service - Housing Revenue Account	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
EXPENDITURE					
Management Team (& Recharges)	5.237	4.395	(0.842)	0.000	(0.842)
Supported Housing	0.030	0.002	(0.028)	0.000	(0.028)
Tenant Services	1.674	1.932	0.258	0.000	0.258
Neighbourhood Housing Area North	0.522	0.643	0.121	0.000	0.121
Neighbourhood Housing Area South	0.378	0.302	(0.076)	0.000	(0.076)
Neighbourhood Housing Area East	0.515	0.510	(0.005)	0.000	(0.005)
Areas & Investigations	0.576	0.529	(0.047)	0.000	(0.047)
Client Services Team	1.173	0.963	(0.210)	0.000	(0.210)
Neighbourhood Resilience & Enforcement Team	0.334	0.330	(0.004)	0.000	(0.004)
Housing Allocations	0.070	0.067	(0.003)	0.000	(0.003)
Tenants Participation Team	0.313	0.299	(0.014)	0.000	(0.014)
Lettings	0.205	0.197	(0.008)	0.000	(0.008)
Leaseholder Team	0.249	0.345	0.096	0.000	0.096
Housing Repairs	8.500	6.335	(2.165)	0.000	(2.165)
Loans, Bad Debt & Council Tax	9.718	14.707	4.989	0.000	4.989
Depreciation & Funding of Capital Projects	8.900	8.979	0.079	0.000	0.079
TOTAL EXPENDITURE	38.394	40.535	2.141	0.000	2.141

Service - Housing Revenue Account	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
INCOME					
Dwelling Rents	(32.179)	(33.796)	(1.617)	0.000	(1.617)
Garage Rents	(0.504)	(0.391)	0.113	0.000	0.113
Shop Rent	(0.531)	(0.524)	0.007	0.000	0.007
Other Rents	(0.533)	(1.165)	(0.632)	0.000	(0.632)
Leaseholder Service Charges	(0.478)	(0.744)	(0.266)	0.000	(0.266)
General Service Charges	(1.728)	(1.474)	0.254	0.000	0.254
Interest	0.000	0.000	0.000	0.000	0.000
TOTAL INCOME	(35.953)	(38.094)	(2.141)	0.000	(2.141)
TOTAL	2.441	2.441	0.000	0.000	0.000

8 SAVINGS SUMMARY

Council Saving Summary

- 8.1 The Council's total savings placed in this year's financial budget is £7.955m. Below are a savings summary by service area and the type of savings. With the impact of covid pressures large proportion of the savings are deemed unachievable. The services are working towards these targets to mitigate pressures for the future. From previous quarter slight improvement in Adults and communities by 2% and Finance & Resources by 16% where savings have been identified as achievable

SAVINGS MONITOR 2020-21					
Service	Responsible Officer	Savings Agreed	Savings Identified to date	Savings Expected to be achieved	Savings Now Deemed Unachievable
			GREEN	AMBER	RED
		£'000	£'000	£'000	£'000
Adult & Communities	Alan Sinclair	2,395	275	351	1,769
Children, Learning & Skills	Cate Duffy	590	0	590	0
Regeneration	Stephen Gibson	(500)	0	(1,000)	500
Place & Development	Richard West	1,291	0	1,291	0
Finance & Resources	Neil Wilcox	3,944	1,184	1,510	1,250
Treasury Finance & Resources	Neil Wilcox	235	0	235	0
Total Savings		7,955	1,459	2,977	3,519
% Against Saving			18%	37%	44%
% Savings from Previous quarter			2%	37%	61%
			17%	0%	-17%

8.2 Type of Saving

Service	Commercial	Efficiency	Income	Staffing	Strategic Review	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Adult & Communities	2,054	151	40	0	150	2,395
Children, Learning & Skills	0	110	180	0	300	590
Regeneration	-900	0	400	0	0	-500
Place & Development	285	150	856	0	0	1,291
Finance & Resources	1,800	1,184	0	960	0	3,944
Treasury Finance & Resources	235	0	0	0	0	235
Total	3,474	1,595	1,476	960	450	7,955

8.3 Appendix C provides a complete list of savings with further detail. Outlined by directorate

9. VIREMENTS

9.1 The virements below represent a movement of budgets between directorates which needs approval by the Cabinet.

Reference	Reason	Adults and Communities	Children, Learning and Skills
PL-978	Moving services between Directorate	(437,043.00)	437,043.00
Virement Total Between Directorate		(437,043.00)	437,043.00

9.2 The below virements under finance regulations need approval as the movements are over the £100,000 limit. These virements are movements within a directorate transferring budgets to individual service areas cost centres.

Reference	Department	Budget Transfers Over £100,000	Amount
PL-971	Adults & Communities	Alignment of Early Years and SEND budgets	164,710.00
PL-972	Adults & Communities	Alignment of Leisure Services and Parks	119,600.00
PL-973	Adults & Communities	Alignment of Leisure Services and Parks	167,480.00
PL-990	Adults & Communities	Re-alignment of Non Controllable in A&C	686,610.00
PL-979	Children Learning and Skills	Pupil Premium Allocation for Q1	1,808,175.00
PL-980	Children Learning and Skills	Applying the Growth Fund Budgets	209,899.00
PL-982	Children Learning and Skills	Allocation of 6th Form Funding	1,854,185.04
PL-983	Children Learning and Skills	Allocation of UIFSM Funding	962,644.00
PL-1025	Children Learning and Skills	Re-alignment of Salary Budgets	518,100.00
PL-1026	Children Learning and Skills	Re-alignment of Salary Budgets	276,200.00
PL-1028	Children Learning and Skills	Allocation of Autumn Catch Up Grant	155,460.00
PL-1014-6, 21-2	Place & Development	Re-alignment of Budgets in Environment	108,000.00

10. WRITE OFFS

10.1 Write offs totalling £1,000,209.72 have arisen over the past 3 months. Cabinet is requested to approve these write offs in accordance with the council's financial procedures rules. The Write Offs are detailed in the table below.

Reason	Council Tax £	Former Tenant Areats £	Housing Benefit £	Total £
Unable to trace / Absconded	6,108.93	18,262.85	2,628.74	27,000.52
Vulnerable Persons	1,140.62	0.00	0.00	1,140.62
Deceased	3,364.50	17,938.78	21,560.51	42,863.79
Statute Barred/Unable to Enforce	453.61	0.00	912,745.77	913,199.38
Bankruptcy	1,459.86	0.00	0.00	1,459.86
Misc. (incl uneconomical to pursue)	114.37	0.00	15,537.84	15,652.21
Credit Balances	(1,106.66)	0.00	0.00	-1,106.66
Total	11,535.23	36,201.63	952,472.86	1,000,209.72

10.2 The former tenant arears relate to two individual debts and have been agreed as per our finance regulations of individual debts over £15,000 and housing are placing parameters to prevent future debts escalating. The housing benefit debt £912,745.77 which are various debts over 6 years deemed unable to enforce or statute barred.

11. CONCLUSION

11.1 SBC is currently operating in a period of financial difficulty primarily due to the covid 19 pressure and demand for increased services. The covid 19 financial situation is impacting with increased costs due to increased demand and lost opportunities to generate income.

This will continue to be monitored closely, acknowledging that the current estimates remain provisional as the full impacts of the virus are still emerging and further losses we hope will increase government grants. Further announcements of government funding will be advised in the monitoring as the funds become available.

12 Appendices Attached

- 'A' - General Fund Overall Forecast Position
- 'B' - General Fund Forecast Position Detailed
- 'C' - General Fund Savings Monitor Itemised Report

APPENDIX A - General Fund Revenue Monitoring September 2020 Period 6 Quarter 2

Directorate	Revised Budget	Last Variance June 2020 Q1	Forecast (Year End) Position 31.03.2021	Full Year Variance	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Adult and Communities					
Adult Social Care	40.303	5.288	44.878	4.575	(0.713)
Public Health	6.715	0.000	6.715	0.000	0.000
Communities and Leisure	4.505	1.873	6.562	2.057	0.184
Regulatory Services	0.198	0.696	0.986	0.788	0.092
Total	51.721	7.857	59.141	7.420	(0.437)
Children, Learning and Skills					
Directorate Services	5.3	0.177	4.361	(0.939)	(1.116)
Slough Childrens' Service Trust	28.723	1.572	30.295	1.572	0.000
Inclusion	0.849	0.018	0.858	0.009	(0.009)
Schools	3.691	(0.094)	3.973	0.282	0.376
Early Years and Prevention	2.406	(0.545)	1.498	(0.908)	(0.363)
Sub-Total	40.969	1.128	40.985	0.016	(1.112)
Dedicated Schools Grant (DSG)	(0.337)	0.000	(0.337)	0.000	0.000
Total	40.632	1.128	40.648	0.016	(1.112)
Regeneration					
Major Infrastructure	4.263	0.000	4.538	0.275	0.275
Planning & Transport	2.107	0.632	3.218	1.111	0.479
Parking	0.427	0.468	0.916	0.489	0.021
Regeneration Development	(6.351)	0.281	(6.292)	0.059	(0.222)
Regeneration Delivery	(1.354)	0.082	(1.616)	(0.262)	(0.344)
Economic Development	0.022	0.000	0.282	0.260	0.260
Total	(0.886)	1.463	1.046	1.932	0.469
Place & Development					
Building Management	4.946	0.667	5.163	0.217	(0.450)
Housing (People) Services	2.548	0.030	3.191	0.643	0.613
Housing Development	0.022	0.000	0.034	0.012	0.012
Neighbourhood Services	1.315	0.000	1.377	0.062	0.062
Environmental Services	14.201	0.000	14.331	0.130	0.130
DSO	(2.085)	0.000	(1.628)	0.457	0.457
Total	20.947	0.697	22.468	1.521	0.824
Finance and Resources					0.000
Customer and Communications	0.846	0.040	1.078	0.232	0.192
Organisation Development and HR	1.104	1.225	1.704	0.600	(0.625)
Governance	0.953	0.000	0.953	0.000	0.000
Digital and Strategic IT	4.750	(0.091)	4.750	0.000	0.091
Corporate Resources	1.439	0.015	2.039	0.600	0.585
Transformation	(1.500)	1.500	(0.300)	1.200	(0.300)
Transactional Services	3.076	0.817	3.776	0.700	(0.117)
Corporate and Departmental	(0.139)	0.000	0.346	0.485	0.485
Covid GRANT (General)	0.000	(9.077)	(11.075)	(11.075)	(1.998)
Covid GRANT Provisional (Income Loss)	0.000	(3.631)	(3.631)	(3.631)	0.000
Total	10.529	(9.202)	(0.360)	(10.889)	(1.687)
Chief Executive Office					0.000
Executive's Office	0.352	0.000	0.352	0.000	0.000
Strategy and Performance	0.771	0.000	0.771	0.000	0.000
Total	1.123	0.000	1.123	0.000	0.000
					0.000
GRAND TOTAL	124.066	1.943	124.066	0.000	(1.943)

Appendix B General Fund Provisional Year End Position

Provides further detail on key pressure areas and a complete breakdown is provided in Appendix A above

1. Adults & Communities - Adult Social Care

The overall overspend forecast in Adult Social Care is £4.575m, which is 11.35% of its budget £40.303m. This includes covid related pressures of £1.377 and £3.198m general pressures of additional demography growth to cover costs of client care.

ADULTS & COMMUNITIES - FORECAST (YEAR END) POSITION 2020-21 ADULT SOCIAL CARE					
Service – Adult Social Care	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Safeguarding and Governance	0.490	0.430	(0.060)	(0.060)	0.000
ASC Management	1.390	1.098	(0.292)	(0.279)	(0.013)
Directly Provided Services	2.330	2.233	(0.097)	(0.001)	(0.096)
Mental Health Services	4.524	4.921	0.397	0.449	(0.052)
Learning Disability Services	11.200	11.905	0.705	0.699	0.006
North Locality	4.915	6.221	1.306	1.114	0.192
South Locality	4.245	6.097	1.852	1.890	(0.038)
East Locality	6.191	8.626	2.435	2.273	0.162
Reablement	1.266	0.866	(0.400)	(0.400)	0.000
Care Group Commissioning	3.752	3.762	0.010	0.264	(0.254)
Sub Total before Planned in Year Savings	40.303	46.159	5.856	5.949	(0.093)
Planned in year savings	0.000	(1.281)	(1.281)	(0.661)	(0.620)
Sub Total	40.303	44.878	4.575	5.288	(0.713)

2. Adults & Communities – Communities & Regulatory

The forecast for communities & skills is an overspend of £2.057m. The main area of overspend is due to the loss of income from the leisure services contract of £1.489M and the potential of having to pay extra monies to the provider of a similar amount. There are ongoing negotiations with provider and once these have concluded the outcome will be reported.

The forecast for regulatory services is an overspend of £0.788m. These covid pressures are £0.465m of savings target unlikely to be met, £0.300m loss of income from trading services. Lastly additional staffing costs due to covid £0.023m

ADULTS & COMMUNITIES - FORECAST (YEAR END) POSITION 2020-21 COMMUNITIES					
Service – Communities	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Communities					
Community and Skills	4.505	6.562	2.057	1.873	0.184
Regulatory Services	0.198	0.986	0.788	0.696	0.092
Sub Total	4.703	7.548	2.845	2.569	0.276

3. Regeneration – Major Infrastructure

The Major Infrastructure service has a forecast of £0.275m adverse position and is summarised in the table below. The change is due to high consultancy costs and increase costs for street lighting, maintenance and electricity.

REGENERATION - FORECAST (YEAR END) POSITION 2020-21 MAJOR INFRASTRUCTURE					
Service - Major Infrastructure	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Heathrow Strategic Planning Group	0.000	0.000	0.000	0.000	0.000
Planning Development Fund	0.000	0.000	0.000	0.000	0.000
Heathrow West/Arora	0.000	0.000	0.000	0.000	0.000
Highways & Transportation Consultancies	0.465	0.877	0.412	0.000	0.412
Transport and Highways	0.427	0.358	(0.069)	0.000	(0.069)
Environmental Quality	0.257	0.251	(0.006)	(0.009)	0.003
Fleet Challenge	0.035	0.035	0.000	0.000	0.000
Highways / Roads (Structural)	0.088	0.081	(0.007)	(0.007)	0.000
Street Lighting	0.355	0.508	0.153	0.153	0.000
Air Quality Sensor Project	0.000	0.000	0.000	0.000	0.000
Traffic Management & Road Safety	0.399	0.381	(0.018)	0.000	(0.018)
Access Fund	0.000	0.000	0.000	0.000	0.000
Public Transport	2.186	1.925	(0.261)	(0.088)	(0.173)
Fleet Management	0.022	(0.025)	(0.047)	(0.049)	0.002
Community Transport	0.029	0.147	0.118	0.000	0.118
TOTAL	4.263	4.538	0.275	0.000	0.275

4. Regeneration - Planning & Transport

The Planning and Transport service has a forecast of £1.111m adverse position and is summarised in the table below. This is an increase from last quarter due to development management staff costs higher than the projected income forecast.

REGENERATION - FORECAST (YEAR END) POSITION 2020-21 PLANNING & TRANSPORT					
Service - Planning & Transport	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Local Land Charges	(0.063)	(0.029)	0.034	0.000	0.034
Director Management Unit	0.661	0.662	0.001	0.000	0.001
Planning Policy	0.692	0.465	(0.227)	0.000	(0.227)
Building Control	0.061	0.382	0.321	0.233	0.088
Development Management	0.284	0.876	0.592	0.000	0.592
Bus Lane Enforcement	(0.750)	(0.359)	0.391	0.399	(0.008)
Highways	0.153	0.114	(0.039)	0.000	(0.039)
Highways / Roads (Routine)	1.003	1.006	0.003	0.000	0.003
Land Drainage	0.159	0.159	0.000	0.000	0.000
Street works and Permits	(0.093)	(0.058)	0.035	0.000	0.035
TOTAL	2.107	3.218	1.111	0.632	0.479

The building control pressure of £0.321m has increased and is mainly due to the emergency response earlier this year regarding the roof damage in the high street. This is being challenged by our legal team for possible recovery. The other pressures mainly arises within Bus Lane Enforcement £0.391m income loss due to covid 19, the average number of tickets issued are much lower than estimated. Any funds generated due to bus lane cameras must be used to reinvest within SBC's transport and highways functions.

5. Regeneration - Parking

The Parking service has a pressure of £0.489m, slightly adverse. This is summarised below:

REGENERATION - FORECAST (YEAR END) POSITION 2020-21 PARKING					
Service - Parking	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Car Parks	0.297	0.324	0.027	0.027	0.000
On- Street Parking Account	0.364	0.550	0.186	0.235	(0.049)
Parking Development	0.051	0.051	0.000	0.000	0.000
Car Parks-Ground Level Pay	(0.287)	(0.127)	0.160	0.134	0.026
Car Parks-Hatfield Multi Storey	0.104	0.119	0.015	0.015	0.000
Car Parks-Ground Level Free	0.023	0.023	0.000	0.000	0.000
Car Parks-Herschel Multi Story	(0.125)	(0.024)	0.101	0.057	0.044
TOTAL	0.427	0.916	0.489	0.468	0.021

Parking is projected to have an income loss in parking fees and fines of £0.489m due to covid 19, the projection assumes fees to resume to pre covid levels from July 20. This will be reviewed in the next quarter.

6. **Regeneration - Regeneration Development**

Currently Regeneration Development has a forecast overspend of £0.059m. which are lower commercial rents income due to changes in few of the renewed leases. However, the overall position has improved from last quarter with increases in income.

REGENERATION - FORECAST (YEAR END) POSITION 2020-21 REGENERATION DEVELOPMENT					
Service - Regeneration Development	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Strategic Acquisition Board	(5.605)	(5.494)	0.111	0.281	(0.170)
Slough Housing Company	0.000	0.000	0.000	0.000	0.000
Asset Management	(0.134)	(0.034)	0.100	0.000	0.100
Commercial Properties	(0.339)	(0.516)	(0.177)	0.000	(0.177)
Age Concern	0.000	0.000	0.000	0.000	0.000
Capital Disposal & Feasibility Studies	(0.279)	(0.279)	0.000	0.000	0.000
Bus Station	0.042	0.068	0.026	0.000	0.026
Property Management	(0.036)	(0.037)	(0.001)	0.000	(0.001)
TOTAL	(6.351)	(6.292)	0.059	0.281	(0.222)

7. **Regeneration - Economic Development**

There is a pressure of unachieved saving in Economic Development however the service is currently in review whether the target can be met from other regeneration services.

REGENERATION - FORECAST (YEAR END) POSITION 2020-21 ECONOMIC DEVELOPMENT					
Service - Economic Development	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Economic Development	(0.013)	0.137	0.150	0.000	0.150
Town Centre	0.000	0.110	0.110	0.000	0.110
Slough BID	0.035	0.035	0.000	0.000	0.000
TOTAL	0.022	0.282	0.260	0.000	0.260

8. **Place & Development - Building Management**

Building Management is currently forecast an overspend of £0.217m. An improvement of £0.450m. This is mainly due to revaluation of the operating costs of central buildings either by reduction or transfers to capital so reflecting true running costs. This service also has income losses in community centre, parks of £0.306m due to covid and general repair pressures within children centres £0.179m.

PLACE & DEVELOPMENT - FORECAST (YEAR END) POSITION 2020-21 BUILDING MANAGEMENT					
Service - Building Management	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
ASC buildings	0.175	0.139	(0.036)	0.017	(0.053)
Central functions	3.324	3.080	(0.244)	0.345	(0.589)
Community Centres and Hubs	0.869	1.175	0.306	0.193	0.113
Children Centres and Libraries	0.540	0.719	0.179	0.116	0.063
Parks Buildings	0.038	0.050	0.012	(0.004)	0.016
TOTAL	4.946	5.163	0.217	0.667	(0.450)

9. **Place & Development - Strategic Housing Services**

This service area which in prior years has always overspent. The councils decision was to provide extra funding for temporary accommodation and this element of the service is projected an underspend. The pressure of £0.300m will be funded from covid grant. The remainder pressures are home improvements which relates to income targets that are met from officer's time recharges based on capital expenditure, and the capital expenditure has reduced causing a pressure. Social Lettings pressures are rental top up payments to James Elliman Homes and landlord incentive payments.

PLACE & DEVELOPMENT - FORECAST (YEAR END) POSITION 2020-21 HOUSING (PEOPLE) SERVICES					
Service - Housing (People) Services	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Housing Allocations	0.115	0.115	0.000	0.000	0.000
Housing Revenues and Reviews	0.159	0.159	0.000	0.000	0.000
Temporary Accommodation	0.977	0.849	(0.128)	(0.128)	0.000
Housing Advice and Homelessness	0.649	0.649	0.000	0.000	0.000
Customer and Business Support	0.220	0.170	(0.050)	0.000	(0.050)
Mallards	0.000	0.000	0.000	0.000	0.000
Home Improvements	(0.081)	0.119	0.200	0.158	0.042
Social Lettings	0.379	0.700	0.321	0.000	0.321
Strategic Housing	0.130	0.130	0.000	0.000	0.000
MHCLG RSI Grant	0.000	0.300	0.300	0.000	0.300
Housing Demand Grants	0.000	0.000	0.000	0.000	0.000
PRS/RRP Funding	0.000	0.000	0.000	0.000	0.000
TOTAL	2.548	3.191	0.643	0.030	0.613

10. **Place & Development – Environmental Services and DSO (Direct Service Organisation)**

This service has a overspend of £0.587 and this is mainly due to major infrastructure project delays causing income loss to the service.

PLACE & DEVELOPMENT - FORECAST (YEAR END) POSITION 2020-21 ENVIRONMENTAL SERVICES					
Service - Environmental Services	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Environmental Client	0.000	0.000	0.000	0.000	0.000
Waste Management	5.285	5.492	0.207	0.000	0.207
Chalvey Transfer Station	1.483	1.483	0.000	0.000	0.000
Cleansing	2.042	2.042	0.000	0.000	0.000
Public Conveniences	0.000	0.000	0.000	0.000	0.000
Domestic Refuse	4.361	4.361	0.000	0.000	0.000
Grounds Maintenance	0.953	0.953	0.000	0.000	0.000
Waste & Environment	0.000	0.000	0.000	0.000	0.000
TOTAL	14.124	14.331	0.207	0.000	0.207

PLACE & DEVELOPMENT - FORECAST (YEAR END) POSITION 2020-21 DSO					
Service - Direct Service Organisation (DSO)	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Waste & Cleansing Refuse	(1.192)	(1.192)	0.000	0.000	0.000
Waste & Cleansing Streets	(0.625)	(0.625)	0.000	0.000	0.000
Waste & Cleansing Transfer	(0.883)	(0.883)	0.000	0.000	0.000
Waste & Cleansing Trade Waste	0.000	0.000	0.000	0.000	0.000
Grounds-Grounds Maintenance	0.666	0.666	0.000	0.000	0.000
Grounds-Grounds Schemes Projects	(0.185)	0.195	0.380	0.000	0.380
Highways-Highways Maintenance	(0.011)	(0.011)	0.000	0.000	0.000
Major Infrastructure Schemes	(2.050)	(2.050)	0.000	0.000	0.000
General-Admin	2.272	2.272	0.000	0.000	0.000
TOTAL	(2.008)	(1.628)	0.380	0.000	0.380

11. **Finance & Resources – Customer & Communications**

This service has an overspend of £0.232m and increase from last quarter. This forecast is mainly due to loss of printing recharge income result of covid pandemic but the service is contractually bound to pay for the cost of a fleet of printing equipment and increase in temporary staffing costs.

FINANCE & RESOURCES - FORECAST (YEAR END) POSITION 2020-21 CUSTOMER & COMMUNICATIONS					
Service - Customer & Communications	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Information Governance	0.084	0.093	0.009	0.005	0.004
Media & Communications	0.447	0.465	0.018	0.035	(0.017)
Events	0.003	0.078	0.075	0.000	0.075
Fireworks	0.011	0.010	(0.001)	0.000	(0.001)
Printing	(0.049)	0.052	0.101	0.000	0.101
Local Welfare Provision	0.350	0.380	0.030	0.000	0.030
TOTAL	0.846	1.078	0.232	0.040	0.192

12. **Finance & Resources - Organisation Development & Human Resources (OD&HR)**

The OD&HR service has a forecast of £0.600m overspend, which is a saving target unlikely to be met this financial year as outlined in the savings report and Appendix C. However, this saving will be transferred to the other services as a charge for the academy scheme. But the services will bear this pressure temporarily but future years will see the benefit. The variance are summarised in the table below.

FINANCE & RESOURCES - FORECAST (YEAR END) POSITION 2020-21 ORGANISATION DEVELOPMENT & HR					
Service - Organisation Development & HR (OD&HR)	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Human Resources	0.968	1.010	0.042	0.044	(0.002)
Health and Safety	0.233	0.298	0.065	0.033	0.032
Training	0.515	0.471	(0.044)	0.000	(0.044)
Union Work	0.049	0.049	0.000	0.000	0.000
Emergency Planning	0.187	0.187	0.000	0.000	0.000
Payroll	0.402	0.338	(0.064)	(0.077)	0.013
People Services Transformation	(1.250)	(0.649)	0.601	1.225	(0.624)
TOTAL	1.104	1.704	0.600	1.225	(0.625)

13. **Finance & Resources – Corporate Resources**

This service is forecast to overspend by £0.600m. This is mainly within corporate finance due to higher consultancy costs and temporary staffing and lower income projections.

FINANCE & RESOURCES - FORECAST (YEAR END) POSITION 2020-21 CORPORATE RESOURCES					
Service - Corporate Resources	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Finance Miscellaneous	0.030	0.030	0.000	0.068	(0.068)
Community Investment Fund	0.210	0.210	0.000	0.000	0.000
Corporate Finance	(0.189)	0.332	0.521	0.028	0.493
Insurance and Risk Management	0.332	0.332	0.000	0.000	0.000
Internal Audit	0.190	0.190	0.000	0.000	0.000
Investigations Unit	0.100	0.141	0.041	0.046	(0.005)
Finance & Resource Management Unit	0.276	0.297	0.021	(0.056)	0.077
Project Arvato	0.000	0.000	0.000	0.000	0.000
Care Leavers & Council Tax	0.075	0.075	0.000	(0.070)	0.070
Transactional Finance	0.061	0.061	0.000	0.000	0.000
Purchase to Pay	0.123	0.128	0.005	0.002	0.003
Accounts Receivable	0.272	0.292	0.020	(0.005)	0.025
Cashiers	0.046	0.035	(0.011)	0.001	(0.012)
Rent Accounts	(0.087)	(0.084)	0.003	0.001	0.002
TOTAL	1.439	2.039	0.600	0.015	0.585

14. **Finance & Resources - Transformation**

This saving will be met with Our Futures Programme. However, the benefit will be realised in next financial year. Further analysis is being taken and a projection is outlined for quarter 2.

FINANCE & RESOURCES - FORECAST (YEAR END) POSITION 2020-21 TRANSFORMATION					
Transformation	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Transformation	(1.500)	(0.300)	1.200	1.500	(0.300)
TOTAL	(1.500)	(0.300)	1.200	1.500	(0.300)

15. **Finance & Resources – Transaction Services**

Transactional Services has forecast overspend of £0.700m. This pressure is largely due to temporary staffing costs, Liberata contractual fees and non budgeted additional resource costs.

FINANCE & RESOURCES - FORECAST (YEAR END) POSITION 2020-21 TRANSACTIONAL SERVICES					
Service - Transactional Services	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Transactional Services	3.076	3.776	0.700	0.817	(0.117)
TOTAL	3.076	3.776	0.700	0.817	(0.117)

16. **Finance & Resources – Corporate and Departmental Services**

There is a pressure forecast within the housing benefit payments, the rent policy changes within housing which doesn't allow all the housing benefit to be claimed. And housing benefit pressures from changing to universal credit.

FINANCE & RESOURCES - FORECAST (YEAR END) POSITION 2020-21 CORPORATE & DEPARTMENTAL SERVICES					
Service - Corporate & Departmental Services	Revised Budget	Forecast (Year End) Position 31.03.2021	Full Year Variance	Last Variance June 2020 Q1	Change (Sept. 2020 Q2 & June 2020 Q1)
	£'M	£'M	£'M	£'M	£'M
Corporate Democratic Core	(0.205)	(0.205)	0.000	0.000	0.000
Pensions	0.478	0.401	(0.077)	0.000	(0.077)
Benefits Paid & Subsidies	(0.412)	0.100	0.512	0.000	0.512
Holding Codes	0.000	0.050	0.050	0.000	0.050
TOTAL	(0.139)	0.346	0.485	0.000	0.485

APPENDIX C SAVINGS 2020-21

SAVINGS MONITOR 2020-21										
Directorate	Service	TF Denotes Transformation Fund	Savings Agreed	Savings Identified to date	Savings Expected to be achieved	Savings Now Deemed Unachievable	Savings Item	RAG	Comments	Saving Type
			£'000	£'000	£'000	£'000				
A&C	Adult Social Care Commissioning		100	100	0	0	Recommission floating support services	GREEN		Commercial
A&C	Adult Social Care Commissioning		150	175	200	-225	Review Provider Services and Personalisation Opportunities	GREEN	Increase in D.P. and reduced use of provider services i.e. day services	Strategic Review
A&C	Adult Social Care Operations		100	0	100	0	Mental Health - Extension of Hope House Services	AMBER		Efficiency
A&C	Communities and Leisure		1,489	0	0	1,489	Leisure Services - Leisure Contract Management savings	RED	Due to COVID impact on Leisure Services	Commercial
A&C	Communities and Leisure		51	0	51	0	Redesign support	GREEN		Efficiency
A&C	Communities and Leisure		40	0	0	40	Revenue payback from capital investment	AMBER		Income
A&C	Regulatory Services		465	0	0	465	Regulatory services becoming fully self funded	RED	Part of Our Futures Programme	Commercial
Total	Adult & Communities		2,395	275	351	1,769				

Directorate	Service	TF Denotes Transformation Fund	Savings Agreed	Savings Identified to date	Savings Expected to be achieved	Savings Now Deemed Unachievable	Savings Item	RAG	Comments	Saving Type
			£'000	£'000	£'000	£'000				
CLS	Schools (General Fund)		110	0	110	0	Redesign support	AMBER		Efficiency
CLS	School Effectiveness	TF	180	0	180	0	School Effectiveness Review	AMBER		Income
CLS	Children, Learning and Skills	TF	300	0	300	0	Transformation of Early Help	AMBER		Strategic Review
Total	Children, Learning & Skills		590	0	590	0				

Directorate	Service	TF Denotes Transformation Fund	Savings Agreed	Savings Identified to date	Savings Expected to be achieved	Savings Now Deemed Unachievable	Savings Item	RAG	Comments	Saving Type
			£'000	£'000	£'000	£'000				
Regen	Regeneration Development		100	0	0	100	Regeneration - Income generation target	RED	Due to COVID impact on services	Commercial
Regen	Planning & Transport		400	0	0	400	Traffic Enforcement Income	RED	Due to COVID impact on services	Income
Regen	Regeneration Development		(1,000)	0	-1,000	0	ESFA - One off funding for school on TVU site	AMBER		Commercial
Total	Regeneration		(500)	0	-1,000	500				

Directorate	Service	TF Denotes Transformation Fund	Savings Agreed	Savings Identified to date	Savings Expected to be achieved	Savings Now Deemed Unachievable	Savings Item	RAG	Comments	Saving Type
			£'000	£'000	£'000	£'000				
P&D	Environmental Services & DSO	TF	135	0	135	0	DSO Traded Services	AMBER		Commercial
P&D	Environmental Services & DSO		700	0	700	0	DSO wins more major infrastructure project work (one off)	AMBER		Income
P&D	Environmental Services & DSO	TF	150	0	150	0	Environmental services - work for other local authorities (Line Painting etc.)	AMBER		Commercial
P&D	Environmental Services & DSO		156	0	156	0	Inflationary increases and grant bids	AMBER		Income
P&D	Housing (People) Services		50	0	50	0	Housing Regulations Team - Business development Manager	AMBER		Efficiency
P&D	Housing (People) Services		100	0	100	0	Private Sector Acquisition Team (Housing)	AMBER		Efficiency
Total	Place & Development		1,291	0	1,291	0				

RAG LEGEND	
GREEN	Delivered or on track to be delivered in full
AMBER	Majority delivery of savings expected
RED	Will not be implemented or likely to be not be implemented

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SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet **DATE:** 16th November 2020

CONTACT OFFICER: Jo Knight Interim Service Lead Finance (Deputy Section 151)
(For all enquiries) (01753) 875358

WARD(S): All

PORTFOLIO: Cllr. Akram, Cabinet Member for Governance and Customer Services

PART I
NON-KEY DECISION**CAPITAL MONITORING REPORT AT 30th SEPTEMBER 2020****1 Purpose of Report**

To provide a summary of spend against capital budgets for the 2020-21 financial year, as at the end of September 2019 on a consolidated and directorate basis .

2 Recommendation(s)/Proposed Action

Cabinet is requested to resolve that the report be noted.

3 The Slough Joint Wellbeing Strategy, the Joint Strategic Needs Assessment (JSNA) and the Five Year Plan**3.1. Slough Joint Wellbeing Strategy Priorities And Five Year Plan Outcomes**

The report indirectly supports all of the strategic priorities and cross cutting themes. The maintenance of good governance within the Council to ensure that it is efficient, effective and economic in everything it does achieve through the improvement of corporate governance and democracy by ensuring effective management practice is in place.

4 Other Implications

(a) Financial: As detailed within the report.

(b) Risk Management

Recommendation from section 2 above	Risks/Threats/ Opportunities	Current Controls	Using the Risk Management Matrix Score the risk	Future Controls
The Cabinet is requested to note the report and	The Capital strategy should be both	The council will work with its Treasury	9-	The Council constantly reviews its

Capital Expenditure of £38.605m in the first half of 2020-21 against an approved budget of £181.25m. This represents 21.29% of the approved budget being spent with a current projection that 71% of the budget will be spent by the end of financial year.	affordable and Prudent It is currently projected that £83.48m additional borrowing will be required to fund the 2020-21 Capital Programme. Extra interest costs can impact on future revenue budgets. If interest rates rise faster than expected interest payable costs could impact on revenue budgets going forward.	advisors in order to mitigate interest rate risk and ensure long term borrowing decisions are taken at the most advantageous time.		exposure to Temporary Borrowing and converts amounts to Longer Term Borrowing when it is deemed prudent and cost effective to do so. The Council will continue to promote good financial management and accurate forecasting aligned to governance.
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Risk	Mitigating action	Opportunities
Legal	None	none
Property	None	None
Human Rights	None	None
Health and Safety	None	None
Employment Issues	None	None
Equalities Issues	None	None
Community Support	None	None
Communications	None	None
Community Safety	None	None
Financial	Detailed within the report	None
Timetable for delivery – capital programme delivered under the 80% mark	Monthly review at Capital Monitoring Group and Strategic Finance Board and quarterly review by Cabinet.	Ability to increase the deliver of capital schemes
Project Capacity	None	None
Other	None	None

(c) Human Rights Act and Other Legal Implications

No specific legal implications arising from this report.

(d) Equalities Impact Assessment

Equalities Impact Assessments will be conducted, if required, for projects contained within the Capital Strategy

5. Consolidated Capital Budgets 2020-21

5.1 The revised approved budgets for 2020-21 represent the budgets approved by Cabinet in February 2020, adjusted for projects subsequently approved at Strategic Finance Board, and underspends on budgets brought forward from 2019-20. The revised budgets were approved at Cabinet in June 2020.

5.2 A summary of the outturn for 2020-21 as at end September 2020 is as follows:

Capital Programme 2020/2021							
2020/2021 Budget	Budget 2020/2021 April 2020	Overe/Underspends plus adj from 19/20 added	Budget 2020/2021 approved	2020/2021 spend to september 2020	2020/2021 Variance to budget	% of spend	Budet committed to date
	£m	£m	£m	£m	£m	£m	£m
General Fund							
Adults & Communities	5.766	7.694	13.460	1.484	(11.976)	11.03%	5.993
Children, Learning & Skills	7.950	2.619	10.569	2.068	(8.501)	19.57%	6.143
Place & development	26.643	0.796	27.439	1.081	(26.358)	3.94%	10.166
Regeneration	101.923	-0.991	100.932	27.749	(73.183)	27.49%	75.796
Finance & Resources	4.900	2.892	7.792	1.020	(6.772)	13.09%	4.916
Total General Fund	147.182	13.010	160.192	33.402	(126.790)	20.85%	103.014
Housing Revenue Account							
Housing Revenue Account	16.813	4.245	21.058	5.203	(15.855)	24.71%	21.059
Total expenditure	163.995	17.255	181.250	38.605	(142.645)	21.30%	124.073

5.3 In the first half of the 2020-21 Financial Year, £38.605m or 21% of the revised budget of £181.250m has been spent. Spend is traditionally lower in the first half of the financial year, but spend is considerably down on the same period in 2019-20 where £93.591m had been spent by the second quarter. Lower spend can be expected due to the current Covid-19 restrictions but is currently projected that £129.753m or 71% of the revised budget will be spent by the end of the financial year. The main items of expenditure are highlighted in the table below.

Scheme	Directorate	Expenditure Quarter 2 (£M)	Comments
James Elliman Homes	Regeneration	4.012	Drawdown to James Elliman Homes to purchase properties for use as temporary accommodation
Old Library Site Hotel Development	Regeneration	18.424	Development of Old Library Site to include two new hotels
Affordable Housing	Housing Revenue Account	2.324	Construction of New Affordable Homes

5.4 The three projects listed in the table above represent 58% of the expenditure made so far in the first half of the 2020-21 financial year.

6 Revised 2020-21 Capital Programme

6.1 Any slippage on the 2019-20 Capital Programme can potentially be re-profiled into 2020-21. This will amend the Capital Budget approved by Council in February 2020. The revised budgets are shown as follows:

- Appendix A: Revised General Fund 2020-21 budget
- Appendix B: Revised HRA 2020-21 budget

6.2 Appendix C and D shows the re-profiling of the Capital Budget for 2021-24.

- Appendix C: Re-profiled General Fund 2021-24 budget
- Appendix D: Re-profiled HRA 2021-2024 budget

7 Directorate Narrative

Children, Learning and Skills.

7.1 The Capital Budget for Children, Learning and Skills is £10.569m an increase of £2.619m on the budget approved in February 2020. The revised budget was approved at Cabinet in June 2020.

7.2 In the first six month months of the year £2.069m has been spent with the largest items of expenditure being £0.974m for SEN Resources Expansion and £0.461m for the Secondary School Expansion Scheme.

7.3 The Education Capital Programme (“ECP”) comprises 5 main programmes, under each programme sits the delivery of a high number of projects at individual schools that are being delivered by a combination of organisations including Slough Urban Renewal and the Department for Education (“DfE”). Property Services project manage those schemes where funding is not devolved directly to schools themselves. The 5 programmes are:

- Primary Expansion Programme,
- Secondary Expansion Programme,
- SEND & PRU Expansion Programme,
- Early Years Programme, and
- Modernisation Programme

7.4 The Primary Expansion programme is just about complete, barring the possibility that one or 2 bulge classes become necessary in junior year groups. With Grove Academy close to completion Slough has the right number of secondary schools in place for the foreseeable future. Some pressure on places is forecast for the next 3 years and this will require an expansion of places at existing schools. For the SEND and PRU Expansion Programme To reduce costs/free up sites for disposal, this programme was planned in such a way that all new places would be provided at existing schools and/or where schools could expand onto adjacent Council-owned sites. It is currently projected that £4.426m budget will be re-profiled into 2021-22.

Places and Development

- 7.5 The budgets for this Directorate in 2020-21 are now £27.439m and increase of £0.796m approved at council in February 2020. The revised budget was approved at the meeting of Cabinet in June 2020. Large budgets include £12.883m for the Chalvey Extra Care Housing Scheme, £5.283m Fire Risk Assessment Nova House and £3.000m for the Corporate Headquarters project. In the first six months of 2020-21 only £1.083m has been spent.
- 7.6 It is currently projected that only 37% of the budget will be spent in 2020-21 with the main reason being the projected re-profiling of £12.000m of the Chalvey Extra Care Housing budget.

Finance and Resources

- 7.7 The revised budget for this Directorate in 2020-21 is £7.792m, an increase of £2.892m on the budget approved at the meeting of Full Council in February 2020. The revised budget was approved by Cabinet in June 2020. Spend in the first six months of the year was only £1.020m. It is currently projected that £4.916m will be spent in 2020-21 or 63% of the approved budget predominantly due to projected slippage of £2.366m on the IT Infrastructure Budget
- 7.8 Adults and Communities

The revised budget for this Directorate is now £13.460m an increase of £7.694m on the budget approved in February 2020 at Full Council. The revised budget was approved by Cabinet in June 2020. Largest project is £5.815m for the Cemetery Expansion and thus far there has only been spend of £1.484m or 11% of the revised budget. It is currently projected that £5.993m or 44% of the budget will be spend in 2020-21 with the largest underspend being £2.815m for the Cemetery Expansion project. Many of the major leisure projects completed in recent years will be completed under budget and it is currently projected that £4.345m of budget will be relinquished in this area by the end of the financial year..

Regeneration

- 7.9 The revised budget for this area for 2020-21 is £100.392m. Large budgets include £12.813m for the Mass Rapid Transit Scheme phase 2, £10.543m for Stoke Road LEP scheme, £20.000m for the Strategic Acquisition Project and £15.364m for the Development of the Old Library site.
- 7.10 Spend on Regeneration has been £27.749m in the first six months of the year, with the largest proportion, £18.424m for the Development of the Old Library Site into two hotels and residential accommodation. The largest budget is in respect of the Strategic Acquisition Budget of £20.000m and it is currently projected that the entire budget will be spent in 2020-21. However this is dependent on the availability of suitable properties in the market which to date is limited due to Covid 19. However, the Strategic Acquisition Board is still seeking opportunities with the intention of generating income or purchase regeneration sites. It is currently projected that £81.479m or 81% of the Regeneration Directorate Capital Budget will be spent by the end of the financial year.

Housing Revenue Account

- 7.11 The Housing Revenue Account Capital Programme for 2020-21 has a budget of £21.058m and expenditure of £5.203m in the first six months of the financial year including £7.473m for the Affordable Housing Budget. It is currently projected that all the budget will be spent in 2020-21

7.12 Affordable Housing

The Affordable Housing Budget in 2020-21 is £7.473m. The council has signed a retention agreement with DCLG that allows it to keep the Right to Buys receipts it generates from selling its council dwellings. The agreement commenced on 1st April 2012 and under the agreement, only 30% of right to buy receipts can be used to finance new expenditure on Affordable Housing. Expenditure in the first half of 2020-21 was £2.324m.

8 Comments of Other Committees

This report has not been considered by any other committees.

9 Conclusion

The Cabinet is requested to note the report and Capital Expenditure of £38.605m in the first half of 2020-21 against an approved budget of £181.25m. This represents 21.29% of the approved budget being spent with a current projection that 71% of the budget will be spent by the end of financial year

10 Appendices Attached

- Appendix A: Revised General Fund 2020-21 budget
- Appendix B: Revised HRA 2020-21 budget
- Appendix C: Re-profiled General Fund 2021-2024 budget
- Appendix D: Re-profiled HRA 2021-24 budget

2020-21 Revised Budgets – General Fund

COST CENTRE CODE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21	Comment
	Adults & Communities		£000s	£000s	£000s	£000s	£000s	£000s	
	Adult Social Care Operations								
P331	Care Act: Social Care IT Developments	Martin Elliott	0	383	383	31	(352)	383	will be fully spent
P577	Learning Disability Change Programme	Martin Elliott	0	1,601	1,601	289	(1,312)	901	£700k slipped to 20/21
P133	Extra Care Housing	Jane Senior	0	0	0	0	0	0	Moved to 23-24
P195	Autism Capital Grant	G Smith	0	6	6	0	(6)	6	will be fully spent
P395	HOLD Capital Project	Martin Elliott	0	0	0	58	58	393	Grant funded
	Communities & Leisure		0	0	0	0	0	0	
P107	Repairs to Montem & Ice	A Thomas/P Butler	0	16	16	8	(8)	16	will be fully spent
P162/P166	Community Leisure Facilities Projects	A Hibbert	66	156	222	24	(198)	222	will be fully spent
COST CENTRE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget	Spend Sept 2020	Variance	Forecast 20/21	Comment

P076	Town Hall Conversion	T Madden	0	0	0	0	0	0	
P093	Schools Modernisation Programme	T Madden	890	406	1,296	204	(1,092)	900	£396k re-profiled to 21/22
P101	SEN Resources Expansion	T Madden	1,250	650	1,900	974	(926)	1,000	£900k re-profiled
P153	Special School Expansion-Primary,Secondary & Post 16	T Madden	3,340	59	3,399	164	(3,235)	999	£3,057k re-profiled (2.4m to 22/23 and 657k to 23/24)
P095	Secondary Expansion Programme	T Madden	1,800	910	2,710	461	(2,249)	2,510	£200k re-profiled
P783	Schools Devolved Capital	Nick	90	0	90	99	9	90	will be fully spent
P673	DDA/SENDA access Works	T Madden	0	50	50	0	(50)	20	will be fully spent
P139	323 High St/Haybrook	T Madden	0	45	45	0	(45)	45	will be fully spent
P207	Refurbishment of Wexham House	T Madden	0	65	65	0	(65)	65	will be fully spent
	Early Years & Prevention		0	0	0	0	0	0	
P749	Children's Centres Refurbishments	M Jarrett	0	98	98	15	(83)	98	will be fully spent
COST CENTRE CODE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21	Comment
	Early Years & Prevention Continued		£000s	£000s	£000s	£000s	£000s	£000s	
P196	Early Years Service Capital	M Jarrett	250	280	530		(530)	30	£500k re-profiled to 22/23

	Development Programme								
P221	Delegation Portal	M Jarrett	0	36	36	35	(1)	36	will be fully spent
P222	Children & Families Portal	M Jarrett	0	80	80	14	(66)	80	will be fully spent
	Total Children's, Learning & Skills Services		7,870	2,699	10,569	2,068	(8,501)	6,143	
	Place and Development								
	Building Management								
P146	Arbour Park Community Sports Facility	J Holtom	0	16	16	17	1	16	will be fully spent
P191	Fire Risk Assessment Works	J Holtom	0	69	69	15	(54)	69	will be fully spent
P193	Purchase of new Corporate HQ	J Holtom	3,000	0	3,000	50	(2,950)	2,000	projected to spend £2m
	Customer Accommodation		0	273	273	0	(273)	0	
P580	Mayrise Insourcing	R West	0	10	10	0	(10)	10	will be fully spent
COST CENTRE CODE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21	Comment
	Building Management Continued		£000s	£000s	£000s	£000s	£000s	£000s	
P581	Domestic Wheeled Bins & Containers	R West	125	41	166	39	(127)	166	will be fully spent
P176	Refuse fleet & Grounds Plant equipment	R West	0	86	86	1	(85)	86	will be fully spent

P220	Urban Tree Challenge Fund	R West	1,023	(51)	972	56	(916)	972	will be fully spent
	Recycling Initiatives	R West	500	0	500	0	(500)	0	
	Housing People Services		0	0	0	0	0	0	
P006	Disabled Facilities Grant	C Moone	550	0	550	42	(508)	550	will be fully spent
P184	Purchase of 34 Herschel St and 2 Victoria St	C Moone	0	15	15	0	(15)	15	will be fully spent
P216	New Housing Management	C Moone	0	1,409	1,409	229	(1,180)	1,409	will be fully spent
	Housing Development & Contracts		0	0	0	0	0	0	
P194	CPO Reserve	Amir Salarkia	1,645	362	2,007	0	(2,007)	507	£2m re-profiled
P230	Bringing Empty Property back into Residential use	C Moone	0	200	200	0	(200)	200	will be fully spent
COST CENRE CODE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21	Comment
	Housing Development & Contracts Continued		£000s	£000s	£000s	£000s	£000s	£000s	
P181	Fire Risk Assessment (Nova House)	J Griffiths	5,000	283	5,283	462	(4,821)	3,283	£2m re-profiled
P208	Chalvey Extra Care Housing	J Griffiths	14,800	(1,917)	12,883	170	(12,713)	883	£12m re-profiled
	Total Place & Development		26,643	796	27,439	1,081	(26,358)	10,166	

	Regeneration								
	Major Infrastructure projects								
P102	Local Sustainable Transport Fund	S De Cruz	0	188	188	0	(188)	188	will be fully spent
P149	A332 Windsor Road Widening Scheme LEP/Other	S De Cruz	0	500	500	12	(488)	500	will be fully spent
P192	LTP Implementation Plan	S De Cruz	400	338	738	51	(687)	738	will be fully spent
P160	LED Upgrade	Sing Wai	0	353	353	40	(313)	40	£313k slipped due to Covid
P881	Colnbrook Bypass	Sing Wai	129	0	129	0	(129)	129	slipped to future years
P186	Bridge Capital Works	Sing Wai	1,600	48	1,648	5	(1,643)	1,648	will be fully spent
COST CENRE CODE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21	Comment
	Major Infrastructure projects Continued		£000s	£000s	£000s	£000s	£000s	£000s	
P187	Flood Defence Measures SBC/EA Partnership	Sing Wai	0	98	98	0	(98)	98	
P209	Zone 1 - Sutton Lane Gyrotory (MRT)	Sing Wai	4,000	909	4,909	67	(4,842)	2,409	£2.5m slipped to 21/22
P210	Zone 2 - Foxborough (MRT)	Sing Wai	3,000	(45)	2,955	459	(2,496)	2,955	will be fully spent

P211	Zone 3 - Park & Ride (MRT)	Sing Wai	4,000	949	4,949	116	(4,833)	949	£4m slipped to 21/22
P212	Zone 4 - Stoke Road	Sing Wai	8,540	617	9,157	(8)	(9,165)	2,157	£5m slipped to 21/22 and £2m moved to Wexham P214
P213	Zone 5 - Slough Station	Sing Wai	1,000	63	1,063	69	(994)	1,063	will be fully spent
P214	Zone 6 - Wexham	Sing Wai	0	139	139	52	(87)	2,139	£2m from Stoke Rd P212
P215	Zone 7 - Off Road Cycle Route	Sing Wai	0	184	184	12	(172)	184	will be fully spent
P157	Burnham Station LEP	Misha Byrne	0	323	323	(2)	(325)	323	will be fully spent
P053	Langley Station LEP	C Green	0	210	210	164	(46)	210	will be fully spent
P579	A4 Cycle	Misha Byrne	0	0	0	(430)	(430)	0	
COST CENTRE CODE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21	Comment
	Major Infrastructure projects		£000s	£000s	£000s	£000s	£000s	£000s	
P188	Community Transport Fleet	J Newman	0	183	183	0	(183)	100	£83k slipped to
P155	Air Quality Monitoring	J Newman	38	74	112	0	(112)	112	will be fully spent
P125	Electric Vehicle Network	J Newman	600	138	738	0	(738)	15	£723k slipped to 21/22
P170	Carbon Management-Fleet Challenge	J Newman	970	(105)	865	(124)	(989)	250	£615k slipped to future years
P168	Re-fit Programme	J Newman	1,334	(72)	1,262	11	(1,251)	100	£1,162 slipped to future years
P203	Car Club	J Newman	500	98	598	0	(598)	30	£568k slipped to

	Environmental Initiatives - Match Funding	J Newman	1,000	0	1,000	0	(1,000)		future years
	Planning & Transport								
P174	Highways Maintenance Programme	K Hothi	524	17	541	32	(509)	541	will be fully spent
P111/P728	Major Highways Programmes	K Hothi	1,265	600	1,865	627	(1,238)	1,865	will be fully spent
P224	Pavements & Street Improvement		1,000	0	1,000	0	(1,000)	0	
COST CENTRE CODE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21	Comment
	Regeneration Delivery		£000s	£000s	£000s	£000s	£000s	£000s	
P180	Capital Works following Stock Condition Survey (Children's Centre)	A Thomas	2,400	0	2,400	2,164	(236)	2,400	will be fully spent
P228	Asbestos Removal (GF)	A Thomas	0	0	1,000	0	(1,000)	1,000	will be fully spent
	Regeneration Development		0	0	0	0	0	0	
P128	Corporate Property Asset Management	P Kassandra	0	0	0	33	33	20	no budget
P204	Hub Development	P Kassandra	5,000	72	5,072	944	(4,128)	2,000	£3m slipped into future years
	Youth Hub	P Kassandra	5,000	0	5,000	0	(5,000)	0	£5m slipped to 21/22
P127	Demolitions	P Kassandra	1,950	(151)	1,799	190	(1,609)	1,799	will be fully spent
P171	Slough Basin	P Kassandra	0	50	50	11	(39)	50	will be fully spent

	(Stoke Wharf)								
P135	Plymouth Road Dilapidation	P Kassandra	0	105	105	0	(105)	105	will be fully spent
P172/P173	Thames Valley University Site	P Kassandra	4,000	122	4,122		(4,122)	4,000	will be fully spent
P156	Strategic Acquisition fund	P Kassandra	20,000	0	20,000	698	(19,302)	20,000	Dependent on availability suitable properties
P159	Development Old Library Site	P Kassandra	20,673	(5,309)	15,364	14,483	(881)	15,364	will be fully spent
P206	Refurbishment of 32 Chalvey Road East	P Kassandra	0	65	65	0	(65)	65	will be fully spent
COST CENTRE CODE	EXPENDITURE	Project Officer	Budget 20/21	Adjustments	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21	Comment
	Regeneration Development Continued		£000s	£000s	£000s	£000s	£000s	£000s	
P229	St Martins Place	A Rokins	0	250	250	120	(130)	250	will be fully spent
P178	Lease surrender Serena Hall	S Aislabie	0	0	0	0	0	0	
P179	James Elliman Homes	N Cooper	13,000	(3,002)	9,998	4,012	(5,986)	10,000	
	Total Regeneration		101,923	(1,991)	100,932	23,808	(77,124)	75,796	
	Finance & Resources								
	Digital & Strategic IT								
P161	Financial System Upgrades	S Nagra	500	0	500	521	21	500	
P183	Management Information Centre	A Cowen	0	31	31	43	12	31	
P084	IT Infrastructure Refresh	S Pallet	3,350	2,016	5,366	216	(5,150)	3,000	£2,366m slipped into future years

	Finance		0	0	0	0	0	0	
P871	Community Investment Fund	Various	840	670	1,510	226	(1,284)	1,000	£510k slipped
P218	Community Investment Fund-Cabinet	Various	210	175	385	14	(371)	385	will be fully spent
	Total Finance & Resources		4,900	2,892	7,792	1,020	(6,772)	4,916	
	TOTAL GENERAL FUND CAPITAL		147,102	10,373	160,192	29,461	(130,731)	103,014	

Revised Budgets 2020-21 HRA

Capital Code	EXPENDITURE	Budget 20/21	Carry Forward	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21
		£000s	£000s	£000s	£000s	£000s	£000s
	RMI Capital Programme						
P406	Stock Condition survey				30	30	0
P407	Commissioning of Repairs Maintenance and Investment Contract	0	0	0	102	102	110
P408	Brooms & Poplar Fire Compliance Upgrade Works	0	0	0	45	45	0
P409	Boiler Replacement and heating	500	418	918	76	(842)	808
P413	Kitchen & Bathroom Replacement	700	0	700	0	(700)	700
P415	Electrical Systems	120	0	120	(61)	(181)	120
P419	Garage & Environmental Improvements	2,000	0	2,000	45	(1,955)	2,000
P421	Capitalised repairs				631	631	0
P431	FRA & Asbestos Removal Works (bring forward £3m years 6/7)	0	0	0	7	7	0
P434	RMI Client Team Project Management	0	0	0	0	0	0
P436	De-Designated	0	0	0	0	0	0

	Refurbishment						
P547	Major Aids & Adaptations	250	0	250	28	(222)	0
Capital Code	EXPENDITURE	Budget 20/21	Carry Forward	Revised Budget 20/21	Spend Sept 2020	Variance	Forecast 20/21
	Planned Maintenance Capital	£000s	£000s	£000s	£000s	£000s	£000s
P405	0	693	693	1,164	471	693	0
P412	Windows and Door Replacement	700	0	700	(4)	(704)	700
P414	Bathroom replacement	0	0	0	0	0	0
P416	Additional Establishment Costs	0	0	0	0	0	0
P417	Roof Replacement	0	0	0	0	0	0
P418	Structural	0	0	0	1	1	1
P422	Security & Controlled Entry Modernisation	483	0	483	93	(390)	483
P433	Capitalised voids	60	0	60	5	(55)	60
P432	RMI Remodelling and Investment	4,000	3,661	7,661	694	(6,967)	7,661
P435	Rochford Hostel	0	0	0	4	4	0
	Affordable Homes	0	0	0	0	0	
P575	Affordable Homes	8,000	(527)	7,473	2,324	(5,149)	7,473
	Total Housing Revenue Account CAPITAL BUDGET	16,813	4,245	21,058	5,203	(15,855)	21,059

Cost Centre	Scheme Name	20-21 Approved	Amendment/ CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
	Children, Learning and Skills	£'000	£'000	£'000	£'000	£'000	£'000	£'000
	Early Years & Prevention							
P749	Children's Centres Refurbishments		98	98				98
P142	Children's Centres IT			0				
P196	Early Years Service Capital Development Programme	250	280	530	250	250		1,030
P221	Delegation Portal		36	36				36
P222	Children & Families Portal		80	80				80
	Total Early Years & Prevention	250	494	744	250	250	0	1,244
	Schools							
P051	Primary Expansions	250	20	270	100			370
Cost Centre	Scheme Name	20-21 Approved	Amendment/ CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24

	Schools Continued	£'000	£'000	£'000	£'000	£'000	£'000	£'000
P093	Schools Modernisation	890	406	1,296	600	600	200	2,696
P101	SEN Resources Expansion	1,250	650	1,900	250	250	250	2,650
P783	Schools Devolved Capital	90		90	80	80	80	330
P673	DDA/SENDA Access Works		50	50				50
P139	323 High St/Haybrook		50	50				50
P153	Special School Expansion	3,340	59	3,399	9,150	1,600		14,149
P095	Secondary Expansion Programme	1,800	910	2,710			2,000	4,710
P207	Refurbishment of Wexham House		65	65				65
	Total Schools	7,620	2,210	9,830	10,180	2,530	2,530	25,070
	Total Children, Learning & Skills	7,870	2,704	10,574	10,430	2,780	2,530	26,314
Cost Centre	Scheme Name	20-21 Approved	Amendment/CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
	Place & Development	£'000	£'000	£'000	£'000	£'000	£'000	£'000
	Environmental							

	Services							
P580	Mayrise Insourcing		10	10				10
P176	Refuse fleet & Grounds Plant equipment		86	86				86
P581	Domestic Wheeled Bins & Containers	125	41	166	125	125	125	541
P219	Urban Tree Challenge Fund	1,023	(51)	972				972
P177	Recycling Initiatives	500		500	500			1,000
	Total Environmental Services	1,648	86	1,734	625	125	125	2,609
	Housing People Services							
P006	Disabled Facilities Grant	550		550	550	550	550	2,200
P184	Refurbishment 2 Victoria St and 34 Herschel St		15	15				15
P216	Housing Management Procurement		809	809				809
Cost Centre	Scheme Name	20-21 Approved	Amendment/ CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
		£000s	£000s	£000s	£000s	£000s	£000s	£000s
	Total Housing People Services	550	824	1,374	550	550	550	3,024
	Housing Development							

	& Contracts							
P194	Compulsory Purchase Order Reserve	1,645	362	2,007				2,007
P181	Nova House Capital Loan	5,000	283	5,283				5,283
P208	Chalvey Extra Care Housing	14,800	(1,917)	12,883				12,883
	Total Housing Development & Contracts	21,445	(1,272)	20,173	0	0	0	20,173
	Building Management							
P146	Arbour Park Community Sports Facility		16	16				16
P191	Fire Risk Assessment Works		69	69				69
P193	Purchase new Corporate HQ	3,000		3,000				3,000
	Customer & Accommodation		273	273				273
	Total Building Management	3,000	85	3,358				3,358
Cost Centre	Scheme Name	20-21 Approved	Amendment/CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
		£000s	£000s	£000s	£000s	£000s	£000s	£000s
	Total Place & Development	26,643	(277)	26,639	1,175	675	675	29,164
	Finance & Resources							
	Digital & Strategic IT							
P145/P161	Financial Systems	500		500				500

	Upgrade							
P084	IT Infrastructure Refresh	3,350	1,637	4,987	350	350	350	6,037
P183	Management Information Centre		31	31				31
	Total Digital & Strategic IT	3,850	1,668	5,518	350	350	350	6,568
	Finance							
P871	Community Investment Fund	1,050	670	1,720	1,050	1,050	1,050	4,870
	Total Finance	1,050	670	1,720	1,050	1,050	1,050	4,870
	Total Finance & Resources	4,900	2,338	7,238	1,400	1,400	1,400	11,438
	Adults and Communities							
	Adult Social Care Operations							
Cost Centre	Scheme Name	20-21 Approved	Amendment/CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
	Adult Social Care Operations Continued	£000s	£000s	£000s	£000s	£000s	£000s	£000s
P331	Social Care IT Developments		383	383				383
P577	Learning Disability Change Programme		1,601	1,601				1,601
P133	Extra Care			0			1,844	1,844

	Housing							
P195	Autism Capital Grant		6	6				6
	Total Adult Social Care Operations	0	1,990	1,990	0	0	1,844	3,834
	Regulatory Services							
P083	Cemetery Extension	5,700	115	5,815	2,000	2,000	1,233	11,048
P873	Crematorium Project		24	24				24
P198	Allotments Improvement Project		138	138				138
P875	CCTV		110	110				110
	Total Regulatory Services	5,700	387	6,087	2,000	2,000	1,233	11,320
Cost Centre	Scheme Name	20-21 Approved	Amendment/CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
	Communities & Leisure	£000s	£000s	£000s	£000s	£000s	£000s	£000s
P107	Repairs to Montem		16	16				16
P162	Community Leisure Facilities	66	156	222				222
P141	Langley Leisure Centre		644	644				644
P969	Salt Hill Leisure		915	915				915
P165	Leisure Centre Farnham Road		2,907	2,907				2,907
P164	New Ice		679	679				679
	Total Communities	66	5,317	5,383				5,383

	& Leisure							
	Total Adults & Communities	5,766	7,694	13,460	2,000	2,000	3,077	20,537
	Regeneration							
	Regeneration Development							
P204	Hub Development	5,000	72	5,072	5,000	5,000		15,072
	Youth Hub	5,000		5,000				5,000
P127	Demolition Montem/TVU Site	1,950		1,950				1,950
P171	Slough Basin		50	50				50
P135	Plymouth Road		105	105				105
Cost Centre	Scheme Name	20-21 Approved	Amendment/CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
	Regeneration Development Continued	£000s	£000s	£000s	£000s	£000s	£000s	£000s
P172	TVU development	4,000	122	4,122				4,122
P156	Strategic Acquisition fund	20,000		20,000				20,000
P159	Hotel development	20,673	(5,309)	15,364				15,364
P206	Refurbishment 32 Chalvey Road East		65	65				65
P178	Lease surrender Serena Hall			0				0
P179	James Elliman Homes	13,000	(3,000)	10,000	16,600			26,600
P056	Slough Dog			0				0

	Recreation Area							
	Total Regeneration Development	69,623	(7,895)	61,728	21,600	5,000	0	88,328
	Regeneration Delivery							
P180	Capital works following Stock Condition Survey	2,400		2,400	2,400	2,400		7,200
	Total Regeneration Delivery	2,400	0	2,400	2,400	2,400		7,200
Cost Centre	Scheme Name	20-21 Approved	Amendment/CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
	Planning & Transport	£000s	£000s	£000s	£000s	£000s	£000s	£000s
P174/ P111	Highways Maintenance Programme	1,289	600	1,889	1,289	1,289	1,289	5,756
	Highways & Payments Improvements	1,000		1,000	500	500	500	2,500
P728	Highway Reconfigure & Resurface	500	17	517	500	500	500	2,017
	Total Planning & Transport	2,789	617	3,406	2,289	2,289	2,289	10,273
	Major Infrastructure Projects							
P102	Local Sustainable Transport Fund		188	188				188
P149/P098	A332 Windsor Road Widening		500	500				500

	Scheme LEP							
P192	LTP Implementation Plan	400	338	738				738
P160	LED Upgrade		353	353				353
P881	Colnbrook Bypass	129		129				129
P186	Bridge Capital Works	1,600	48	1,648				1,648
P201	Stoke Road LEP	9,540	1,002	10,542				10,542
Cost Centre	Scheme Name	20-21 Approved	Amendment/CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
	Planning & Transport	£000s	£000s	£000s	£000s	£000s	£000s	£000s
P202	MRT Phase 2 LEP	11,000	1,813	12,813				12,813
P157	Burnham Station LEP		323	323				323
P053	Langley Station LEP			0				0
P579	A4 Cycle			0				0
P188	Community Transport Fleet		183	183				183
	Total Major Infrastructure Projects	22,669	4,748	27,417	0	0	0	27,417
	Environmental Quality & Land Charges							
P155	Air Quality Monitoring	38	74	112				112
P125	Electric Vehicle Network	600	138	738	400	200		1,338
P170	Carbon Management-Fleet Challenge	970	(105)	865				865

P168	Re-fit Programme	1,334	972	2,306	500			2,806
P203	Car Club	500	98	598	100	100		798
	Environmental Initiatives-match funding	1,000		1,000	500			1,500
Cost Centre	Scheme Name	20-21 Approved	Amendment/CFWD	20-21 Revised	21-22 Revised	22-23 Revised	23-24 Revised	Total 2020-24
		£000s	£000s	£000s	£000s	£000s	£000s	£000s
	Total Environmental Quality & Land Charges	4,442	1,177	5,619	1,500	300	0	7,419
	Total Regeneration	101,923	(1,353)	100,570	27,789	9,989	2,289	140,637
	TOTAL	147,102	11,106	158,481	42,794	16,844	9,971	228,090
	FUNDING							
	Grant Funded	33,816		36,631	8,995	4,398	1,525	51,549
	Borrowing	110,286		118,850	30,799	9,446	6,446	165,541
	Section 106	3,000		3,000	3,000	3,000	2,000	11,000
	Total	147,102		158,481	42,794	16,844	9,971	228,090

Cost Centre	Scheme name	20-21 Approved	Amendment/CFWD	20-21 revision	21-22 revision	22-23 revision	23-24 revision	Total 20-24
	Housing Revenue Account	£000s	£000s	£000s	£000s	£000s	£000s	£000s
	RMI - Capital Programme							
P419	Garage Sites	2,000		2,000	2,000	2,000	2,000	10,000
P409	Boiler Replacement	500	418	918	500	500	330	3,166
P408	Broom & Poplar Fire Compliance Upgrade Works			0				
	Budget Virement from HRA Projects for Broome & Poplar			0				
P413	Kitchen & Bathrooms	700		700	700	700	700	3,500
P417	Roofing	0		0	0	0	615	615
P416	Additional Prelims			0				
P431	FRA & Asbestos Removal Works (bring forward £3m years 6/7)			0				0
P415	Re-Wiring/Consumer Units	120		120	120	120	120	600
Cost Centre	Scheme name	20-21 Approved	Amendment/CFWD	20-21 revision	21-22 revision	22-23 revision	23-24 revision	Total 20-24

	Housing Revenue Account	£000s	£000s	£000s	£000s	£000s	£000s	£000s
P436	De-Designated Refurbishment			0				
P547	Major Aids & Adaptations	250		250	250	250	324	1,324
P412	Windows and Door Replacement	700		700	700	700	700	3,500
P422	Security & Controlled Entry Modernisation	483		483	493	493	0	1,952
P433	Capitalised VOIDS	60		60	60	60	60	300
P406	Stock Condition Survey			0				
P405	Tower and Ashbourne		693	693				
P432	RMI Remodelling and Investment	4,000	3,661	7,661				15,322
	Total Planned Maintenance - Capital	8,813	4,772	13,585	4,823	4,823	4,849	40,279
	Other							
P575	Affordable Homes	8,000		8,000	11,017			27,017
	Total Other	8,000		8,000	11,017	0	0	27,017
	TOTAL	16,813	4,772	21,585	15,840	4,823	4,849	47,097
	Funding							
	RCCO	(1,500)		(1,500)	(1,000)	(1,000)	(1,000)	(4,500)

	Capital Receipts	(2,400)	0	(2,400)	(3,305)	0	0	(5,705)
	Major Repairs Reserve	(8,922)	(4,772)	(13,694)	(1,535)	(3,823)	(3,849)	(22,901)
	Borrowing	(3,991)		(3,991)	(10,000)			(13,991)

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SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet **DATE:** 16th November 2020

CONTACT OFFICER: Jo Knight Interim Service Lead Finance (Deputy
Section 151)
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WARD(S): All

PORTFOLIO: Cllr Akram, Lead Member for Governance and Customer
Services

PART I
NON-KEY DECISION

TREASURY MANAGEMENT ANNUAL REPORT**1 Purpose of Report**

This report fulfils the Authority's legal obligation under the Local Government Act 2003 to have regard to both the CIPFA Code and the CLG Investment Guidance. Members are requested to note the report which summarises treasury activity in 2019-20 and the first half of 2020-21.

2 Recommendation(s)/Proposed Action

The Cabinet is requested to resolve that the Treasury Management activities for 2019/20 and the beginning of 2020/21 as set out in the body of this report be noted.

3. The Slough Joint Wellbeing Strategy, the Joint Strategic Needs Assessment (JSNA) and the Five Year Plan

The report helps achieve the Five Year Plan by contributing to the Council's overall financial planning processes.

4 Other Implications**(a) Financial**

The Financial implications are contained within this report.

(b) Risk Management

Recommendation from section 2 above	Risks/Threats/ Opportunities	Current Controls	Using the Risk Management Matrix Score the risk	Future Controls
Cabinet is requested that the Treasury Management activities for 2019/20 and the beginning of 2020/21 as set out in the body of this report be noted.	Counterparty risk- the risk that an institution the council has invested is failing or likely to fail resulting in credit loss. Interest rate risk- if interest rates rise the risk that the council will be subject to higher interest costs. If there is a reduction in interest rates or fund prices are affected by a worsening economy lower dividends from funds invested in and a depreciation of the capital value.	The council will work closely with its Treasury advisors to mitigate interest rate risk. The council has an approved counterparty list contained in the Treasury Strategy setting out the institutions it can invest in, the maximum periods it can invest for and the total value for investing in individual institutions. This counterparty list is constantly under review by its Treasury advisors	9	The council has made a conscious decision not to put money in unsecured and low yielding banks and Building Societies deposits.

Risk	Mitigating action	Opportunities
Legal	None	None
Property	None	None
Human Rights	None	None
Health and Safety	None	None
Employment Issues	None	None
Equalities Issues	None	None
Community Support	None	None
Communications	None	None
Community Safety	None	None
Financial: Detailed in the report and above	As Identified	Returns out perform the budgeted income
Timetable for delivery	None	None
Project Capacity	None	None
Other	None	None

(c) Human Rights Act and Other Legal Implications

None Identified

(d) Equalities Impact Assessment

No identified need for the completion of an EIA

5 Supporting Information

5.1 Background

5.1.1 The Treasury Management Strategy for 2019/20 has been underpinned by the adoption of the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management 2017, which includes the requirement for determining a treasury strategy on the likely financing and investment activity for the forthcoming financial year.

5.1.2 The Code also recommends that members are informed of Treasury authority is embracing best practice in accordance with CIPFA's recommendations.

5.1.3 Treasury management is defined as: "The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks."

5.1.4 In addition to reporting on risk management related to treasury activities, the Treasury Management Code also requires the Authority to report on any financial instruments entered into to manage treasury risks. This report summarises treasury activity in 2019-20 and the first part of 2020-21.

5.2 External Context

5.2.1 **The Economic background**

UK Consumer Price Inflation (CPI) for June 2019 was 2.0% year/year, coming in at consensus and meeting the Bank of England's inflation target. The most recent labour market data for the three months to May 2019 showed the unemployment rate remain at a low of 3.8% while the employment rate of 76.0% dipped by 0.1%, the first quarterly decrease since June to August 2018. The 3-month average annual growth rate for pay excluding bonuses was 3.6% as wages continue to rise steadily and provide some upward pressure on general inflation. Once adjusted for inflation, real wages were up 1.7%.

5.2.2 There was a rise in quarterly GDP growth in the first calendar quarter for 2019 to 0.5%, from 0.2% in Q4 2018 with stockpiling ahead of the (now delayed) 29th March 2019 Brexit distorting data. Production and construction

registered positive output and growth, however at the end of June 2019, seasonally adjusted Market UK Construction PMI (Purchasing Manager's Index) logged a record-low figure of 43.1, suggesting that construction has suffered a largest contraction in output since April 2009. GDP growth was 1.8% year/year, however with the service sector slowing and a weaker global backdrop the outlook was for subdued growth.

- 5.2.3 The spread of the coronavirus pandemic dominated during the period as countries around the world tried to manage the delicate balancing act of containing transmission of the virus while easing lockdown measures and getting their populations and economies working again. After a relatively quiet few months of Brexit news it was back in the headlines towards the end of the period as agreement between the UK and EU on a trade deal was looking difficult and the government came under fire, both at home and abroad, as it tried to pass the Internal Market Bill which could override the agreed Brexit deal, potentially breaking international law.
- 5.2.4 The Bank of England (BoE) maintained Bank Rate at 0.1% and its Quantitative Easing programme at £745 billion. The potential use of negative interest rates was not ruled in or out by BoE policymakers, but then a comment in the September Monetary Policy Committee meeting minutes that the central bank was having a harder look at its potential impact than was previously suggested took financial markets by surprise.
- 5.2.5 Government initiatives continued to support the economy, with the furlough (Coronavirus Job Retention) scheme keeping almost 10 million workers in jobs, grants and loans to businesses and 100 million discounted meals being claimed during the 'Eat Out to Help Out' (EOHO) offer.
- 5.2.6 GDP growth contracted by a massive 19.8% (revised from first estimate - 20.4%) in Q2 2020 (Apr-Jun) according to the Office for National Statistics, pushing the annual growth rate down to -21.5% (first estimate -21.7%). Construction output fell by 35% over the quarter, services output by almost 20% and production by 16%. Recent monthly estimates of GDP have shown growth recovering, with the latest rise of almost 7% in July, but even with the two previous monthly gains this still only makes up half of the lost output.
- 5.2.7 The headline rate of UK Consumer Price Inflation (CPI) fell to 0.2% year/year in August, further below the Bank of England's 2% target, with the largest downward contribution coming from restaurants and hotels influenced by the EOHO scheme. The Office for National Statistics' preferred measure of CPIH which includes owner-occupied housing was 0.5% y/y. In the three months to July, labour market data showed the unemployment rate increased from 3.9%

to 4.1% while wages fell 1% for total pay in nominal terms (0.2% regular pay) and was down 1.8% in real terms (-0.7% regular pay). Despite only a modest rise in unemployment over the period, the rate is expected to pick up sharply in the coming months as the furlough scheme ends in October. On the back of this, the BoE has forecast unemployment could hit a peak of between 8% and 9%. The US economy contracted at an annualised rate of 31.7% in Q2 2020 (Apr-Jun). The Federal Reserve maintained the Fed Funds rate at between 0% and 0.25% but announced a change to its inflation targeting regime. The move is to a more flexible form of average targeting which will allow the central bank to maintain interest rates at low levels for an extended period to support the economy even when inflation is 'moderately' above the 2% average target, particularly given it has been below target for most of the last decade. The European Central Bank maintained its base rate at 0% and deposit rate at -0.5%.

- 5.2.8 Equity markets continued their recovery, with the Dow Jones climbing to not far off its pre-crisis peak, albeit that performance being driven by a handful of technology stocks including Apple and Microsoft, with the former up 75% in 2020. The FTSE 100 and 250 have made up around half of their losses at the height of the pandemic in March. Central bank and government stimulus packages continue to support asset prices, but volatility remains. Ultra-low interest rates and the flight to quality continued, keeping gilts yields low but volatile over the period with the yield on some short-dated UK government bonds remaining negative. The 5-year UK benchmark gilt yield started and ended the June–September period at -0.06% (with much volatility in between). The 10-year gilt yield also bounced around, starting at 0.21% and ending at 0.23% over the same period, while the 20-year rose from 0.56% to 0.74%. 1-month, 3-month and 12-month bid rates averaged 0.02%, 0.06% and 0.23% respectively over the period. At the end of September, the yield on 2-year US treasuries was around 0.13% while that on 10-year treasuries was 0.69%. German bund yields remain negative across most maturities.
- 5.2.9 Credit default swap spreads eased over most of the period but then started to tick up again through September. In the UK, the spreads between ringfenced and non-ringfenced entities remains, except for retail bank Santander UK whose CDS spread remained elevated and the highest of those Arlingclose monitor at 85bps while Standard Chartered was the lowest at 41bps. The ringfenced banks are currently trading between 45 and 50bps. After a busy second quarter of the calendar year, the subsequent period has been relatively quiet for credit changes for the names on our counterparty list. Fitch assigned a AA- deposit rating to Netherlands lender Rabobank with a negative outlook and prior to that, while not related to our counterparty list but quite significant, revised the outlook on the US economy to Negative from Stable while also affirming its AAA rating. There continues to remain much uncertainty around the extent of the losses banks and building societies will

suffer due to the impact from the coronavirus pandemic and for the UK institutions on our list there is the added complication of the end of the Brexit transition period on 31st December 2020 and what a trade deal may or may not look like. The institutions on Arlingclose's counterparty list and recommended duration remain under constant review, but at the end of the period no changes had been made to the names on the list or the recommended maximum duration of 35 days.

5.3 Debt Management

	Balance on 01/04/2019 £'000	Maturing Debt £'000	Transfers £'000	New Borrowing £'000	Balance on 31/03/2020 £'000	Increase/ (Decrease) in Borrowing £'000
CFR	561,008				678,836	
Short Term Borrowing ¹	215,012	(246,011)	8,939	300,500	278,440	63,428
Long Term Borrowing	302,288		(8,939)	58,000	351,349	49,061
TOTAL BORROWING	517,300	(246,011)		358,500	629,789	112,489
Other Long Term Liabilities	41,721	(2,383)			39,338	(2,383)
TOTAL EXTERNAL DEBT	559,021				669,127	110,106
Average Rate % / Life (yrs)	2.12% / 13.59yrs				1.95% / 13.29yrs	

5.3.1 The Authority's underlying need to borrow as measured by the Capital Financing Requirement (CFR) at 31/03/2020 was £678.836 million.

5.3.2 The Authority's chief objective when borrowing money has been to strike an appropriately low risk balance between securing low interest costs and achieving cost certainty over the period for which funds are required. The flexibility to renegotiate loans should the Authority's long-term plans change is a secondary objective.

5.3.3 Given the significant cuts to public expenditure and in particular to local government funding, the Authority's borrowing strategy continued to address the key issue of affordability without compromising the longer-term stability of the debt portfolio.

5.3.4 At 1st April 2019 the Authority held £517.3 million of loans, as part of its strategy for funding previous years' capital programmes.

5.3.5 During 2019-20, the council undertook £58m of long term PWLB borrowing- £25m on 21st June 2019, £13m on 25th July 2019 and £10m on 2nd September 2019 respectively. The loans were taken out on an Equal Instalment of Principal (EIP) basis meaning that the principal amount is amortised over the life of the loan. The purpose of the borrowing was the replacement of short-term borrowing held with other local authorities to mitigate against the risk of potential interest rate rises.

5.3.6 With short-term interest rates having remained much lower than long-term rates, it was more cost effective to borrow short term to fund capital expenditure. Short term borrowing will continue to be the most cost effective means of funding £118.372m of capital expenditure. However, the Council acknowledges that this position will not be sustainable over the medium term and the Authority expects it will need to borrow £107.977m for capital purposes by the end of 2020-21. Borrowing options and the timing of such borrowing will continue to be assessed in conjunction with the Authority's treasury advisor. While short term borrowing is currently cheaper there is a risk that the council could be exposed to future interest rate rises. While interest rates are not expected to rise in the short term the council

¹ Loans with maturities less than 1 year.

has converted some of its temporary borrowing into longer term PWLB borrowing in order to reduce its exposure to this interest rate risk. Most of the longer term borrowing has been on an Equal Instalment of Principle basis whereby a repayment of the principle sum is made every six months alongside an interest payment. The table below shows that a total of £58m longer term PWLB borrowing was taken out in 2019-20. The council will continue to explore new opportunities to take out new longer term borrowing in order to reduce its exposure to interest rate rises in the future.

Loan Ref	Start Date	Maturity Date	Length of Loan Years	Principle	Interest Rate	Type	Principle Outstanding	Financial Year
509380	21/06/2019	21/03/2039	20	25,000,000	1.69	EIP	24,375,000	2019-20
509540	25/07/2019	25/07/2034	15	13,000,000	1.40	EIP	12,566,667	2019-20
509818	02/09/2019	02/03/2031	11.5	20,000,000	1.07	EIP	19,130,435	2019-20
				58,000,000			56,072,101	

5.3.7 On 9th October 2019 the PWLB raised the cost of certainty rate borrowing to 1.8% above UK gilt yields making it relatively expensive. As a result the Council has temporarily ceased borrowing from PWLB. Market alternatives are available, however the financial strength of individual authorities will be scrutinised by investors and commercial lenders. The Chancellor's March 2020 Budget statement included significant changes to Public Works Loan Board (PWLB) policy and launched a wide-ranging consultation on the PWLB's future direction. Announcements included a reduction in the margin on new Housing Revenue Account (HRA) loans to 0.80% above equivalent gilt yields. The value of this discount is 1% below the rate at which the authority usually borrows from the PWLB. £1.15bn of additional "infrastructure rate" funding at gilt yields plus 0.60% has been made available to support specific local authority infrastructure projects for England, Scotland and Wales for which there is a bidding process.

5.3.8 The consultation titled "Future Lending Terms" allows stakeholders to contribute to developing a system whereby PWLB loans can be made available at improved margins to support qualifying projects. It contains proposals to allow authorities that are not involved in "debt for yield" activity to borrow at lower rates as well as stopping local authorities using PWLB loans to buy commercial assets primarily for yield. The consultation also broaches the possibility of slowing, or stopping, individual authorities from borrowing large sums in specific circumstances. The consultation closed on 31st July 2020 with the announcement and implementation of the revised lending terms expected in the latter part of this calendar year or early next year.

5.3.9 Current Debt Outstanding

	Balance on 01/04/2020 £'000	Maturing Debt £'000	Transfers £'000	New Borrowing £'000	Balance on 07/10/220 £'000	Increase/ (Decrease) in Borrowing £'000
CFR	678,836				678,836	
Short Term Borrowing ²	278,440	(243,470)		315,000	349,970	71,530
Long Term Borrowing	351,349				351,349	0
TOTAL BORROWING	629,789	(243,470)		315,000	701,319	71,530
Other Long Term Liabilities	39,338	(2,434)			36,904	(2,434)
TOTAL EXTERNAL DEBT	669,127	(245,904)		315,000	738,223	69,096
Average Rate % / Life (yrs)	1.95% / 13.59yrs				1.71% / 12.53yrs	

5.3.10 The council currently has £345.5m short term borrowing from other Local Authorities and the table below summarises the current position.

Start Date	Maturity Date	Days	Loan Amount	Interest Rate %
20/04/2020	20/10/2020	183	5,000,000	0.85
24/10/2019	22/10/2020	364	2,000,000	0.80
24/04/2020	26/10/2020	185	5,000,000	0.85
31/10/2019	29/10/2020	364	2,000,000	0.80
05/03/2020	30/10/2020	239	2,000,000	1.12
01/11/2019	30/10/2020	364	5,000,000	0.98
01/11/2019	30/10/2020	364	3,000,000	0.83
06/11/2019	04/11/2020	364	5,000,000	0.98
07/11/2019	05/11/2020	364	3,000,000	0.95
07/11/2019	05/11/2020	364	2,000,000	0.95
07/05/2020	09/11/2020	186	5,000,000	0.85
11/05/2020	11/11/2020	184	4,000,000	0.75
12/08/2020	12/11/2020	92	5,000,000	0.05
19/02/2020	19/11/2020	274	8,000,000	0.97
22/11/2019	20/11/2020	364	5,000,000	0.95
25/11/2019	23/11/2020	364	1,000,000	0.95
29/05/2020	30/11/2020	185	3,000,000	0.85
29/05/2020	30/11/2020	185	3,000,000	0.85
29/05/2020	30/11/2020	185	3,000,000	0.85
01/06/2020	01/12/2020	183	1,000,000	0.40
02/09/2020	02/12/2020	91	1,000,000	0.02
02/06/2020	02/12/2020	183	3,000,000	0.60

² Loans with maturities less than 1 year including PWLB

Start Date	Maturity Date	Days	Loan Amount	Interest Rate %
18/12/2019	16/12/2020	364	2,000,000	0.95
01/04/2020	18/12/2020	261	5,000,000	1.01
19/03/2020	21/12/2020	277	5,000,000	1.00
22/06/2020	22/12/2020	183	5,000,000	0.85
01/10/2020	04/01/2021	95	2,000,000	0.05
09/07/2020	11/01/2021	186	5,000,000	0.19
09/07/2020	11/01/2021	186	5,000,000	0.50
22/01/2020	15/01/2021	359	5,000,000	1.00
21/01/2020	20/01/2021	365	4,000,000	0.95
20/02/2020	26/01/2021	341	5,000,000	0.95
29/01/2020	27/01/2021	364	2,000,000	0.98
29/01/2020	28/01/2021	365	3,000,000	0.95
31/01/2020	29/01/2021	364	5,000,000	0.95
03/08/2020	03/02/2021	184	5,000,000	0.50
02/06/2020	25/02/2021	268	10,000,000	0.90
12/06/2020	01/03/2021	262	5,000,000	0.50
25/03/2020	25/03/2021	365	2,000,000	1.20
30/04/2020	31/03/2021	335	5,000,000	1.05
28/04/2020	31/03/2021	337	5,000,000	1.05
18/06/2020	01/04/2021	287	10,000,000	1.00
05/06/2020	01/04/2021	300	2,500,000	0.95
02/04/2020	01/04/2021	364	2,000,000	0.96
21/08/2020	06/04/2021	228	4,000,000	0.30
13/07/2020	13/04/2021	274	5,000,000	0.50
07/09/2020	19/04/2021	224	5,000,000	0.25
21/05/2020	26/04/2021	340	5,000,000	1.00
28/08/2020	28/04/2021	243	4,000,000	0.26
28/08/2020	28/04/2021	243	1,000,000	0.26
30/04/2020	29/04/2021	364	10,000,000	1.00
21/09/2020	30/04/2021	221	5,000,000	0.30
16/09/2020	30/04/2021	226	3,000,000	0.30
10/06/2020	30/04/2021	324	5,000,000	0.95
13/05/2020	12/05/2021	364	5,000,000	1.00
19/05/2020	18/05/2021	364	5,000,000	0.95
28/08/2020	28/05/2021	273	3,000,000	0.25
28/08/2020	28/05/2021	273	5,000,000	0.30
01/06/2020	28/05/2021	361	2,000,000	1.00
29/05/2020	28/05/2021	364	5,000,000	1.00
29/05/2020	28/05/2021	364	5,000,000	0.95
29/05/2020	28/05/2021	364	4,000,000	0.90
08/06/2020	07/06/2021	364	5,000,000	0.80
09/09/2020	09/06/2021	273	5,000,000	0.32
14/09/2020	14/06/2021	273	5,000,000	0.30
15/06/2020	14/06/2021	364	5,000,000	0.80
25/09/2020	15/06/2021	263	2,500,000	0.20
15/09/2020	15/06/2021	273	3,000,000	0.15

Start Date	Maturity Date	Days	Loan Amount	Interest Rate %
19/06/2020	18/06/2021	364	5,000,000	0.70
21/09/2020	21/06/2021	273	2,000,000	0.30
26/06/2020	25/06/2021	364	2,000,000	0.90
26/06/2020	25/06/2021	364	2,000,000	0.40
16/09/2020	28/06/2021	285	2,000,000	0.32
30/09/2020	01/07/2021	274	5,000,000	0.22
06/10/2020	06/07/2021	273	5,000,000	0.20
31/07/2020	30/07/2021	364	5,000,000	0.40
12/08/2020	11/08/2021	364	5,000,000	1.00
14/08/2020	13/08/2021	364	7,000,000	0.45
14/08/2020	13/08/2021	364	5,000,000	0.35
21/08/2020	20/08/2021	364	5,000,000	0.45
16/09/2020	15/09/2021	364	2,000,000	0.37
25/09/2020	24/09/2021	364	1,500,000	0.22
28/09/2020	28/09/2021	365	5,000,000	0.37
30/09/2020	29/09/2021	364	2,000,000	0.25
01/10/2020	01/10/2021	365	3,000,000	0.37
			345,500,000	

5.3.11 PWLB Borrowing

PWLB Certainty Rate and Project Rate Update

The Authority qualifies for borrowing at the 'Certainty Rate' (0.20% below the PWLB standard rate) for a 12 month period from 01/11/2018. The application for the certainty rate needs to be submitted to CLG by 30th September 2020 to access this reduced rate for a further 12month period from 1st November 2020 should it be required.

Debt Rescheduling:

The increase in PWLB repayment rates during the quarter lowered the premium that would apply on premature redemption of loans, but the premia was still relatively expensive for the loans in the Authority's portfolio and therefore unattractive for debt rescheduling activity. No rescheduling activity was undertaken as a consequence.

5.3.12 A year after their commencement, the £125.8m of loans borrowed on 28th March 2012 for the HRA self-financing settlement became eligible for rescheduling. These loans were borrowed at one-off preferential rates made available specifically for the settlement. If the increases in gilt yields and PWLB redemption rates seen at the end of this quarter prevail in subsequent months, they may present early loan repayment opportunities at close to par. Early repayment or rescheduling will first be assessed against the requirements of the HRA business plan and any future borrowing requirements. Where rescheduling is appropriate, the Authority will consider alternative refinancing to achieve cost savings and a reduction in risk. (Conventional PWLB to PWLB debt restructuring is limited by the new borrowing and repayment spread.) The Authority is currently considering options for debt rescheduling in conjunction with its Treasury Management advisors.

5.3.13 LOBOs:

The Authority holds £13m of LOBO (Lender's Option Borrower's Option) loans where the lender has the option to propose an increase in the interest rate at set dates, following which the Authority has the option to either accept the new rate or to repay the loan at no additional cost. £4m of these LOBOS had options during 2018-19 none of which were exercised by the lender. The Authority acknowledges there is an element of refinancing risk even though in the current interest rate environment lenders are unlikely to exercise their options. In June 2016, Barclays Bank waived their right to increase interest rates in the future so this is now treated as a long term, fixed rate market loan.

5.4 Investment Activity

5.4.1 The Guidance on Local Government Investments in England gives priority to security and liquidity and the Authority's aim is to achieve a yield commensurate with these principles.

Investment activity 2019-20

Investments	Balance on 01/04/2019 £'000	Investments Made/Transferred £'000	Maturities/ Investments Sold/Transferred £'000	Balance on 31/03/2020 £'000	Average Rate % and Average Life (years)
Short Term Investments	48,146	10,000	(48,146)	10,000	
Long Term Investments	48,474	23,491		71,965	
Cash Equivalents	17,250	372,220	(376,380)	13,090	
TOTAL INVESTMENTS	113,870			95,055	3.37%/3.69 years

The £95.055m balance on 31st March 2020 is broken down further below:

Type of Investments	Principle Sum Outstanding £m	Valuation £m
Money Market Funds	13.090	13.090
Pooled Property Fund	10.000	10.770
Other Pooled Funds	8.500	7.877
Local Authorities	10.000	10.000
Municipal Bonds Agency	0.050	0.050
Slough Urban Regeneration Old Library Site LLP	5.585	5.585
James Elliman Homes	47.700	43.793
St Bernard's School	0.130	0.130
	95.055	91.295

- 5.4.2 Security of capital remained the Authority's main investment objective. This was maintained by following the Authority's counterparty policy as set out in its Treasury Management Strategy Statement for 2019/20 which defined "high credit quality". The authority defines "high credit quality" organisations and securities as those having a credit rating of A- or higher that are domiciled in the UK or a foreign country with a sovereign rating of AA+ or higher. For money market funds and other pooled funds "high credit quality" is defined as those having a credit rating of A- or higher.
- 5.4.3 The Council's budgeted investment income for 2019-20 was estimated at £2.483m (£2.896m 2018-19) and it achieved £4.363m (£2.754m in 2018-19). The average cash balances were £66.599m during 2019-20. Also income of £0.216m was realised by making an upfront payment to the pension scheme.
- 5.4.3 Externally Managed Funds:
- The council has invested a total of £10m into a Property Fund The Local Authorities' Property Fund is administered by CCLA Investment Management limited (a company specialising in fund management on behalf of Churches, Charities and Local Authorities) (CCLA). The Fund was launched in 1972, was valued at £599 million on 31st March 2016 and has a track record of income distribution yield of over five per cent per annum paid quarterly. The distribution yield is after property management costs and CCLA's fund management fee of 0.65 per cent. The fund has outperformed the Investment Property Databank (IPD) Balanced Property Unit Trusts index which is their benchmark over the past 10 years. Due to high entry fees this is seen as a long term investment with at least a 5 years time horizon. During 2019-20 the CCLA fund, generated £482,917 a return of 4.83%, which has thus far proved the highest returning of our investments. Also the £10.770m valuation as at 31st March 2020 is considerably higher than the £10m Principal Sum invested. However the fund depreciated in value by £400k in 2019-20.
- 5.4.4 Similar to many other property funds, dealing (i.e. buying or selling units) in the CCLA Local Authorities Property Fund was suspended by the fund in March 2020. The relative infrequency of property transactions in March as the pandemic intensified meant that it was not possible for valuers to be confident that their valuations correctly reflected prevailing conditions. To avoid material risk of disadvantage to buyers, sellers and holders of units in the property fund, the management company was obliged to suspend transactions until the required level of certainty is re-established. The dealing suspension was lifted in September 2020. There has also been a change to redemption terms for the CCLA Local Authorities Property Fund; from September 2020 investors are required to give at least 90 calendar days' notice for redemptions.
- 5.4.5 The council has also invested £3.5m in the CCLA Diversified Income Fund,. This is another pooled fund administered by CCLA Investment Management and recommended by the council's Treasury advisors, Arlingclose. The Fund is suitable for long term investors seeking a balanced return of income and capital growth for whom control of relative risk is important. The fund generated an income yield of 3.54% during 2019-20 though the fund did depreciate in value by £293k during the year.
- 5.4.6 The Council's other Investment in Pooled Funds is the £5m it has in invested in the Columbia Threadneedle Strategic Bond Fund. It is a Strategic Bond Fund which

invests in a mix of Investment Grade Corporate Bond, High Yield and Emerging Market Bonds. The fund produced dividends of £122,415 during 2019-20 a return of 2.45%. At the end of March 2020 the fund had depreciated by 6.61 with a valuation of £4.670m since the council first invested in the fund in October 2015. However the valuation at the end of September 2020 was £5.129m meaning that the fund has appreciated in value by just over £129,000.

All three funds are supported by our Treasury Advisors, are secure and offer reasonable liquidity. The values of the funds vary (Variable Net Asset Value) but are an excellent way of diversifying the council's investment portfolio

5.4.7 Safe Custody Arrangements

The Council set up a custody account with King & Shaxson in February 2012. By opening a custody account with King & Shaxson, the Council now has the ability to use a number of approved investment instruments as outlined in the 2017/18 Treasury Strategy and diversify the investment portfolio. Investment instruments requiring a custodian facility include Treasury Bills, Certificates of Deposit, Gilts, Corporate Bonds and Supranational Bonds. By establishing custody arrangements, the Council is better-placed to consider the use of alternative investment instruments in response to evolving credit conditions. At the beginning of 2017-18 the council had two Floating Rate Note Covered Bonds with the Leeds Building Society and Abbey Treasury Services (part of Santander UK Bank) respectively. The bonds are secured against mortgages and are exempt from bail-in risk. Both are AAA rated so there is little credit risk, and the rate the council receives is linked to the 3 month LIBOR rate that re-fixes every three months so there is very little interest rate risk also. The Abbey Treasury Services Floating Rate Note Bond matured in April 2017 and the Leeds Building Society Floating Rate matured in February 2018. However as the council's cash balances have diminished there is less scope to use the custodian account and the council now has no investments in alternative investment instruments.

5.4.8 Investment Activity in 2020/21

Investments	Balance on 01/04/2020 £'000	Investments Made	Maturities/ Investments Sold £'000	Balance on 07/10/2020 £'000	Avg Rate % and Avg Life (yrs)
Short Term Investments	10,000	15,000	(10,000)	15,000	
Long Term Investments	71,965	11,470		83,435	
Cash Equivalents	13,090	236,430	(201,885)	47,635	
TOTAL INVESTMENTS	95,055			146,070	3.53%/6.48 years

The £146.070m is broken down further below:

Type of Investments	£m
Money Market Funds	27.635
Uk Banks- call accounts	20.0
Pooled Property Fund	10.0
Other Pooled Funds	5.0
Diversified Income Fund	3.5
James Elliman Homes	51.70
Local Authority	15.0
Municipal Bonds Agency	0.05
Slough Urban Regeneration Old Library Site Residential LLP	13.055
St Bernard's School	0.130
	146.07

5.4.11 Budgeted Income and Outturn

The average cash balances have been £90.016m so far in 2020-21. The UK Bank Rate was reduced from 0.75% to 0.25% on 11th March 2020 with a further reduction to 0.10% on 19th March 2020. Short-term money market rates have remained at low levels (see Table 1 in Appendix 2).

The Authority's budgeted investment income for the year is estimated at £3.108m. The following table shows the current projection for both interest payable and receivable in 2020-21.

Interest Receivable Projection	2020-21
Columbia Threadneedle Strategic Bond Fund	(173)
CCLA Property Fund	(470)
HRA Internal Loan	(262)
James Elliman Homes	(1,507)
Money Market Funds	(49)
Upfront Pension Payment	(89)
Interest on Bank Accounts	(95)
CCLA Diversified Income	(115)
Temporary Investments	(95)
North West Quadrant LLP	(827)
SUR Old Library Residential LLP	(542)
	(4,224)
Interest Payable Projection	2020-21
PWLB Loans	9,120
Market Loans	540
Temporary Loans	2,495
	12,155

5.4.12 Credit Risk

Counterparty credit quality as measured by credit ratings is summarised below:

Date	Value Weighted Average – Credit Risk Score	Value Weighted Average – Credit Rating	Time Weighted Average – Credit Risk Score	Time Weighted Average – Credit Rating
31/03/2020	4.12	AA-	3.72	AA-
30/06/2020	4.06	AA-	3.90	AA-

Scoring:

-Value weighted average reflects the credit quality of investments according to the size of the deposit

-Time weighted average reflects the credit quality of investments according to the maturity of the deposit

AAA = highest credit quality = 1

D = lowest credit quality = 26

- Aim = A- or higher credit rating, with a score of 7 or lower, to reflect current investment approach with main focus on security

5.5 Non-Treasury Investments

5.5.1 The definition of investments in CIPFA's revised Treasury Management Code now covers all the financial assets of the Authority as well as other non-financial assets which the Authority holds primarily for financial return. This is replicated in Ministry of Housing, Communities and Local Government's Investment Guidance, in which the definition of investments is further broadened to also include all such assets held partially for financial return.

5.5.2 As at 31st March 2020 the Council held £159.801m of such investments in

- directly owned property £106.386m
- loans to James Elliman Homes £47.700m
- loans to Slough Urban Renewal Old Library Residential LLP £5.585m
- loan to St Bernard's School £0.130m

A full list of the Authority's non-treasury investments is shown in Appendix 4.

These investments generated £5.282m of investment income for the Authority after taking account of direct costs, representing a rate of return of 5.72%.

5.5.3 During 2019-20, the council has purchased the following properties for investment purposes in order to continue the council's policy of purchasing income generating assets to support the revenue budget.

Property	Capital Expenditure	Annual Rent Due	% Return on Investment	Type
Odeon, Churchill Way, Basingstoke	8,473,686.10	611,245.00	7.21%	Retail
Acquasulis House, 12-14 Bath Road	7,676,350.02	443,867.00	5.78%	Office
Freehold interest of 21, Roydsdale Way, Euroway Industrial Estate, Bradford, West Yorkshire	12,899,916.28	774,304.00	6.00%	Distribution
Purchase 233-249 High Street	4,061,322.64	259,608.00	6.39%	Retail
	33,111,275.04	2,089,024.00	6.31%	

5.5.4 A further £4m in capital loans has been made to James Elliman Homes during 2020-21 and the principle for the Wexham Nursery Loan Note was fully repaid on 8th July 2019. All non-Treasury investments made for the purpose of generating income yield at least 5% which compares favourably to the best performing Treasury Investment the CCLA Property Fund which generated 4.83% income in 2019-20.

5.6 Compliance with Prudential Indicators

5.6.1 The Authority confirms compliance with its Prudential Indicators for 2020/21, which was set in February 2019 as part of the Authority's Capital Strategy Statement.

5.7 Outlook for Remainder of 2019-20

5.7.1 The medium-term global economic outlook is weak. While the strict initial lockdown restrictions have eased, coronavirus has not been suppressed and second waves have prompted more restrictive measures on a regional and national basis. This ebb and flow of restrictions on normal activity will continue for the foreseeable future, at least until an effective vaccine is produced and importantly, distributed. The global central bank and government responses have been significant and are in many cases on-going, maintaining more stable financial, economic and social conditions than otherwise. This has supported a sizeable economic recovery in Q3. However, the scale of the economic shock to demand, on-going social distancing measures, regional lock downs and reduced fiscal support will mean that the subsequent pace of recovery is limited. Early signs of this are already evident in UK monthly GDP and PMI data, even before the latest restrictions. This situation will result in central banks maintaining low interest rates for the medium term. In the UK, Brexit is a further complication. Bank Rate is therefore likely to remain at low levels for a very long time, with a distinct possibility of being cut to zero. Money markets have priced in a chance of negative Bank Rate. Longer-term yields will also remain depressed, anchored by low central bank policy rates, expectations for potentially even lower rates and insipid inflation expectations. There is a chance yields may follow a slightly different path in the medium term, depending on investor perceptions of growth and inflation, or if the UK leaves the EU without a deal.

Arlingclose expects Bank Rate to remain at the current 0.10% level and additional monetary loosening in the future most likely through further financial asset purchases (QE). While Arlingclose's central case for Bank Rate is no change from the current level of 0.1%, further cuts to Bank Rate to zero or even into negative territory cannot be completely ruled out.

	Dec-20	Mar-21	Jun-21	Sep-21	Dec-21	Mar-22	Jun-22	Sep-22	Dec-22	Mar-23	Jun-23	Sep-23	Dec-23
Official Bank Rate													
Upside risk	0.00	0.00	0.00	0.15	0.15	0.15	0.15	0.30	0.30	0.30	0.30	0.30	0.30
Arlingclose Central Case	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
Downside risk	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50

Gilt yields are expected to remain very low in the medium term. Shorter-term gilt yields are currently negative and will remain around zero or below until either the Bank of England expressly rules out negative Bank Rate or growth/inflation prospects improve.

Downside risks remain in the near term, as the government dials down its fiscal support measures, reacts to the risk of a further escalation in infection rates and the Brexit transition period comes to an end.

6 **Comments of Other Committees**

Not Applicable

7 **Conclusion**

In compliance with the requirements of the CIPFA Code of Practice this report provides members with a summary report of the treasury management activity during 2019/20 and the first quarter of 2020/21. As indicated in this report none of the Prudential Indicators have been breached and a prudent approach has been taken in relation to investment activity with priority being given to security and liquidity over yield.

8 **Appendices Attached**

- 1 - Prudential Indicators
- 2 - Money Markets and PWLB Rates
- 3 - Maturity Rates for New Investments

9 **Background Papers**

Financial detail provided from the Council's Treasury Management System and General Ledger.

Capital Financing Requirement

Estimates of the Authority's cumulative maximum external borrowing requirement for 2020/21 to 2023/24 are shown in the table below:

Slough Borough Council					
Balance Sheet Summary and Projections					
31 st March	2020	2021	2022	2023	2024
	Estimate £000s	Forecast £000s	Forecast £000s	Forecast £000s	Forecast £000s
General Fund Capital Financing Requirement	514	603	665	695	720
HRA Capital Financing Requirement	164	168	178	178	178
Total Capital Financing Requirement	678	771	843	873	898
Less: Other long-term liabilities *	(39)	(36)	(54)	(54)	(54)
Loans Capital Financing Requirement	639	735	789	819	844
Less: External borrowing **	(630)	(706)	(756)	(786)	(806)
Internal (over) borrowing	9	29	33	33	38
Less: Usable reserves	(85)	(89)	(93)	(97)	(97)
Net Borrowing Requirement/(Investments)	(76)	(60)	(60)	(64)	(59)

In the Prudential Code Amendment (November 2012), it states that the chief finance officer should make arrangements for monitoring with respect to gross debt and the capital financing requirement such that any deviation is reported to him, since any such deviation may be significant and should lead to further investigation and action as appropriate.

	31/03/2020 Estimate £'000	31/03/2021 Estimate £'000	31/03/2022 Estimate £'000	31/03/2022 Estimate £'000
CFR	678,836	771,400	843,623	873,023
Gross Debt	669,026	742,053	810,304	840,304
Difference	9,810	29,347	33,319	32,719
Borrowed in excess of CFR? (Yes/No)	No	No	No	No

Except in the short term, external debt (i.e. borrowing for any purpose and other long-term liabilities) should not exceed the CFR.

Usable Reserves

Estimates of the Authority's level of Usable Reserves for 2020/22 to 2022/23 are as follows:

	31/03/2020 Actual £'000	31/03/2021 Estimate £'000	31/03/2022 Estimate £'000	31/03/2023 Estimate £'000
Usable Reserves	(81,228)	(83,522)	(85,823)	(88,368)

Prudential Indicator Compliance

(a) Authorised Limit and Operational Boundary for External Debt

The Local Government Act 2003 requires the Authority to set an Affordable Borrowing Limit, irrespective of their indebted status. This is a statutory limit which should not be breached.

The Operational Boundary is based on the same estimates as the Authorised Limit but reflects the most likely, prudent but not worst case scenario without the additional headroom included within the Authorised Limit.

The Section 151 Officer confirms that there were no breaches to the Authorised Limit and the Operational Boundary during the year; borrowing at its peak in 2018-19 was £182m.

	Authorised Limit (Approved) as at 31/03/2020 £000s	Operational Boundary (Approved) as at 31/03/2020 £000s	Actual External Debt as at 31/03/2020 £000s
Borrowing	742	712	630
Other Long-term Liabilities	59	59	39
Total	801	771	669

(b) Upper Limits for Fixed Interest Rate Exposure and Variable Interest Rate Exposure

- These indicators allow the Authority to manage the extent to which it is exposed to changes in interest rates.
- The upper limit for variable rate exposure allows for the use of variable rate debt to offset exposure to changes in short-term rates on our portfolio of investments.
-

	Approved Limits for 2020/21 £	Maximum during Q2 2020/21 £/%
Upper Limit for Fixed Rate Exposure	£550m	£337m
Compliance with Limits:	£337m	Yes
Upper Limit for Variable Rate Exposure	£300m	£193m
Compliance with Limits:	£193m	Yes

(c) Maturity Structure of Fixed Rate Borrowing

This indicator is to limit large concentrations of fixed rate debt needing to be replaced at times of uncertainty over interest rates.

Maturity Structure of Fixed Rate Borrowing	Upper Limit %	Lower Limit %	Actual Fixed Rate Borrowing as at 07/10/2020 £000s	% Fixed Rate Borrowing as at 23/08/2019	Compliance with Set Limits?
under 12 months	75	0	358,439	51.11%	Yes
12 months and within 24 months	50	0	18,939	2.70%	Yes
24 months and within 5 years	50	0	34,817	4.96%	Yes
5 years and within 10 years	75	0	75,196	10.72%	Yes
10 years and within 15 years	95	0	61,003	8.70%	Yes
15 years and within 20 years	95	0	79,417	11.32%	Yes
20 years and within 25 years	95	0	47,008	6.70%	Yes
25 years and above	95	0	26,500	3.78%	Yes

(The 2011 revision to the CIPFA Treasury Management Code now requires the prudential indicator relating to Maturity of Fixed Rate Borrowing to reference the maturity of LOBO loans to the earliest date on which the lender can require payment, i.e. the next call date³)

(d) Total principal sums invested for periods longer than 364 days

The purpose of this limit is to contain exposure to the possibility of loss that may arise as a result of the Authority having to seek early repayment of the sums invested.

Upper Limit for total principal sums invested over 364 days	2019/20 Approved £000s	7/10/2020 Actual £000s	31/03/2021 Estimate £000s	31/03/221 Estimate £000s
	45,000	18,500	18,500	18,500

³ Page 15 of the Guidance Notes to the 2011 CIPFA Treasury Management Code

Money Market Data and PWLB Rates

The average, low and high rates correspond to the rates during the financial year rather than those in the tables below.

Please note that the PWLB rates below are Standard Rates. Authorities eligible for the Certainty Rate can borrow at a 0.20% reduction. Borrowing eligible for the project rate can be undertaken at a 0.40% reduction.

Table 1: Bank Rate, Money Market Rates

Date	Bank Rate	O/N LIBID	7-day LIBID	1-month LIBID	3-month LIBID	6-month LIBID	12-month LIBID	2-yr SWAP Bid
01/04/2020	0.10	-0.062	-0.002	0.110	0.450	0.595	0.709	0.48
30/04/2020	0.10	-0.072	-0.030	0.077	0.469	0.558	0.701	0.42
30/06/2020	0.10	-0.072	-0.062	-0.035	0.016	0.169	0.304	0.18
30/09/2020	0.10	-0.078	-0.078	-0.080	-0.064	-0.038	0.026	0.07
Average	0.10	-0.071	-0.043	0.018	0.218	0.321	0.435	0.289
Maximum	0.10	-0.062	-0.002	0.110	0.469	0.595	0.709	0.485
Minimum	0.10	-0.078	-0.078	-0.080	-0.064	-0.038	0.026	0.074
Spread	--	0.016	0.076	0.189	0.533	0.632	0.682	0.410

Table 2: PWLB Borrowing Rates - Fixed Rate, Maturity Loans (Standard Rate)

Change Date	Notice No	1 year	4½-5 yrs	9½-10 yrs	19½-20 yrs	29½-30 yrs	39½-40 yrs	49½-50 yrs
01/04/2020	380/20	1.96	1.94	2.22	2.71	2.75	2.73	2.60
30/04/2020	250/20	1.97	1.94	2.18	2.63	2.64	2.65	2.48
30/06/2020	168/20	2.05	2.09	2.27	2.62	2.59	2.64	2.34
30/09/2020	130/20	2.09	2.12	2.30	2.73	2.73	2.76	2.52
	Low	1.96	1.94	2.18	2.62	2.59	2.64	2.34
	Average	2.02	2.02	2.24	2.67	2.68	2.70	2.49
	High	2.09	2.12	2.30	2.73	2.75	2.76	2.60

Approved Counterparties: The Authority may invest its surplus funds with any of the counterparty types in table 3 below, subject to the cash limits (per counterparty) and the time limits shown.

Table 3: Approved Investment Counterparties and Limits

Credit Rating	Banks Unsecured	Banks Secured	Government	Corporates	Registered Providers
UK Government	n/a	n/a	£ Unlimited 50 years	n/a	n/a
AAA	£15m 5 years	£15m 20 years	£15m 50 years	£5m 20 years	£5m 20 years
AA+	£15m 5 years	£15m 10 years	£15m 25 years	£5m 10 years	£5m 10 years
AA	£15m 4 years	£15m 5 years	£15m 15 years	£5m 5 years	£5m 10 years
AA-	£15m 3 years	£15m 4 years	£15m 10 years	£5m 4 years	£5m 10 years
A+	£15m 2 years	£15m 3 years	£15m 5 years	£5m 3 years	£5m 5 years
A	£15m 13 months	£15m 2 years	£15m 5 years	£5m 2 years	£5m 5 years
A-	£15m 6 months	£15m 13 months	£15m 5 years	£5m 13 months	£5m 5 years
None	£3m 12 months	n/a	£5m 25 years	n/a	£5m 5 years
Pooled funds	£10m per fund				

This table must be read in conjunction with the notes below

† The time limit is doubled for investments that are secured on the borrower's assets

* But no longer than 2 years in fixed-term deposits and other illiquid instruments

** But no longer than 5 years in fixed-term deposits and other illiquid instruments

James Elliman Homes						
Principal	Start	End	Interest Rate %	No.of Days	Interest Due	Transfer Date
2,223,610.00	01-Apr	01-Apr	3	365	66,708.30	17/07/2017
2,000,000.00	01-Apr	01-Apr	3	365	60,000.00	19/07/2017
2,500,000.00	01-Apr	01-Apr	3	365	75,000.00	12/01/2018
3,200,000.00	01-Apr	01-Apr	3	365	96,000.00	17/04/2018
3,000,000.00	01-Apr	01-Apr	3	365	90,000.00	20/07/2018
5,000,000.00	01-Apr	01-Apr	3	365	150,000.00	09/08/2018
5,000,000.00	01-Apr	01-Apr	3	365	150,000.00	28/09/2018
2,000,000.00	01-Apr	01-Apr	3	365	60,000.00	19/12/2018
1,500,000.00	01-Apr	01-Apr	3	365	45,000.00	08/02/2019
1,500,000.00	01-Apr	01-Apr	3	365	45,000.00	15/03/2019
2,000,000.00	01-Apr	01-Apr	3	365	60,000.00	15/03/2019
876,390.00	01-Apr	01-Apr	3	365	26,291.70	16/04/2019
3,000,000.00	01-Apr	01-Apr	3	365	90,000.00	23/05/2019
2,950,000.00	01-Apr	01-Apr	3	365	88,500.00	04/07/2019
2,950,000.00	01-Apr	01-Apr	3	365	88,500.00	08/11/2019
2,000,000.00	01-Apr	01-Apr	3	365	60,000.00	02/01/2020
3,000,000.00	01-Apr	01-Apr	3	365	90,000.00	06/02/2020
3,000,000.00	01-Apr	01-Apr	3	365	90,000.00	07/03/2020
2,000,000.00	04-May	01-Apr	3	332	54,575.34	04/05/2020
1,000,000.00	14-Jul	01-Apr	3	261	21,452.05	14/07/2020
1,000,000.00	16-Sep	01-Apr	3	197	16,191.78	16/09/2020
51,700,000.00					1,507,027.40	

SUR Old Library (Residential) LLP

Senior Debt					
Principal	Start Sate	End date	No.of Days	Interest Rates	Interest Due
300,000.00	01/04/2020	01/04/2021	365	5.09%	15,270.00
900,000.00	01/04/2020	01/04/2021	365	5.00%	45,000.00
800,000.00	01/04/2020	01/04/2021	365	5.08%	40,640.00
700,000.00	01/04/2020	01/04/2021	365	5.00%	35,000.00
830,000.00	14/04/2020	01/04/2021	352	5.00%	40,021.92
490,000.00	19/05/2020	01/04/2021	317	5.00%	21,278.08
470,000.00	17/06/2020	01/04/2021	288	5.00%	18,542.47
1,090,000.00	14/07/2020	01/04/2021	261	5.00%	38,971.23
400,000.00	10/08/2020	01/04/2021	234	5.00%	12,821.92
1,090,000.00	20/08/2020	01/04/2021	224	5.00%	33,446.58
400,000.00	16/09/2020	01/04/2021	197	5.00%	10,794.52
580,000.00	16/10/2020	01/04/2021	167	5.00%	13,268.49
8,050,000.00					325,055.21
Loan B 5%					
Principal	Start Sate	End date	No.of Days	Interest Rates	Interest Due
184,558.00	01/04/2020	01/04/2021	365	5.00%	9,227.90
213,331.00	01/04/2020	01/04/2021	365	5.00%	10,666.55
234,158.00	01/04/2020	01/04/2021	365	5.00%	11,707.90
145,000.00	01/04/2020	01/04/2021	365	5.00%	7,250.00
492,953.00	01/04/2020	01/04/2021	365	5.00%	24,647.65
325,000.00	01/04/2020	01/04/2021	365	5.00%	16,250.00
475,000.00	01/04/2020	01/04/2021	365	5.00%	23,750.00
2,070,000.00					103,500.00
Loan A 7%					
Principal	Start Sate	End date	No.of Days	Interest Rates	Interest Due
313,736.00	01/04/2020	01/04/2021	365	7.00%	21,961.52
501,264.00	01/04/2020	01/04/2021	365	7.00%	35,088.48
					57,050.00
TOTAL					485,605.21

Strategic Property Acquisitions								
Property	Capital Expenditure	Annual Rent Due	2018-19	2019-20 Projection	2020-21	% Return on Investment	Type	Purchase Date
202-206 High Street (BHS)	2,932,763.52						Retail	29/11/2015
174-178 High Street (WH Smith)	5,310,540.96	288,000.00	238,600.00	289,000.00	289,000.00	5.42%	Retail	30/01/2016
5 Hillersdon	368,000.00						Strategic	24/04/2016
Halfords 380 Bath Road	4,288,918.25	281,775.00	281,775.00	281,775.00	281,775.00	6.57%	warehouse-re	28/07/2016
Land at Norway Drive	235,000.00						Strategic	02/11/2016
Waitrose Gosport - Stoke Road	3,717,512.07	220,000.00	219,999.96	219,999.96	219,999.96	5.92%	Retail	08/01/2017
Wickes West Street Wolverhampton	7,083,087.88	482,640.00	482,640.00	482,640.00	482,640.00	6.81%	ehouse-re	22/01/2017
Leaseplan 165 Bath Road	19,807,613.04	1,150,000.00	1,140,000.00	1,150,000.00	1,150,000.00	5.81%	Office	02/05/2017
Land South Side Stoke Road (Stoke Wharf)	2,117,250.39						Strategic	14/06/2017
Purchase of Cornwall House	1,736,807.94	17,000.00	46,848.00	27,465.00	27,465.00	0.98%	Office	29/06/2017
Leasehold interest of the 5th Floor, Hatfield Car Park	228,042.00	20,000.00	12,000.00	20,000.00	20,000.00	8.77%	Strategic	16/08/2017
100A Wexham Road	807,902.48						Strategic	06/06/2018
Gala Bingo, 3 Bath Road	4,891,617.53	40,000.00	20,000.00	39,999.96	39,999.96	0.82%	Strategic	22/08/2018
Lego, 33 Bath Road	13,834,938.13	1,132,430.00	547,679.97	815,650.00	1,132,430.00	8.19%	Office	27/09/2018
Upton Lodge 2A Yew Tree Road	6,361,495.26	347,000.00	86,800.00	347,000.00	347,000.00	5.45%	Office	17/12/2018
Unit 26 Wexham Business Village	612,302.40	10,000.00				1.63%	Office	21/01/2019
Odeon, Churchill Way, Basingstoke	8,475,801.30	611,245.00		492,763.95	611,245.00	7.21%	Retail	30/05/2019
Acquasulis House, 12-14 Bath Road	7,387,761.70	447,125.00		386,935.10	386,935.10	6.05%	Office	07/07/2019
Freehold interest of 21, Roydsdale Way, Euroway Industrial Estate, Bradford, West Yorkshire	12,744,924.30	774,304.00		555,802.00	774,304.00	6.08%	warehouse	09/07/2019
Purchase 233-249 High Street	4,044,153.52	259,608.00		172,776.00	260,000.00	6.42%	Retail	04/08/2019
Unit 27.28 Wexham Business Village	725,798.40	14,400.00				2.05%	Office	18/08/2020
10-12 Wheelwrights Place, Colnbrook	589,061.25							
	108,301,292.32	6,095,527.00	3,076,342.93	5,281,806.97	6,022,794.02	5.72%		
202-206 High Street the old BHS building was sold on 29th March 2018. Told Capital Receipt generated was £3.8m								

SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet **DATE:** 16 November 2020

CONTACT OFFICER: Dean Tyler, Service Lead Strategy & Performance
(For all enquiries) 01753 875847

Ward All

Lead member: Councillor James Swindlehurst, Leader of the Council and Cabinet Member for Regeneration & Strategy

PART I
NON KEY DECISION

SBC COVID 19 RECOVERY AND SKILLS

1. **Purpose of Report**

1.1 To provide an update on the Council’s plans for recovery from the Coronavirus pandemic and to highlight the initiatives around skills.

2. **Recommendation**

2.1 The Cabinet is requested to Recommend to Council that the Council’s plans be noted for medium term recovery and long term renewal as an organisation, for Slough the place and our communities and in particular the initiatives around skills.

2.2 The Cabinet is requested to resolve that any proposals for further schemes from within the Cabinet’s remaining 2020/21 Community Investment Fund allocation or underspends be identified to contribute to the ongoing response to Covid-19.

3. **The Slough Joint Wellbeing Strategy 2020-24**

3.1 Coronavirus has the potential to impact on the delivery of all of the Wellbeing Board’s priorities:

1. Starting Well
2. Integration
3. Strong, Healthy and Attractive Neighbourhoods (Building Community Asset Resilience)
4. Workplace Health

4. **Five Year Plan 2020-24 Outcomes**

Coronavirus has the potential to impact on the delivery of all of the Five Year Plan’s priority outcomes:

Outcome 1 Slough children will grow up to be happy, healthy and successful

Outcome 2 Our people will be healthier and manage their own care needs

Outcome 3 Slough will be an attractive place where people choose to live, work and stay

Outcome 4 Our residents will live in good quality homes

Outcome 5 Slough will attract, retain and grow businesses and investment to provide opportunities for our residents

5. **Other Implications**

(a) **Financial** –

There are no financial implications arising from this report. However, the expectation is that the delivery of the skills related projects will require demands for funding that will be made through Growth Bids as required in future financial years.

(b) **Risk Management** – There are no identified risks to the proposed actions in this report. A Covid 19 risk register is submitted to Cabinet on a regular basis with the update on Covid actions.

(c) **Human Rights Act and Other Legal Implications** - There are no Human Rights Act implications associated with the proposed actions.

(d) **Equalities Impact Assessment** - There is no requirement to complete an Equalities Impact Assessment in relation to this report.

6. **Supporting information**

6.1 The Council acted swiftly in response to the introduction of the ‘lockdown’ by the UK government in March which saw non-essential businesses close down and the population (with the exception of Key Workers) instructed to work from home.

6.2 We have ensured that the most vulnerable in our community received the help and support they needed particularly those who were isolating as part of the Shielding programme, the homeless and those at risk of harm. We administered at a local level the national business support schemes and undertook research of local employers with employees who were furloughed and those at risk of redundancy when the scheme ends.

6.3 At the same time as managing the immediate response to the crisis we have therefore been developing our plans for economic recovery and renewal of the town. Clearly the closure of most businesses combined with the national economic outlook meant that we needed to be in a position where we had robust plans to ensure the resilience of our local economy, the survival of businesses and the creation of new opportunities for employees whose futures were at risk.

6.4 Elsewhere our recovery plan focusses on the inevitable health, wellbeing, social and financial aftershocks of the public health crisis.

6.5 The attached slides (Appendix A) provide an overview of the priorities and actions for recovery and renewal with a focus on skills.

6.6 A summary of the initiatives that are focussed on recovery and skills is set out below:

1. The Slough Inclusive Growth Strategy 2020-25

The Strategy was adopted in June and has the vision that:

“Slough will be an economy which epitomises inclusiveness, diversity and resilience – where small businesses flourish, where large employers invest, and where residents have the opportunity to aspire and prosper. We will harness the value of our international connections and the potential of redevelopment and regeneration to present a confident and dynamic image to the world, where a rounded and sustainable approach to growth is intrinsic to our collective success.”

To deliver this vision, six strategic priorities have been developed:

- 1) Creating secure and productive jobs
- 2) A skills system working for all
- 3) Regeneration and infrastructure unlocking growth
- 4) Enterprise and scale up ecosystem
- 5) Inclusive and sustainable neighbourhoods
- 6) Connecting and celebrating Slough

The strategy stresses that Slough Borough Council’s strategic focus will be on delivering inclusive growth and seeks to enshrine the following behaviours:

- **Tackling inequality** – bridging the gap between those who benefit most from Slough’s economic stature and those who don’t.
- **A broader view of growth** – viewing economic success through a broader lens of quality of life.
- **Collective ownership** – civic, business and community leaders sharing in the responsibility of building a prosperous future for Slough.
- **Thinking one step ahead** – being prepared for the trends and technologies that will shape Slough’s economy in years to come.
- **Building trust** – leadership founded on transparency, integrity and putting the people of Slough first.
- **Environment first** recognising that economic growth can be achieved in harmony with a more resilient and sustainable Borough.

It will be delivered by the newly established **Regeneration Economy and Skills Board**, (private, community and education partnership) **and our Covid Recovery Plan**.

2. Future Skills Hub

The immediate need to address the vast and rising unemployment level and a significant displacement of the labour market will be addressed by the Future Skills Hub through a coordinated approach to the brokerage of various services. By helping to link communities, education and skills providers and employers the Hub will play a central role in supporting with the recovery from the current Covid 19 related crisis. The

Hub will bring alignment, structure and support to help those many who have faced or are at risk of redundancy and unemployment.

By bringing Higher Education provision to the borough for the first time, the Hub will also act as an enabling mechanism for crucial upskilling and reskilling and raise career aspirations, preparing residents for future demands of the world of work. The ultimate aim of the Future Skills Hub is to enable residents to gain the relevant skills to be employable now and in the future by adapting to the changing needs of the labour market.

The Hub will be delivered from Observatory House but services are being planned virtually until the time we can bring people into the facility and open spring/summer time 2021

The services of the Future Skills Hub will include:

- employability training interventions incl. CV and interview techniques
- individual careers mentoring
- community outreach and IAG
- qualifications and skills delivery
- apprenticeship, traineeship and Kickstart placement brokerage
- a greater focus on sector academies – the Hub can be the platform from where the Construction Academy takes off and supports employment and training in this sector and then matches people to the opportunities in the 15 year regeneration programme underway in the town centre.

Slough Borough Council will own and oversee the project and procure a fit out/ design and build supplier. The service of the operational Hub will be delivered collaboratively by partner organisations and centrally coordinated by Slough Borough Council. The foundation partners of the project are:

- Windsor Forest Colleges Group
- Royal Holloway University
- DWP Job Centre Plus Slough

The project partners will organise themselves as a Board to direct, monitor and evaluate the operation of the Hub.

3. Slough Innovation Space

This will provide business start up entrepreneurs in the digital and technology sector with a physical space and 1:1 business guidance on how to grow their business and test out new ideas and products. This will help us grow our business case, create jobs for residents and ensure a vibrant local economy.

The Facility will operate from OH and open spring/summer time 2021

4. Construction Academy

The Future Skills Hub will be used as a platform to set out a Construction Academy. It requires a coordinated approach, bringing Partners together to deliver on a common purpose. There are 4 key components to this approach:

1. Available growing number of jobs in this sector – linked to the number of jobs emerging with regeneration projects in the TC.
2. Aligning careers and information guidance to this sector and working with training providers, colleges to ensure their courses are delivering the skills needs of this sector
- 3 Raising awareness of opportunities - Working with the Job Centre ensuring unemployed people are matched to these jobs
- 4 Helping employers recruit from this pool of local and recently trained cohorts

5. Health & Social Care Academy

Our ambition is to introduce a new Berkshire-wide (East & West) Health and Care Academy that will fill an existing skills gap in the community, care and hospital sector. We have been liaising with Frimley Health Integrated Care System and Wexham Park Hospital regarding the potential to get more people (locally) trained into Nursing and Midwifery and wider health and care jobs.

The new Health and Care Academy would complement the proposed Construction Academy, providing a broader range of opportunities for local people – providing an “easy pathway” into local and sustainable employment. We would also tackle the shortfall of trained BAME staff within the health and social care sector and would explore positive action in training to redress this imbalance – thus simultaneously creating jobs and tackling inequality. We will look at volunteering and apprenticeships as part of the package of opportunities. In addition to the Construction Academy, the proposed Health and Care Academy will have close ties to the Future Skills hub and proposals for a local university in Slough.

6. Berkshire Opportunities Portal

This online portal picks up all the vacancies across Berkshire and brings it onto one site. It also provides information on training and careers support. Employers with vacancies can make sure their vacancies are featured. They can also have a greater presence on the website by getting their logos onto the site.

<https://www.berkshireopportunities.co.uk/>

Community Investment Fund 2020/21

At it's meeting on 15th June 2020 the Cabinet agreed to provide funding for a number of schemes from its Community Investment Fund allocation to respond to some of the main Covid-19 impacts in Slough. These included allocating funding to provide further direct support to rough sleepers to help them into longer term accommodation; help for local people reskill and find new employment; and temporary measures to promote social distancing and safe behaviour. In view of the uncertainties in responding to the pandemic the Cabinet decided to retain some its allocation in reserve to respond to

any emerging issues later in 2020/21. Lead Members are invited to identify any further investments from it's CIF allocation or underspend to respond to current issues.

7. **Comments of other committees**

- 7.1 If agreed, this report will be recommended to Council on 24th November 2020. Cabinet and Scrutiny will work together to provide oversight of our recovery and renewal planning.

8. **Conclusion**

- 8.1 This report provides an update on our plans for recovery and renewal with a focus on skills.
- 8.2 Future updates will be provided to reflect the way in which the Council is continuing to respond in a proactive way to the challenge of Covid and will focus on updates to specific themes.

9. **Appendices attached**

A – Recovery and Renewal planning (slides)

10. **Background papers**

None.

Covid 19 Recovery & Skills Cabinet November 2020

Slough Borough Council's COVID-19 Strategy

Purpose:

SBC is caring, proactive, resilient, skilled and here to serve

Key objectives:

We will keep Critical and Priority functions running to care for and support our residents

We will keep our staff safe

We will quickly implement the Government's emergency initiatives affecting local residents and businesses

We will work in partnership with strategic partners, other public sector organisations, the voluntary sector and community groups to provide services to local people

We will prepare for the recovery of the Council and the town

Initiatives:

We have established robust command and control arrangements

We have established 9 Task Groups to deal with our Critical and Priority areas

We have enabled most staff to work from home

We are sustaining critical services by redeploying staff skills and resources

We have established an Ops Room to log and administer instructions and guidance and resolve immediate operational issues

Commitment of staff

Our staff will:

Adhere to the SBC COVID -19 strategy

Look after themselves, their families and friends

Work from home if possible but recognise this may not always be possible

Follow social distancing when required to work away from home

Communicate with their managers daily to receive instructions and pass on information

Be ready to redeploy themselves and their skills within critical and priority areas, as and when required

Maintain Business as Usual when not dealing with COVID-19

RESPONSE PLAN

Response

Recovery

Renewal

- Agree timetable to **wind down emergency planning** arrangements (GOLD / Silver, Operations room, daily service reporting etc.)
- Implement requirements for **Local Outbreak Control Plans** and **Test and Trace**
- Undertake **lessons learned** exercise to inform planning for potential future second wave
- Roll out process for **reopening SBC** buildings
- Maximise opportunities to maintain collaboration with **voluntary, community and faith sectors**
- Identify **key strategic partners** to work with to maintain momentum created with initial response
- Scope approach to capturing One Slough **data and information** sets and a common picture
- **Silver task groups** to identify priority areas for Recovery Plan
- Align **statutory and regional** recovery plans

WHAT WE KNOW ABOUT THE CONTEXT

COVID-19 IS FUNDAMENTALLY CHANGING THE OPERATING CONTEXT FOR THE NEXT 18 MONTHS +

4 waves of health need

- Covid-19 victims (over 2 waves)
- Unmet demand from lockdown
- Escalation of health conditions from lockdown
- Long-term HWB impacts of isolation re mental health, poverty, immobility

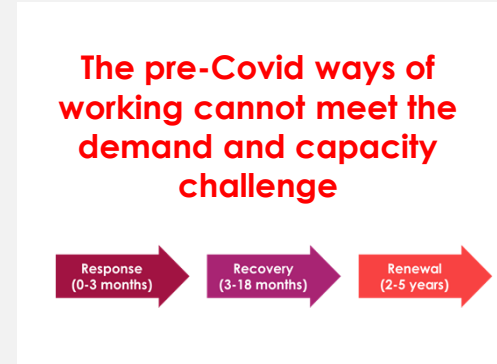
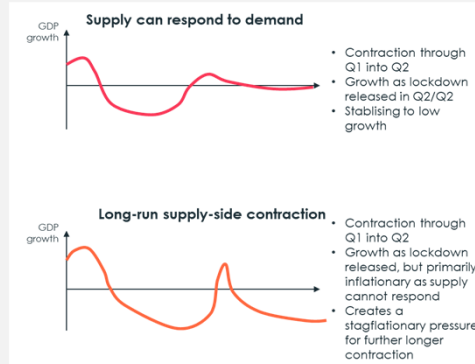
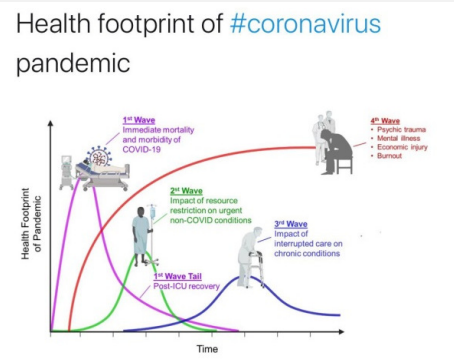
Negative impact on economy

- Macro-shock to GDP
- Increased bankruptcy
- Increased indebtedness
- Increased poverty
- Likely to be a sustained period of low growth in all scenarios

SBC service challenge

- Backlog of demand
- More demand
- More complex demand
- Demand from a greater range of customer types (with different expectations)
- Reduced revenue generation

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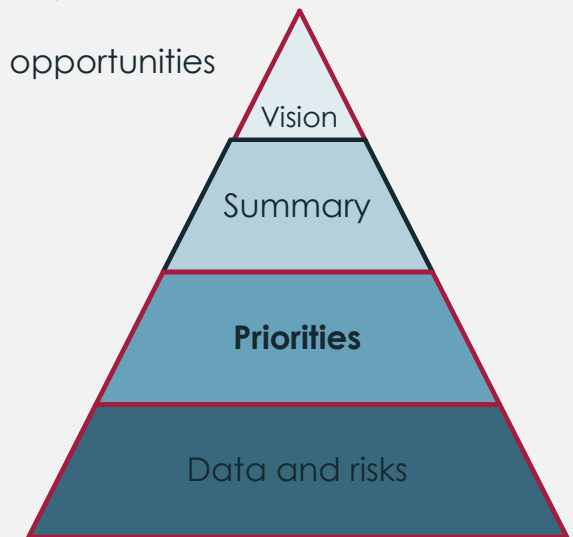
RECOVERY PLAN - PRIORITIES

Response

Recovery

Renewal

- Maintain **momentum from positive trends** emerging from initial response
 - workforce flexibility (One Council)
 - community and partnership (One Slough)
 - local knowledge and intelligence (whole system)
- Agree priority areas to **tackle demand** backlogs and potential for **self-serve / saying no / role of (all) partners**
- Agree priority areas for **community** recovery and **reopening Slough** including The Curve as the heart of the community
- Agree priority areas for **business** recovery and **reopening Slough** to weather the economic impact
- Support for our **residents** to ensure they have the **skills** to access employment and industry opportunities
- Establish a single view of **debt**
- Agree actions to support the '**health-wealth**' virtuous cycle
- Implement **statutory and regional** recovery plans
- Implement **Our Futures** Operating Model
- Agree **governance and delegated decision-making**
- Map key **dependencies, risks** and mitigation



RECOVERY PLAN

Response

Recovery

Renewal

➤ **Maintain momentum from positive trends emerging from initial response**

➤ **workforce flexibility (One Council)**

- All staff able to work remotely – IT check
- Many upskilled in new areas ensuring built in resilience for the future – skills audit
- Flexibility has demonstrated ability to adapt ahead of Our Futures

➤ **community and partnership (One Slough)**

- The One Slough collaborative approach has emerged
- Align and embed One Slough Community Response Action Plan
- Closer relationships exist with the LEP, CCG
- Rollout of Localities Model
- Maintain momentum following increase in use of website and digital channel
- *Link in work on the C&V sector commissioning spec*

➤ **local knowledge and intelligence (whole system)**

- Maintain oversight and analysis of new datasets – e.g. master list of vulnerability
- Identify data required e.g. current and future demand
- Request local Slough level analysis of regional datasets – e.g. CCG, LEP (e.g. residents furloughing)
- Better population information to allow segmentation, targeting and risk reduction
- Rebaselining data to establish a new position to inform a different conversation and new thinking
- Analysis to assess whether we are seeing repeat instances within the same families or geographical areas

RECOVERY PLAN

Response

Recovery

Renewal

- **Agree priority areas to tackle demand backlogs and potential for self-serve / saying no / role of (all) partners**
- Quantify casework, face-to-face visits in specific service areas – coordinated delivery across new Operating Model
- Review front facing service issues – housing, adult and children’s social care, admissions and referrals
- Routine, urgent and emergency repairs (RMI / Osborne’s)
- Mental Health and the impact of lockdown on all age groups - children, young people, adults and the wider community
- Specific mental health issues from rough sleepers and street drinkers
- School admissions – number of children who haven’t been placed in schools / Fair access
- Education – catching up with academic performance
- Children’s centres have not been offering the full offer of services which may have caused a backlog in areas of our intervention agenda
- Backlog of fraud investigations (1-1 interviews haven’t been conducted for court cases)

The pre-Covid ways of working cannot meet the demand and capacity challenge – cannot be solely a ‘demand led’ response

“It’s not the same as it was before” : New ways of thinking to meet demand and prioritise backlogs – to future proof the organisation – concept of ‘targeted universal’

Our Futures Operating Model principles – inverted triangle, early intervention and prevention, community and partnership working

RECOVERY PLAN

Response

Recovery

Renewal

- **Agree priority areas for community recovery and reopening Slough including The Curve as the heart of the community**
 - One Slough and building of capacity within the C&V sector (One Slough Action Plan)
 - Opening of the High Street – task force already convened to open High St safely, social distancing etc.
 - Opening The Curve as the heart of the Slough community
 - Opening Localities buildings and links with community development
- **Agree priority areas for business recovery and reopening Slough to weather the economic impact**
 - Maintain pace of key Regeneration projects (hotels, NW Quadrant and town centre)
 - Partnered with Segro and LEP to understand changing needs of non-retail businesses (e.g. debt, business planning support)
- **Support for our residents to ensure they have the skills to access employment and industry opportunities**
 - Inclusive Growth Strategy –
 - Understand the new emerging landscape for businesses
 - Establishment of Regeneration, Economy and Skills Board
 - Innovation Hub to support small businesses
 - Employment support and reskilling of residents
 - Royal Holloway delivering Higher Education in Slough
 - Slough 2040 vision – event 27 July

RECOVERY PLAN

Response

Recovery

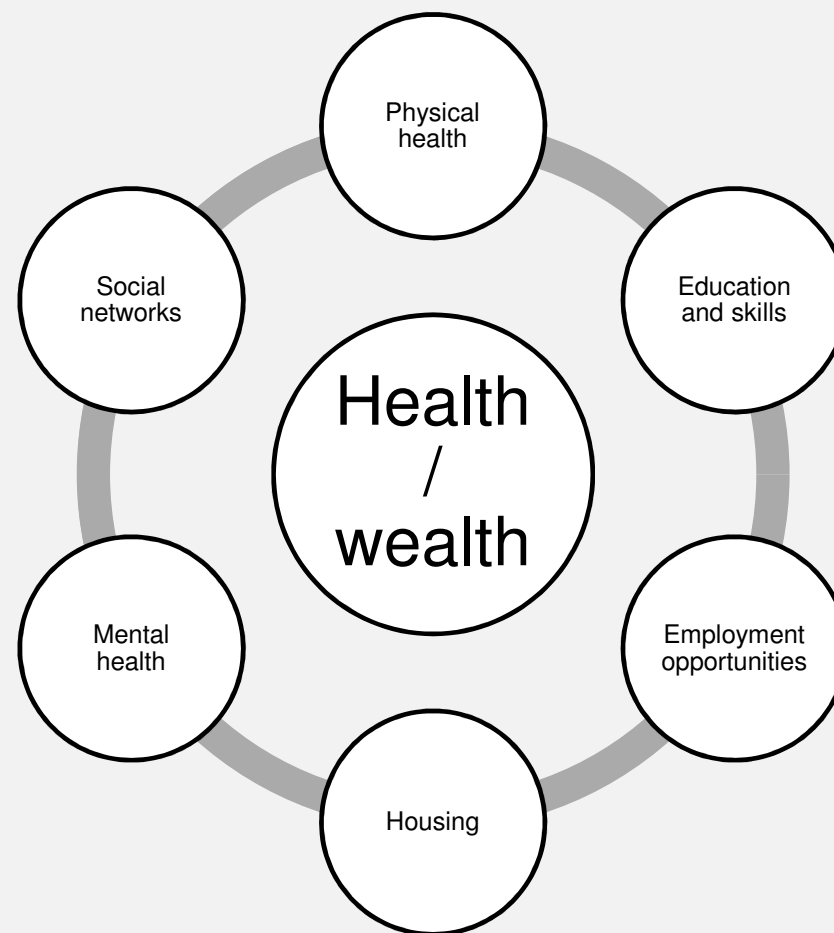
Renewal

➤ **Establish a single view of debt**

- Analysis as part of Our Futures Operating Model design
- Debt to the Council has built up - council tax and housing benefit income
- Wider debt to external agencies
- Early intervention and prevention – link across council and with partners

➤ **Agree actions to support the 'health-wealth' virtuous cycle**

- Understanding that health leads to wealth – wealth leads to health
- Addressing factors contributing to poverty: housing, education, skills, employment, health
- Health in All Policies (Public Health)
- Public Health Keeping Well Recovery Framework initiative
- Public health action plan to target those most at risk of Covid 19
- Frimley – improving digital capacity of residents



RECOVERY PLAN

Response

Recovery

Renewal

➤ **Implement statutory and regional recovery plans**

- Berkshire Recovery Plan – early July
- Local Outbreak Management Plan – Cabinet 30 June
- Frimley Integrated Care System
- Local Enterprise Partnership
- DfE statutory provision for opening of educational establishments

➤ **Implement Our Futures Operating Model**

- Maximise new culture of workforce flexibility
- Support new senior management structure to implement next phase of Our Futures – focussing on new ways of thinking and working – not legacy issues
- Coordinate delivery with partners including development of 2040 vision

➤ **Agree governance and delegated decision-making**

- Align Recovery plan with lessons learned for Business Continuity and Emergency Planning
- Spending – determine governance arrangements
- Ensure appropriate approvals for changes to ways of working
- Ensure opportunity for lessons learned to inform levels of delegated leadership vs command and control

➤ **Map key dependencies, risks and mitigation**

- Risk Register to be reviewed at Risk & Audit Committee
- Feed into regional Community Impact Assessment (CIA) overseen by Environment Agency as part of Berkshire Recovery work

Overarching Framework – Inclusive Growth Strategy 20-25

“Slough will be an economy which epitomises inclusiveness, diversity and resilience – where small businesses flourish, where large employers invest, and where residents have the opportunity to aspire and prosper. We will harness the value of our international connections and the potential of redevelopment and regeneration to present a confident and dynamic image to the world, where a rounded and sustainable approach to growth is intrinsic to our collective success.”

Adopted at Cabinet June 2020

6 broad priorities –

- Priority 1 - Creating secure & productive jobs
- Priority 2 - Skills system working for all
- Priority 3 - Regeneration & infrastructure unlocking growth
- Priority 4 - Enterprise & scale-up ecosystem
- Priority 5 - Inclusive & sustainable neighbourhoods
- Priority 6 - Connecting & celebrating Slough

Governance - Regeneration Economy and Skills Board



SLOUGH 2040 VISION

Borough Strategy

5 Year Plan

Wellbeing Board

Safeguarding Partnership

Safer Slough Partnership

I
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I
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Working groups falling out of IGS based around 6 Priorities

TC
Framework

Local
Plan

Transport
Strategy

Meanwhile
Strategy

+++++

Priority 2 – Skills System working for all – Future Skills Hub

1. **Job search** Supporting recovery – people facing redundancies and unemployment portal - Live now

<https://www.berkshireopportunities.co.uk/>

2. **FutureSkills Hub** in partnership with Langley College and RH Uni – subject to MHCLG Funding of £2m

- A central Hub where multitude of providers can collaborate and align to offer services.
- This links into Partnership with Royal Holloway University HE delivery – approx 2022/23
- OH 5th Floor North side – fit out operator being procured currently to design a learning space
- Go live April 2021



Outcome 3 – Slough will be an attractive place where people choose to live, work and stay

Construction and Health & Social Care Academies

Construction Academy

A coordinated approach, bringing Partners together to deliver on a common purpose. There are 4 key components:

1. Growing number of jobs in this sector – linked to the number of jobs emerging with regeneration projects.
2. Aligning careers and information guidance to this sector.
3. Raising awareness of opportunities - Working with the Job Centre ensuring unemployed people are matched to these jobs.
4. Helping employers recruit from this pool of local and recently trained cohorts.

Health & Social Care Academy

Our ambition is to introduce a new Berkshire-wide (East & West) Health and Care Academy that will fill an existing skills gap in the community, care and hospital sector.

It would help provide a broader range of opportunities for local people – providing an “easy pathway” into local and sustainable employment.

We would also tackle the shortfall of trained BAME staff within the health and social care sector and would explore positive action in training to redress this imbalance.

We will look at volunteering and apprenticeships as part of the package of opportunities.

Priority 4 – Enterprise and Scale up ecosystem – Slough Innovation Space

The **Slough Innovation Space (SIS)** will significantly grow research and innovation infrastructure and capability in Slough in three ways:

1. **Fit out** of a brand new specialist R&D facility that facilitates collaborative research and actively supports Smart Specialisation – Procurement underway
2. **Design and operation** of an R&D accelerator programme for R&D researchers to help SMEs commercialise innovative products and services
3. **Creation of a new knowledge base** in Thames Valley Berkshire –
4. **Match funding Partners** – RH Uni, Brunel Uni, Heathrow Airport, LEP.
5. **Location** Observatory House 5th Floor South Side
6. **Funding Value** - £3.8m
7. **Go Live** April 2021



Priority 3 - Regeneration and Infrastructure unlocking Growth – Meanwhile Use Strategy

- Linked to the Town Centre Regeneration and Inclusive Growth
- Informing events, programme and activity
- Meanwhile activity being delivered with Developer and community Partners
- Focused around needs of communities and rediscovering the High Street
- ARUP commission
- Strategy complete Nov 2020

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Outcome 5 – Slough will attract, retain and grow businesses and investment to provide opportunities for our residents

RENEWAL PLAN

Response

Recovery

Renewal

- Promote a **whole organisation**, and **whole system**, approach that actively discourages silo mentality;
- Acknowledges and builds upon the momentum created with the **voluntary, community, charitable, faith sectors** to reinforce their role as key strategic partners;
- Promote SBC as a **partner of choice** across central government departments;
- Seek to enhance existing partnerships with the **private sector**;
- Accelerate **regeneration and investment** in Slough so that existing projects do not lose momentum and that original delivery timescales are maintained, where this is within the control of the Council and its delivery partner;
- Create a **wealth/health virtuous circle** that can be reinvested in Slough; **that** is the **catalyst for a renewed Slough** that places an emphasis on improved health & wellbeing, promotes inclusive growth, reduces isolation and champions social cohesion

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SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet **DATE:** 16th November 2020

CONTACT OFFICER: Sushil Thobhani – Service Lead Governance
(For all enquiries) (0745 229125)

WARD(S): All

PORTFOLIO: Councillor Sabia Akram – Portfolio Holder for Governance & Customer Services

PART I
NON-KEY DECISION**COVID-19 DECISIONS UPDATE****1 Purpose of Report**

The purpose of this Report is to inform Cabinet of the time line of the major events since the last Report to the Cabinet on this subject on 12 October 2020, and of the further significant decisions taken by officers, and to seek ratification of those decisions.

2 Recommendation(s)/Proposed Action

The Cabinet are asked to note this Report, and to ratify the significant decisions taken by officers since the last report on this subject to Cabinet on 12 October 2020, as set out in the Appendix to this Report.

3. The Slough Joint Wellbeing Strategy, the JSNA and the Five Year Plan

The decisions taken by officers and set out in this Report have sought to support, as far as reasonably practicable at the present time, the objectives of the [Slough Joint Wellbeing Strategy](#) (SJWS) and the Five Year Plan

3a. Slough Joint Wellbeing Strategy Priorities –

The decisions set out in this Report have been taken with the over arching objective of protecting public health and the well being of residents and ensuring that the Council is able to achieve this objective lawfully, and as effectively as possible, in the prevailing circumstances. The recommendations contained in this report seek to ensure that the Council are able to continue to try to meet this objective and thereby be in a position to continue to address the priorities of the SJWS and the JSNA appropriately.

3b Five Year Plan Outcomes

The recommendations contained in this Report, namely the noting and ratification of the further significant decisions taken by officers, by Cabinet, at the first available opportunity, will enable the Council to be in a position to be able to go forwards to try and continue to meet the following objectives of the Five Year Plan.

- *Our children and young people will have the best start in life and opportunities to give them positive lives.*
- *Our people will become healthier and will manage their own health, care and support needs.*
- *Slough will be an attractive place where people choose to live, work and visit.*
- *Our residents will have access to good quality homes.*
- *Slough will attract, retain and grow businesses and investment to provide jobs and opportunities for our residents*

4 **Other Implications**

(a) Financial

Any financial implications of significant decisions taken by officers in connection with the need to deal with the consequences of the Covid-19 pandemic are monitored weekly by a special finance group and will be reported to cabinet as part of the usual financial reports to cabinet.

Risk Management

Recommendation from section 2 above	Risks/Threats/ Opportunities	Current Controls	Using the Risk Management Matrix Score the risk	Future Controls
That the Cabinet note and ratify the significant decisions taken by officers since the “lockdown” came into force.	Failure by Members to note and ratify these actions and decisions increases the risk of challenge and disruption. Ratification provides the opportunity for the Council to build upon the good results already achieved and to move forward strongly by building upon these results with greater engagement across the Council	The significant decisions and actions have been taken in accordance with governance arrangements put into place in consultation with the Council’s statutory officers and in accordance with all applicable guidance issued by and best practice recommended by all relevant bodies.	Likelihood – Very Low – 2 Legal/ Regulatory – Critical - 3 Score: 6	Increasing return to usual decision making structures and processes as circumstances permit.

(b) Human Rights Act and Other Legal Implications

Any decisions taken by officers pursuant to the statutory regulations enacted by the Government to deal with the Coronavirus pandemic, to enforce business closures and restrict assembly, could potentially be challenged under the Human Rights Act 1998 as being a breach of article 11, relating to the freedom of assembly and association, and of Article 1 of the First Protocol to that convention, relating to the right to peaceful enjoyment of possessions. It is considered, however, that risks of successful challenge are low as, in the latter case, derogations are permitted to control use of property in the general interest and, in the former case, for the protection of public health.

Under the Council's Constitution, the Chief Executive has delegated power to act in case of emergency and urgency to exercise all council functions. Additionally, under the constitution, all matters not specifically reserved are deemed to be within the delegated authority of the Chief Executive and Directors for all purposes which fall within their directorate or budget area, or area of responsibility to which they may be nominated from time to time

The Cabinet may ratify any decisions of officers falling within their functions.

(c) Equalities Impact Assessment

All the significant decisions set out in this Report were taken having regard, so far as was practicable in the circumstances, to the public sector equality duties and the protected characteristics set out in the Equality Act 2010.

(d) Workforce

The decisions taken by officers which have affected the Workforce are set out in the schedule to this Report.

(e) Property

The restrictions imposed by the Coronavirus Act 2020 on the ability of the Council as a landowner to take action to enforce payments of rents will have had an effect on the Council's asset management position. Any long term effects on the Council's property portfolio and asset management strategy evaluated and reported to the cabinet as part of the Council's normal financial reporting to the cabinet.

(f) Carbon Emissions and Energy Costs

The Council have not at present carried out any systematic analysis of the effect on carbon emissions and energy costs of the decisions taken by officers since the "lockdown" took effect. It is considered that it is self-evident, however, that the restrictions on travel and the reduction in the use and occupation of Council premises and other council activities means that it is unlikely that there was an increase in emissions and energy costs during this period.

5 **Supporting Information**

5.1 **Time Line of Events**

- 5.1.1 26 August 2020 - BBC survey of UK's largest employers indicates no plans to return all staff to their offices
- 5.1.2 26 August 2020 - Restaurant chains including Prezzo's, Harvester and Pizza Pilgrim announce plans to continue "eat out to help out" scheme regardless of ending of government funding.
- 5.1.3 27 August 2020 – number of new daily covid-19 cases rises to 1,522
- 5.1.4 27 August 2020 – Pret A Manger, a sandwich chain, announces loss of 3000 jobs in bid to save the business
- 5.1.5 27 August 2020 – Royal Shakespeare Company cancels all productions until 2021 due to pandemic
- 5.1.6 28 August 2020 – UK Government launches new drive to encourage people to return to their places of work from beginning of September.
- 5.1.7 29 August 2020 – First football match with spectators takes place in Brighton with 2,500 spectators allowed in.
- 5.1.8 30 August 2020 – as a million students start planning to return to University, universities and colleges union calls for ban on face to face lectures until after Christmas, to stop spread of the virus.
- 5.1.9 30 August 2020 – a further 1,715 cases of covid-19 reported taking total to 334,467, largest daily increase since mid May.
- 5.1.10 31 August 2020 – "Eat Out To Help Out Scheme" ends – total cost £552 million
- 5.1.11 1 September 2020 – Majority of school in England, Wales and Northern Ireland re-open.
- 5.1.12 1 September 2020 – workers on low incomes in areas of high numbers of covid-19 cases who cannot work from home and are required to self isolate become entitled to new payment to top up universal credit or working tax credit.
- 5.1.13 1 September 2020 – companies using government furlough scheme become subject to higher contributions towards workers' wages as scheme comes to an end.
- 5.1.14 1 September 2020 -Manchester United Footballer Marcus Rashford forms task force with leading food brands to tackle child food poverty.
- 5.1.15 2 September 2020 – Chancellor of the Exchequer gives reassurance that there will not be "horror show of taxes with no end in sight" to tackle financial impact of the pandemic.

- 5.1.16 3 September 2020 – Baroness Dido Harding, new Head of NHS Test & Trace, apologises after it emerges laboratories are struggling to keep with demand for tests and people are asked to travel hundred of miles to have tests.
- 5.1.17 3 September 2020 -Health Secretary Matt Hancock announces £500 million for trials on a 20 minute covid-19 test.
- 5.1.18 4 September 2020 – Virgin Atlantic announces further loss of 1,150 jobs as part of its rescue package.
- 5.1.19 5 September 2020 – in letter sent to Heads of Departments, UK government urges them to get civil servants back to their desks as soon as possible.
- 5.1.20 6 September 2020 – a further 2,988 covid-19 cases are reported – highest number since 22 May
- 5.1.21 8 September 2020 – Health Secretary Matt Hancock expresses concern at rise in number of cases. Government announces ban on gatherings of more than six people from 14 September.
- 5.1.22 8 September 2020 – UK records 2,460 new cases and 30 deaths.
- 5.1.23 9 September 2020 – Prime Minister announces “moonshot” plan for vastly expanded mass testing plan.
- 5.1. 24 11 September 2020 – “R” number rises to between 1.00 and 1.2 for first time since March.
- 5.1.25 12 September 2020 – Former Chief Scientific Officer warns about loss of control over virus as number of cases exceed 3,000 for two consecutive days.
- 5.1.26 13 September 2020 - Food outlets including Deliveroo call for extension on moratorium for evictions for non-payment of rent on commercial premises which is due to end on 30 September.
- 5.1.27 15 September 2020 – figures announced show unemployment rose 4.1% for three month period ending in July
- 5.1.28 16 September 2020 – Prime minister appearing before select committee says new national lockdown would have disastrous financial consequence for UK and everything in the government’s power being done to avoid that.
- 5.1.29 17 September 2020 – Baroness Dido Harding of NHS Test & Trace tells committee of MPs that demand for testing significantly outstripping capacity but confident daily testing capacity can be raised by 500,000 by end of October.
- 5.1.30 18 September 2020 – “R” number rises to between 1.00 and 1.4.
- 5.1.31 20 September 2020 – reports that 1,000 jobs at Butlins at risk when furlough scheme ends,

- 5.1.32 21 September 2020 – Sir Patrick Vallance, Chief Scientific Adviser, says could be as many as 50,000 covid-19 cases per day by mid October if no further action taken leading to 200 deaths per day.
- 5.1.33 21 September 2020 – UK Alert Level upgraded to 4, meaning transmission is high and rising exponentially.
- 5.1.34 23 September 2020 – 6,178 new cases reported. Highest since 1 May.
- 5.1.35 23 September 2020 – Government scraps plans for autumn budget due to pandemic.
- 5.1.36 24 September 2020 – 6,634 new cases announced.
- 5.1.37 25 September 2020 – “R” number rises from 1.1-1.4 to 1.2-1.5
- 5.1.38 26 September 2020 – Prime Minister announces £500 million for global vaccine sharing scheme.
- 5.1.39 29 September 2020 - Baker chain Greggs announces it is consulting with unions about job cuts once furlough scheme ends.
- 5.1.40 29 September 2020 – UK announces 7,143 new cases with 71 covid related deaths, highest since 1 July.
- 5.1.41 1 October 2020 – study by Imperial College London suggests spread of virus may be slowing and “R” number may have reduced since introduction of Rule of 6” but warns infections still high at 1 in 200 people.
- 5.1.42. 1 October 2020 – BBC reports covid restrictions to be simplified into new 3 tier system.
- 5.1.43 2 October 2020 – figures suggest 16.8 million people in UK in local lockdowns – 23% in England, 76% in Wales and 32% in Scotland.
- 5.1.44 3 October 2020 – number of new daily cases rises above 10,000 with further 12,872 cases confirmed.
- 5.1.45 4 October 2020 – further 22,961 cases confirmed taking total to 502,978.
- 5.1.46 4 October 2020 – Health Secretary Matt Hancock announces Army will be called in to help distribute vaccine as soon as it is ready for distribution.
- 5.1.47 5 October 2020 – at annual part conference Chancellor of the Exchequer announces he will “always balance the books” despite increased government spending necessitated by pandemic.
- 5.1.48 6 October 2020 – UK record further 14,542 cases and 76 deaths.
- 5.1.49 6 October 2020 – Pub retailer Greene King announces 800 job losses and closure of 79 pubs, a third of them on a permanent basis.
- 5.1.50 8 October 2020 – Strictly Come Dancing’s live arena tour postponed till 2022 due to pandemic.

- 5.1.51 9 October 2020 – figures show UK economy grew 2.1% in August, aided by “Eat Out to Help Out” scheme but figures below expectations.
- 5.1.52 11 October 2020 – Leading UK Scientist Peter Horby warns UK at “precarious point” and new National Lockdown a possibility but all must be done to avoid that.
- 5.1.53 12 October 2020 – Prime Minister announces new 3 tier lockdown system taking effect on 14 October. Newly released papers show SAGE recommend short “circuit breaker” for England in September.
- 5.54 13 October 2020 – figures show UK unemployment had risen to highest level since 2017 with increase of 4.5% in three months up to August 2020.
- 5.55 14 October 2020 – 3 tier system comes into force. Liverpool region first to be allocated to highest tier.
- 5.56 16 October 2020 – ONS estimates 27,900 new covid cases a day in England 60% increase over previous week and rise in “R” number between 1.3 and 1.5
- 5.57. 16 October 2020 – Wales announces ban on travel into Wales from other UK covid-19 hotspots.
- 5.58 19 October 2020 – 18,804 new cases in UK as a whole announced with 80 fatalities.
- 5.59 20 October 2020 – 241 covid-19 related deaths are recorded. Highest for several months.
- 5.60 21 October 2020 – further 26,668 cases recorded. Highest daily recorded so far.
- 5.61 22 October 2020 – Chancellor of the Exchequer announces increased support for jobs and workers worst affected by restrictions with employers paying less and workers able to work fewer hours before qualifying.
- 5.63 23 October 2020 – ONS estimated 35,200 daily cases in England, 25% increase over previous week.
- 5.64 26 October 2020 – Pharmacy Chain Boots announces it will make available a test that can give results in 12 minutes. Produced by LumiraDx it will cost £120.
- 5.65 26 October 2020. Scientists announce Oxford University covid-19 trial vaccine shows “strong immune response” among elderly volunteers.
- 5.66 27 October 2020 – Study by Imperial College London and Ipsos Mori suggests covid-19 anti-bodies may last a matter of months and number of people with anti-bodies has fallen by 26.5% over three months.
- 5.67. 27 October 2020 – UK records 367 deaths, higher daily number since May.

5.68 28 October 2020 – Projection by SAGE suggests deaths from Covid-19 will remain high over winter, leading to greater number of deaths than was seen earlier in the year.

6 **Comments of Other Committees**

A further report on this subject, in the same terms, will also be submitted to full Council at their next meeting.

7 **Conclusion**

This Report brings the Cabinet up to date with major events since the last report. The noting and ratification of those decisions by the Cabinet, at the first available opportunity, will enable the Council to continue to seek to meet its duties to protect public health and to serve the well being of those who live, work and visit its area.

8 **Appendices Attached**

Appendix - Table of significant decisions

9 **Background Papers**

None

Summary of Decisions Taken by Silver since the previous meeting of Cabinet

Reference number	Decision Required	Outcome	Date of decision	Decision made by	Status
DEL 118	Resourcing and recovery	Recommendations agree on Silver timetable (2 x per week) Members briefings 2 x fortnightly, AD group to make recommendations on future resources and resilience	23/09/20	SILVER	Closed
DEL120	Social Isolation legislation and payments	Benefits and revenue team to pick up payments	23/09/20	SILVER	Closed
DEL121	Public Health update - Local Contact Tracing	Noted that there was pressure on local resource and the issue had been escalated through DPH to SE DsPH and SE regional convener. Agreed to prioritise the work on resource alignment to respond.	29/09/20	SILVER	Closed
DEL122	Enforcement of Covid rules including the 'Rule of 6'	To seek to increase compliance with Covid rules in the community it was agreed to request TVP representation at the weekly outbreak cell (as previously agreed).	29/09/20	SILVER	Closed
DEL123	To decide SBCs participation the Government's Kickstart scheme	Option 2 Agreed – Defer review and benefits of the scheme post Transformation and Restructure (Qtr 1 2021)	29/09/20	SILVER	Closed
DEL124	To agree that citizen style covid booklet to be produced	Agreed and KP to produce to be dropped through residents doors	01/10/20	SILVER	Closed
DEL125	To agree when dashboard and summary be brought to Silver	Agreed that weekly dashboard be reported on a Thursday and summary on a Tuesday and Ops room manager to report by exception at Silver meetings	01/10/20	SILVER	Closed
DEL126	To agree Local contact tracing move from Environmental health to community response team	Agreed by Silver	01/10/20	Silver	Closed

DEL127	To agree that Adult learning be allowed to reopen	Agreed that as per WSG recommendations Adult learning can reopen following proper H & S procedures	01/10/20	Silver	Closed
DEL129	To agree whether or not to extend the community helper contract. Recommendation from group is not to	Agreed to go with Option 2 not to renew the contract past the 6 months free trial	01/10/20	SILVER	Closed
DEL130	To agree resourcing options	Agreed extra resource needed but keep current disaggregated model. Agreed to push back to AD group to source resources needed	01/10/20	SILVER	Closed
DEL131	Covid Information Officers	Phased approach to be taken with more visible presence of appropriate existing staff to be followed by integration into new model with neighbourhoods based staff forging links in communities.	06/10/20	SILVER	Closed
DEL133	SCST Opening Hours	Request agreed to allow the service to extend it's operating hours at SMP and be allowed to operate from the 2nd Floor of SMP for 2 weeks during OFSTED visit, subject to completion of a risk assessment.	08/10/20	SILVER	Closed
DEL134	Reopening of young peoples and community development service	Agreed to reopen service in line with recommendations in the report, subject to staff complying with all measures identified in the risk assessment	08/10/20	SILVER	Closed
DEL135	Reported cases at Cippenham Community Centre	Silver noted an update on the reports of two cases from separate bookings by a third party at Cippenham Community Centre. A full investigation had been carried out which concluded the infection did not take place at the Community Centre, that the controls were good and correct processes were followed.	08/10/20	SILVER	Closed
DEL136	Public performances at The Curve	Recommendation agreed (Option 3) that there be no live events in October and November. Service to work with IT regarding live streaming of events.	08/10/20	SILVER	Closed

DEL137	Task group updates	Decision made to report fortnightly to Silver and not just be exception and to members briefing monthly	13/10/20	SILVER	Closed
DEL138	Test and Trace app on work mobile phones	App to be put onto work mobile phones and encourage staff to use . Any issues to be discussed with managers	13/10/20	SILVER	Closed
DEL139	Resuming Slough Active activities	Agreed in principal that activities can resume as long as they comply with the role of 6 legislation and any new tiers	13/10/20	SILVER	Closed
DEL140	Self isolate support scheme	Not much guidance on what low income is but agreed that if earn less than £250 then can be eligible for grant if meet all other criterias and Silver can review the policy at any time	13/10/20	SILVER	Closed
DEL141	Covid marshalls	Las are to receive £88136 to employ Covid marshalls to enforce social distancing. Agreed to go with Options 2,3,and 4 to employ 4 Covid officers to work on shift patterns in 2's 7 days a week and to put a 3rd person in the CCTV room to monitor	13/10/20	SILVER	Closed
DEL142	Enforcement of Council Tax and Business rates debt	Agreed to go with collecting and enforcement of council tax and business rates debt as per paper	15/10/20	SILVER	Closed
DEL143	Government Self Isolation Support Scheme	Update report on self isolation scheme noted.	20/10/20	SILVER	Closed
DEL144	Impact of change from Medium to High Level Alert under new 3 tier system	Option 1 of Appendix 4 of the report agreed - to start preparations in readiness for a likely move to a high alert level to allow a smooth transition, carry out risk assessments, prepare communications etc.	20/10/20	SILVER	Closed
DEL145	Use of Council Chamber for Holocaust Memorial Event	Agreed to waive charge for use of Council Chamber for Holocaust Memorial Event in January, in line with practice for other similar events. Use would be subject to compliance with all Covid restrictions.	44126	SILVER	
DEL146	IMT Information flow presented by Sue Foley	Decision agreed to go with information flow presented re groups reporting to IMT	27/10/20	SILVER	

DEL147	Opening Kennedy Park Active running club	Active Slough Kennedy Park Road Running and Running for Fun The above services were approved at the WSG on the 22.10.2020. Silver agreed this can go ahead	27/10/20	SILVER	
DEL148	WSG paper re opening services	Creative Academy pulled as now got Covid cases. Silver agreed to reopen Respond Building, Safer Slough Partnership - Browns, Libraries to commence working from the venue & extending Customer Services at Britwell Hub	27/10/20	SILVER	
DEL149	Free school meals during half term	Decision made that Slough residents who qualify for free school meals can apply for a voucher from Local Welfare Provision during half term. Press release gone out to residents. Planning for Xmas holidays to begin	29/10/20	SILVER	
DEL150	Montem Testing site	Discussion around Montem site lease for Testing until Dec 21. Planning and building works will start on Montem site before that date so agreed in principal that the site can be moved to the North West Quadrant when needed to. Poss March 2021	29/10/20	Silver	Open

SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet **DATE:** 16th November 2020

CONTACT OFFICER: Josie Wragg, Chief Executive
(For all enquiries) (01753) 875017

WARD(S): All

PORTFOLIO: Health & Wellbeing, Councillor Pantelic

PART I
KEY DECISION**FUTURE PUBLIC HEALTH ARRANGEMENTS FOR SLOUGH, RBWM AND BRACKNELL FOREST COUNCILS****1 Purpose of Report**

To lay out the rationale for altering the current arrangements for public health across Slough, RBWM and Bracknell-Forest.

To request support to proceed with developing a shared Director role, a hub team to support local public health teams in each of the three Local Authorities.

2 Recommendation(s)/Proposed Action

The Cabinet is requested to resolve

- (a) That support be given to enable the current set up to be dissolved and the new system put in place, including the appointment of a Joint Director of Public Health for East Berkshire and Frimley ICS; and
- (b) That delegated authority be given to the Chief Executive, following consultation with the Lead Member for Health & Wellbeing, to finalise and approve the partnership arrangements.

3. The Slough Joint Wellbeing Strategy, the JSNA and the Five Year Plan**3a. Slough Joint Wellbeing Strategy Priorities –**

Strong public health arrangements contribute to all SJWS priorities:

1. Starting Well
2. Integration (relating to Health & Social Care)
3. Strong, healthy and attractive neighbourhoods
4. Workplace health

3b Five Year Plan Outcomes

The proposed arrangements will contribute to all Five Year Plan outcomes:

- Outcome 1: Slough children will grow up to be happy, healthy and successful
- Outcome 2: Our people will be healthier and manage their own care needs

- Outcome 3: Slough will be an attractive place where people choose to live, work and stay
- Outcome 4: Our residents will live in good quality homes
- Outcome 5: Slough will attract, retain and grow businesses and investment to provide opportunities for our residents

4 **Other Implications**

(a) Financial

It is recognised that this new model will increase the costs of provision of the public health hub compared to the Shared Team in the region of £65k per Local Authority alongside a £100k contribution from the Frimley Collaborative/ICS. This NHS contribution will part fund the DPH role, analytical and programme support. Final costs are unlikely to exceed this sum but will not be known until the detailed structures are designed.

It is hoped that this arrangement will facilitate improved efficiency and effectiveness through joining up scarce resources such as health intelligence and through jointly commissioning services.

The additional costs will be met equally by the three LAs. For Slough Borough Council this additional cost to the East Berkshire arrangements will be cost neutral and will be accommodated within existing Public Health budgets.

(b) Risk Management

Recommendation from section 2 above	Risks/Threats/ Opportunities	Current Controls	Using the Risk Management Matrix Score the risk	Future Controls
That support be given to enable the current set up to be dissolved and the new system put in place, including the appointment of a Joint Director of Public Health for East Berkshire and Frimley ICS.	Failure to secure agreement of all partners Failure to recruit new DPH	The proposals have been approved by RBWM and BFC The new structure is designed to minimise the risk of recruitment difficulties.	6 (Management risk – Critical impact, very low probability)	Delegating authority to the Chief Executive to finalise the arrangements enables any risks to be managed.

(c) Human Rights Act and Other Legal Implications

By virtue of Section 12 of the Health and Social Care Act 2012, and its amendment of the National Health Services Act 2006, each local authority must take such steps as it considers appropriate for improving the health of the people in its area. The steps that may be taken to fulfil this duty include providing advice and assistance, providing facilities and services designed to promote healthy living (whether by helping individuals to address behaviour that is detrimental to health or in any other way), by providing services and facilities for the prevention, diagnosis or treatment of illness,

by providing assistance (including financial assistance) to help people minimise any risks to health from their accommodation or environment, by providing or participating in the provision of training of persons working or seeking to work in the field of health improvement or by making available the services of any person or any facilities.

By virtue of Section 18 of the Health and Social Care Act 2012, and its amendment of the National Health Services Act 2006, regulations may require a local authority to exercise its public health functions by taking such steps as may be prescribed.

By virtue of Section 30 of the Health and Social Care Act 2012, and its amendment of the National Health Services Act 2006, each local authority must, acting jointly with the Secretary of State, appoint an individual to have responsibility for the exercise of its public health functions. Department of Health guidance on appointment of Directors of Public Health provides that an individual Director of Public Health can be shared with another local authority where that makes sense (for example where the senior management team is shared across more than one authority).

By virtue of Section 31 of the Health & Social Care Act 2012, and its amendment of the National Health Services Act 2006, each local authority must in the exercise of its public health functions, have regard to any document published by the Secretary of State for that purpose. This includes the Department of Health's Public Health Outcomes Framework ("PHOF").

Under Section 101 of the Local Government Act 1972 a local authority may arrange for the discharge of any of its functions by another local authority and two or more authorities may discharge any of their functions jointly, and where such arrangements are in force. they may arrange for the discharge of those functions by a joint committee of theirs or by an officer of one of them.

Under Section 113 of the Local Government Act a local authority may enter into an agreement with another authority to put at the disposal of the latter the services of the officers of the former, after consultation with the officer concerned.

Under the Council's constitution the placing of officers at the disposal of other authorities require the approval of full council and this power is not delegated.

(d) *Equalities Impact Assessment*

There is no identified need for an Equalities Impact Assessment.

(e) *Workforce*

The workforce implications are detailed in section 5 of the report.

5 **Supporting Information**

Background

- 5.1 Since 2013 the Berkshire Public Health System has operated on a hub and spoke model with Public Health teams within in each of the six unitary authorities supported by a Shared Strategic Director of Public Health and a Shared Team hosted by Bracknell Forest Council.

- 5.2 The overall aim of the Berkshire Public Health System is to deliver the core public health duty for local authorities which is to take steps to improve the health of residents and decrease health inequalities. To meet the needs of our residents, this will require action, not only from Councils but across our system of public services, on the wider determinants of health, health improvement, health protection and the design of health and care services.
- 5.3 National policy supports the importance of prevention of ill health – through the green paper for prevention and the NHS Long Term Plan. Locally the Joint Health & Wellbeing Strategies support increased activity to promote good health and prevent ill health. Action to prevent and manage risks for ill health have become more urgent with the recognition that risks for heart disease and stroke increase the likelihood of harm from Covid.
- 5.4 Upper tier Local Authorities receive a per capita ring fenced grant for public health of circa £38m across Berkshire. In the three authorities in the East of the county, this totals around 17m, around half to Slough and smaller grants to RBWM and Bracknell Forest. Each authority spends different proportions of its allocation on staffing local public health teams with varying contract values and investments in broader services and programmes for public health.
- 5.5 Berkshire Chief Executives collectively oversee the functioning of the public health system through the Public Health System Board. Increasingly, they have been concerned about the ability of the public health set up to deliver what they needed, to lead across organisations to improve health, prevent illness and decrease demand for health and care services.
- 5.6 In 2019 Berkshire Chief Executives requested a review. They considered the effectiveness of the current model, the changing context and opportunities for public health, current costs, and alternate models. They recommended dissolving the current arrangement and moving to two hub and spoke arrangements across 3 borough geographies.
- 5.7 As the recommendation was made Covid arrived and halted much of the progress in shifting to a new model. With increasing responsibility at a local level and the current DPH planning to move on in the New Year, there is an urgency in progressing the new arrangements and appointing a Director of Public Health for the three Local Authorities in the East of Berkshire.

Introduction

- 5.8 Whilst other authorities share public health teams, Berkshire's is the only public health system in the country with 6 upper tier Authorities sharing one Director of Public Health. 30/152 LAs have shared arrangements the majority are between 2 LAs, one between 3. Our joint arrangements have lasted longer than most, with many councils across the country dissolving joint roles in recent years.
- 5.9 There are some strengths in our shared set up, particularly the local leadership of public health teams in each LA supported by a hub team. Improved health and reduced health inequalities cannot be delivered by public health teams alone and the most effective public health approaches work across council services to create 'places' where it is easy to be healthy and deliver services that prevent ill health and promote resilience. The hub and spoke set up reduces duplication and shares costs

but allows for different local priorities across each council area to meet the needs of varied populations.

- 5.10 The Director role is particularly stretched across six LAs. The capacity of the role is reduced by the practicalities of travel across the county and the number of required boards and partnership meetings.
- 5.11 Recruitment to DPH roles is challenging and the current postholder plans to move on in the New Year. This provides a natural opportunity to change the role in Berkshire to make it more efficient and attractive.
- 5.12 Berkshire Authorities attract limited grant support for public health (circa 17m across the 3 LAs) and separate teams for each authority are unaffordable.
- 5.13 The Berkshire model was designed at a time when Public Health services were largely commissioned on a Berkshire wide footprint and CCGs were coterminous with Boroughs. This is no longer the case, with Public Health capacity spread across 2 quite different systems, Frimley Health & Care in the east of the County and Berkshire West ICP, part of the Buckinghamshire, Oxfordshire and Berkshire West ICS. These ICS/Ps offer real opportunities to further improve health and wellbeing which are not being maximised in the current set up.
- 5.14 As well as the public health teams in Berkshire, Frimley ICS works with Surrey and Hampshire County Councils for Surrey Heath and North East Hants & Farnham. There is a need to coordinate a shared public health input into Frimley to ensure all the teams contribute effectively and that Frimley receives coherent support.
- 5.15 Public Health Services (including Health visiting, School Nursing, NHS Health Checks; Healthy Lifestyles; Substance Misuse; Sexual Health) are commissioned on a mix of single county and multi borough partnerships, primarily divided between the East and the West of the County. Other services are commissioned on single borough footprints.
- 5.16 Under the Health and Social Care Act, Directors of Public Health are responsible for the local authority's contribution to Health Protection, including the LAs roles in planning for and responding to incidents that present a threat to the public's health such as coronavirus.
- 5.17 A key statutory role for LA public health is supporting NHS commissioners with the design and evaluation of health services to meet local need. Co-terminosity of any arrangement with NHS organisations is seen as a common sense requirement.
- 5.18 There was recognition that incorporating more public health thinking into LA and NHS services could improve demand management and inequalities as well as health and wellbeing outcomes for residents.
- 5.19 As well as the public health teams in Berkshire, Frimley ICS works with Surrey and Hampshire County Councils for Surrey Heath and North East Hants & Farnham. There is a need to coordinate a shared public health input into Frimley to ensure all the teams contribute effectively.
- 5.20 Taking into account the points made above, the Chief Executives concluded that
 - a. Change was needed to enhance both the efficiency and impact of public health.

- b. That a shared arrangement across the 3 local authorities in the East of Berkshire was preferable to individual public health teams.
- c. To integrate the DPH role into the ICS,
- d. To retain a hub and spoke model and include the DPH post as an integral part of the LAs and ICS.

The Proposal

- 5.21 The proposal is to dissolve the current arrangement between the six LAs and move to an arrangement between Slough Borough Council RBWM and Bracknell Forest Council and the Frimley ICS.
- 5.22 A shared Director of Public Health role for East Berkshire will lead the public health system, working closely with the local authorities and partners across the integrated care partnership. There will also be a hub team providing health intelligence, health protection and commissioning support to support public health teams in each local authority.
- 5.23 The shared team commissioning function will sit within Bracknell Forest commissioning team with a view to LAs taking on the commissioning of particular services on behalf of the others as opportunities arise.
- 5.24 The opportunity we have by doing this together is to;
- Improve the health of our population and reduce inequalities to improve outcomes for our residents and reduce demand for services.
 - Retain the local nature of public health, enabling local needs to be prioritised.
 - Improve the value from our investment in public health capacity – to make Public Health more visible, engaged, integrated and most importantly, effective, across the Local Authorities.
 - Enable more coherent support to the ICS, coordinating PH engagement across the ICS.
 - Improve value for money from Public Health contracts Director of Public Health role.
- 5.25 Bracknell Forest Council will lead the recruitment of this role, with full engagement from all parties. They will provide line management for the DPH but accountability will be to all 4 chief executives through a new DPH accountability Board. This body will sign off an annual work programme and undertake the Director's appraisal.
- 5.26 The role will have Director level influence in each Local Authority. The DPH will have a seat at the 'top table', access to the Chief Executives and lead Members and be party to resource and priority decisions for public health programmes, including those funded from the public health grant.
- 5.27 While the DPH may not line manage all the local Public Health Consultants, they will provide professional supervision, influence their work programmes and participate in their appraisal.

6 Comments of Other Committees

This report has not been considered by any other committees.

7 **Conclusion**

The Cabinet is asked to approve the proposal to dissolve the current pan-Berkshire arrangement between the six LAs and move to an arrangement between Slough Borough Council, RBWM and Bracknell Forest Council and the Frimley ICS.

A shared Director of Public Health role for East Berkshire will lead the public health system, working closely with the local authorities and partners across the integrated care partnership.

8 **Appendices Attached**

None.

9 **Background Papers(**

None.

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SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet **DATE:** 16 November 2020

CONTACT OFFICER: Stephen Gibson, Director of Place
01753 – 875852

WARD(S): Elliman

PORTFOLIO: Leader of Council and Cabinet Member for Regeneration and Strategy - Cllr Swindlehurst.

PART I
KEY DECISION

STOKE GARDENS REGENERATION AREA COMPULSORY PURCHASE ORDER

- 1 Purpose of Report**
- 1.1 The regeneration of Stoke Gardens is identified as an opportunity site within the Centre of Slough Regeneration Framework approved by Cabinet in September.
- 1.2 Berkeley Homes have enquired whether the Council would consider using Compulsory Purchase (“CPO” or “the Order”) powers to assemble the Stoke Gardens Regeneration Area site (“the site”), at the entrance of the Horlicks scheme, for redevelopment as a high quality mixed tenure residential development. Subject to approval by Cabinet, the full cost of the CPO would be underwritten by Berkeley Homes.
- 1.3 The purpose of this report is to seek approval for the Council to support Berkeley Homes by using CPO powers to acquire and simultaneously dispose of land and properties to Berkeley Homes on regeneration grounds.

2. Recommendation(s)/Proposed Action

Cabinet is requested to:

- a) Delegate authority to the Director of Place to enter into a Compulsory Purchase Order Indemnity Agreement (CPOIA) and if necessary, a development agreement with Berkeley Homes (and any other relevant third party) prior to undertaking any preparatory works in respect of the CPO,
- b) Agree that the Director of Place be authorised to take all necessary steps to secure the making, submission, confirmation and implementation of a CPO to acquire and third party proprietary interests within the Stoke Gardens Regeneration Area (see Appendix 1),
- c) Agree that the Director of Place be authorised to issue all relevant notices and certificates in connection with the making, confirmation and implementation of any CPO,
- d) Agree that the Director of Place be authorised to acquire third party proprietary interests by private treaty negotiation,

- e) Agree that the Director of Place be authorised to dispose of any third party proprietary interests acquired pursuant to the CPO to Berkeley Homes in accordance with terms to be agreed,
- f) Agree that the Director of Place be authorised to make General Vesting Declarations (GVDs) under the Compulsory Purchase (Vesting Declarations) Act 1981 and/or to serve notices to treat and notices of entry (if required) following confirmation of a CPO by the Secretary of State,
- g) Agree that the Director of Place be authorised to issue and serve any warrants to obtain possession of property acquired by the Council following the execution of a GVD or service of a notice of entry if it was considered appropriate to do so; and
- h) Delegate authority to the Director of Place to work with Berkeley Homes to facilitate the regeneration of this strategic town centre site.

3. **The Slough Joint Wellbeing Strategy, the JSNA and the Five Year Plan**

3a. **Slough Joint Wellbeing Strategy Priorities**

The redevelopment of the Stoke Gardens Regeneration Area will make a significant contribution to the joint priorities captured within the Slough Wellbeing Strategy 2020-2025:

- PRIORITY 1: constructing the new development will improve local temporary employment opportunities as well as increasing apprenticeship opportunities enabling local people to start their working life well and improve their learning and skill base,

3b. **Five Year Plan Outcomes**

The development will help deliver the following of the Five-Year Plan outcomes:

- OUTCOME 3: Strategic regeneration within the town centre will contribute to Slough being an attractive place where people choose to live, work and stay,
- OUTCOME 4: Increasing the supply of good quality new homes will contribute towards our residents living in good quality homes; and
- OUTCOME 5: residential regeneration on underutilised sites within the town centre will increase demand, footfall, vibrancy and activity in the town centre helping to attract, retain and grow businesses and investment that creates opportunities for our residents.

4 **Other Implications**

a) Financial

Berkeley Homes have agreed to underwrite the Council's costs in relation to any compulsory purchase order that SBC makes in order to facilitate the redevelopment of the site. SBC will require Berkeley Homes to enter into a CPO Indemnity Agreement ("CPOIA").

The CPOIA will cover all of SBC's costs in relation to the preparation, making, confirmation and implementation of any Compulsory Purchase Order. These costs include: the purchase price or any compensation for any land or interest which SBC has to acquire either pursuant to the Compulsory Purchase Order or in consequence of the service of valid blight notices, (including all payments made pursuant to the Compulsory Purchase Act 1965 and the Land Compensation Acts

1961 & 1973); any statutory interest payable and SBC's reasonable and proper internal and external costs (including legal surveying and other professional costs).

As SBC will seek to recover all CPO costs – including land acquisitions, legal costs and staff time – there is no financial risk.

Once acquired all third party interests will be transferred to Berkeley Homes in accordance with terms to be agreed.

If Cabinet decide to pursue an alternative option involving more financial commitment the Council would have to borrow the money to do so and there would be an associated revenue cost with the borrowing.

SBC will seek to secure an overage so that the people of Slough participate in any super profit achieved above an acceptable fundable developer profit, as defined in SBC's Developers Guidance to Residential Development Viability, either via a planning obligation (s.106) agreement or via potential sale agreements.

b) Risk Management

Recommendation from section 2 above	Risks/Threats / Opportunities	Current Controls	Using the Risk Management Matrix Score the risk	Future Controls
a) Delegate authority to the Director of Place to enter into a Compulsory Purchase Order Indemnity Agreement (CPOIA) and if necessary, a development agreement with Berkeley Homes (and any other relevant third party) prior to undertaking any preparatory works in respect of the CPO.	The CPOIA doesn't protect SBC from all expenditure.	The CPOIA will be drafted by experienced and competent solicitors acting SBC.	4	Where possible appointments will be made with joint duties of care to SBC and Berkeley Homes allowing costs to be paid directly by Berkeley Homes avoiding cashflow and cost recovery issues.
b) Agree that the Director of Place be authorised to take all necessary steps to secure the making, submission, confirmation and implementation of a CPO to acquire and third party proprietary interests within the Stoke Gardens Regeneration Area (see Appendix 1).	As above	As above	4	As above

c) Agree that the Director of Place be authorised to issue all relevant notices and certificates in connection with the making, confirmation and implementation of any CPO.	None	None	0	None
d) Agree that the Director of Place be authorised to acquire third party proprietary interests by private treaty negotiation.	As a) above	As a) above	4	As a) above
e) Agree that the Director of Place be authorised to dispose of any third party proprietary interests acquired pursuant to the CPO to Berkeley Homes in accordance with terms to be agreed.	None	None	0	None
f) Agree that the Director of Place be authorised to make General Vesting Declarations (GVDs) under the Compulsory Purchase (Vesting Declarations) Act 1981 and/or to serve notices to treat and notices of entry (if required) following confirmation of a CPO by the Secretary of State.	None	None	0	None
g) Agree that the Director of Place be authorised to issue and serve any warrants to obtain possession of property acquired by the Council following the execution of a GVD or service of a notice of entry if it was considered appropriate to do so.	None	None	0	None

h) Delegate authority to the Director of Place to work with Berkeley Homes to facilitate the regeneration of this strategic town centre site.	As a) above	As a) above	4	As a) above
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c) Human Rights Act and Other Legal Implications

General

Under Section 13 of the Planning and Compulsory Purchase Act 2004 the Council must keep under review the matters which may be expected to affect the development of their area or the planning of its development.

These matters include the principal physical, economic social and environmental characteristics of the area, the principal purposes for which land is used in the area, the size, composition and distribution of the population of the area, the communications, transport system and traffic of the area, and any other considerations which may be expected to affect those matters. The matters also include any changes which the Council think may occur in relation to any other matter and the effect any such changes are likely to have on the development of the Council' s area or on the planning of such development.

Statutory Powers

The Council has the power through various enactments to make Compulsory Purchase Orders and to apply to the Secretary of State for confirmation of any order.

Town and Country Planning Act 1990 Powers

Section 226 (1) (a) of the Town and Country Planning Act 1990, (as amended by the Planning and Compulsory Purchase Act 2004), provides that a local authority shall, on being authorised to do so by the Secretary of State, have power to acquire compulsorily any land in their area if they are satisfied that the acquisition will facilitate the carrying out of development, redevelopment or improvement on or in relation to the land. However the power must not be exercised unless the authority thinks that the development, redevelopment or improvement is likely to contribute to the achievement of the promotion or improvement of the economic, social or environmental well-being of their area.

The compulsory acquisition of third party proprietary interests and/or rights in relation to Stoke Gardens Regeneration Area will enable the delivery of circa 200 homes and will provide certainty with regard to land assembly and the implementation of the redeveloped.

The area does not benefit from a residential allocation under the current Slough Local Development Framework Site Allocations Development Plan Document (November 2010) but it is noted in the Update on Emerging Spatial Strategy (February 2018) to Planning Committee that should it be “redeveloped in a comprehensive way for either residential or preferably mixed use, it would provide a better looking approach to the Horlicks site” and more recently the site is identified as a residential development opportunity site within the Centre of Slough Regeneration Framework (approved by Cabinet in September 2020) as a corporate aspiration.

Section 13 of the Local Government (Miscellaneous Provisions) Act 1976 provides for the acquisition of new rights over land where such rights are not in existence when the order specifying them is made. In order to facilitate the redevelopment of

the site it may be necessary to acquire new rights over land for purposes such as crane oversailing.

Government guidance on the use of compulsory purchase powers is set out in “Guidance on Compulsory Purchase Process and the Crichel Down Rules for the disposal of surplus land acquired by, or under the threat of, compulsion” 2015 (“DCLG CPO Guidance”). That guidance states that compulsory purchase orders should only be made where there is a compelling case in the public interest.

The proposed regeneration scheme is in the public interest and will improve the wellbeing of residents in a number of way:

- Social – Due to limited natural surveillance the properties have attracted anti-social behaviour, including fly tipping and vandalism. Homelessness has also been reported in this area and noise disturbance from the scrapyards is deemed to exceed acceptable levels for a residential area. Unlocking these sites will allow for a new high quality residential development that will provide a use that is befitting the surrounding residential character and will provide new amenity space for people to enjoy.
- Environmental – Delivery of general access improvements, public realm enhancements and in particular improved linkage to the station. Along with abandoned untaxed and unroadworthy cars, the land owners of the industrial properties utilise the existing highways to park cars as part of its business. When the Stoke Gardens improvement works are complete the cars will obstruct the pedestrian/ cycle route, preventing it from being easily accessible to the wider community and discourage sustainable transport. The concrete wall enclosing the scrapyards is of a poor condition and cracked. This will continue to deteriorate and become an unsafe structure that is immediately adjacent to the pedestrian/ cycle route. The delivery of high quality new housing will remove these poor quality industrial properties and replace it with purpose built new homes that will contribute towards the environment, creating a more pleasant street scene. In addition, through design better controls can be in place to ensure this becomes a safe place for both pedestrians and cyclists ensuring the Horlicks development, the town centre and key local public transport interchanges are easily accessible.
- Economic – Parcel 1 has not been occupied since December 2019 and Parcel 2 & 3 are currently underutilised with the W.N Thomas Ltd recently acquiring another site with twice capacity within Slough’s Trading Estate. The redevelopment of these sites will increase Slough’s housing supply by over 200 homes, create construction jobs and apprenticeships and generate S106 contributions to improve infrastructure within the local area. In addition, the site is a key gateway to and from the Horlicks development and a high quality scheme will contribute towards the positive forward looking image of Slough ensuring it is an attractive place where people choose to live, work and visit.

To date, Berkeley Homes have attempted to acquire third party interests through private treaty negotiations. Unfortunately these negotiations have not proved successful. Officers are of the view that there is a compelling case in the public interest to secure the redevelopment of the site. To that end, officers are recommending that SBC utilise the powers under section 226(1)(a) of the Town and Country Planning Act 1990 and section 13 of the Local Government (Miscellaneous Provisions) Act 1976, because it is not certain that Berkeley Homes will be able to acquire all third party proprietary interests and/or rights by agreement.

Human Rights

The Human Rights Act 1998 requires (amongst others) that every public authority acts in a manner which is compatible with the Convention for the Protection of Human Rights and Fundamental Freedoms (“the Convention”). The following parts of the Convention are relevant to the Council’s exercise of its compulsory purchase powers:

Article 1 of the First Protocol – the right to peaceful enjoyment of possessions;

Article 8 – respect for private and family life and home.

Any decision to make a Compulsory Purchase Order must strike a fair balance between the public interest in the redevelopment of the land and interference with private rights. Bearing in mind the fact that the exercise of compulsory purchase powers is a statutory process, the provisions for compensation to be paid to those affected and the compelling case in the public interest for the redevelopment, it is considered that the interference with private property rights is necessary, proportionate and strikes a fair balance towards meeting SBC’s objectives.

Those affected by a Compulsory Purchase Order will be informed and advised of their right to make representations to the relevant Secretary of State, to be heard at public inquiry and of a fair entitlement to compensation (where applicable). Thus ensuring consistency with Article 6: right to a fair hearing.

d) Equalities Impact Assessment

The public sector equality duty under section 149 of the Equality Act 2010 (“PSED”) requires SBC to have due regard to: (i) the need to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010; and (ii) the need to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it. ‘Protected characteristics’ are: gender, race and disability, sexual orientation, age, religion or belief, pregnancy and maternity and gender reassignment.

There are currently no equalities issues associated with this report.

e) Property Issues

See Section 5 below.

5. **Supporting Information**

Background

- 5.1 Stoke Gardens is on the opposite side of Stoke Road to Stanley Cottages and is circa 150m to the North West of Slough train station.
- 5.2 The area does not benefit from a residential allocation under the current Slough Local Development Framework Site Allocations Development Plan Document (November 2010) but it is noted in the Update on Emerging Spatial Strategy (February 2018) to Planning Committee that should it be “redeveloped in a comprehensive way for either residential or preferably mixed use, it would provide a better looking approach to the Horlicks site” and more recently the site is identified as a residential development opportunity site within the Centre of Slough Regeneration Framework (approved by Cabinet in September 2020) as a corporate aspiration. This demonstrates SBC’s long term aspiration for Stoke Gardens to become more residential in character.
- 5.3 The adjacent Horlicks Factory site, owned by Berkeley Homes, extends to 4.95 hectares and has planning permission (P00094/039) for a residential led mixed use development to include up to 1,300 homes of which 25% is to be delivered as

affordable, a nursery, flexible commercial floorspace and high quality landscaping. Permission was obtained on 23rd March 2020 with construction commencing shortly after.

- 5.4 Whilst the Horlicks site has several highway accesses SBC were committed to creating improved links with the train station and town centre from the eastern boundary of the site along Stoke Gardens. As such the Horlicks scheme will also deliver an east-west 3 metre pedestrian/ cycle route through the site, extending off-site along Stoke Gardens to Stoke Road, allowing for a safe route to the train station and town centre.
- 5.5 Berkeley Homes has undertaken initial land assembly immediately adjacent to the Horlicks site to secure the improved Stoke Gardens access but several secondary industrial and car trade related properties along Stoke Gardens remain in third party ownership.
- 5.6 To date Berkeley Homes have attempted to acquire third party interests through private treaty negotiations. Unfortunately all these negotiations have not proved successful due to high expectations of the land owners seeking a substantial premium on the Existing Use Value (EUJ), which has made these parcels unviable.
- 5.7 Berkeley Homes are approaching SBC to establish if the Council would consider using CPO powers to assemble these additional properties to improve the local environment, the street scene and pedestrian/ cycle connectivity along Stoke Gardens and to enable a high quality residential scheme that could provide over 200 homes.

Site Description

- 5.8 The subject area is made up of three properties over four titles. Please refer to Appendix 1 for details of each ownership boundary.

Parcel 1

- 5.9 Freehold Title: BK413025 (Address: Land on the south side of Stoke Gardens, Slough SL1 3QB).
- 5.10 The property extends to 0.22 acres and is defined by an existing metal palisade fence and brick wall, and contains mostly hardstanding with a small single storey brick building to the east.
- 5.11 The property has been vacant since December 2019, however was formerly a tyre depot.

Parcel 2

- 5.12 Freehold Title: BK421093 (Address: Unit A, Stoke Gardens, Slough SL1 3QB).
- 5.13 The property extends to 0.20 acres and is defined by an existing metal palisade fence and brick wall, and contains mostly hardstanding with a small single storey brick building to the east.
- 5.14 The property has been occupied by The Tyre Depot since June 2012, for use as a car garage.

Parcel 3 & 4

- 5.15 Freehold Titles: BK418305 & BK479353, Leasehold Title: BK481815 (Address: Belmont Works, Stoke Gardens, Slough SL1 3QA).
- 5.16 The property extends to 0.69 acres is within two ownerships with the proprietor of Parcel 3, W.N. Thomas & Sons Ltd, occupying the whole property under a 99 year lease, for use as a scrapyards. The site is defined by a concrete wall topped with

barbed wire along Stoke Gardens, two storey brick office building on the east and a metal palisade fence on the south. The site also contains a dilapidated single storey warehouse type structure.

Reasons for CPO

- 5.17 As considered in section 4 c) above it is considered that the proposed regeneration of the above sites is in the public interest for the following reasons:

Social

- 5.18 Due to limited natural surveillance the properties have attracted anti-social behaviour, including fly tipping and vandalism. Homelessness has also been reported in this area and noise disturbance from the scrapyards is deemed to exceed acceptable levels for a residential area.
- 5.19 Unlocking these sites will allow for a new high quality residential development that will provide a use that is befitting the surrounding residential character and will provide new amenity space for people to enjoy.

Environmental

- 5.20 Delivery of general access improvements, public realm enhancements and in particular improved linkage to Slough Station. Along with abandoned untaxed and un-roadworthy cars, the occupiers of the industrial properties utilise the existing highways to park cars as part of their business. When the Stoke Gardens improvement works are complete the cars will obstruct the pedestrian/ cycle route, preventing it from being easily accessible to the wider community and discourage sustainable transport. The concrete wall enclosing the scrapyards is of a poor condition and cracked. This may continue to deteriorate and become an unsafe structure that is immediately adjacent to the pedestrian/ cycle route.
- 5.21 The delivery of high quality new housing will remove these poor quality industrial properties and replace it with purpose built new homes that will contribute towards the environment, creating a more pleasant street scene. In addition, through design better controls can be in place to ensure this becomes a safe place for both pedestrians and cyclists ensuring the Horlicks development, the town centre and key local public transport interchanges are easily accessible.

Economic

- 5.22 Parcel 1 has not been occupied since December 2019 and Parcel 2 & 3 are currently underutilised with the W.N Thomas Ltd recently acquiring another site with twice the capacity within Slough's Trading Estate.
- 5.23 The redevelopment of these sites will increase Slough's housing supply by circa 200 homes, create construction jobs and apprenticeships and generate s106 contributions to improve infrastructure within the local area. In addition, the site is a key gateway to and from the Horlicks development and a high quality scheme will contribute towards the positive forward looking image of Slough ensuring it is an attractive place where people choose to live, work and visit.

Deliverability

- 5.24 Draft proposals indicated the capacity for circa 200 apartments, including a mix of apartment types with buildings ranging from 4 to 8 storeys in height, high quality landscaping and a parking strategy in line with the approved Horlicks Factory scheme.
- 5.25 Berkeley Homes had an informal pre-app with the Local Planning Authority and have received officer level written advice which broadly supported the principle of solely residential development and the overall quantum proposed.

5.26 Berkeley Homes have recently acquired the freehold interest in Parcels 2 and 3 via commercial negotiation.

6 **Comments of Other Committees**

6.1 This report has not been considered by any other committee.

7. **Conclusion**

7.1 Stoke Gardens Regeneration Area is the front door to the Horlick scheme, arguably the most important regeneration scheme under construction in Slough at the present moment in time.

7.2 There is a compelling case in the public interest that SBC should help facilitate the successful delivery of the Horlicks scheme and the Stoke Gardens Regeneration Area.

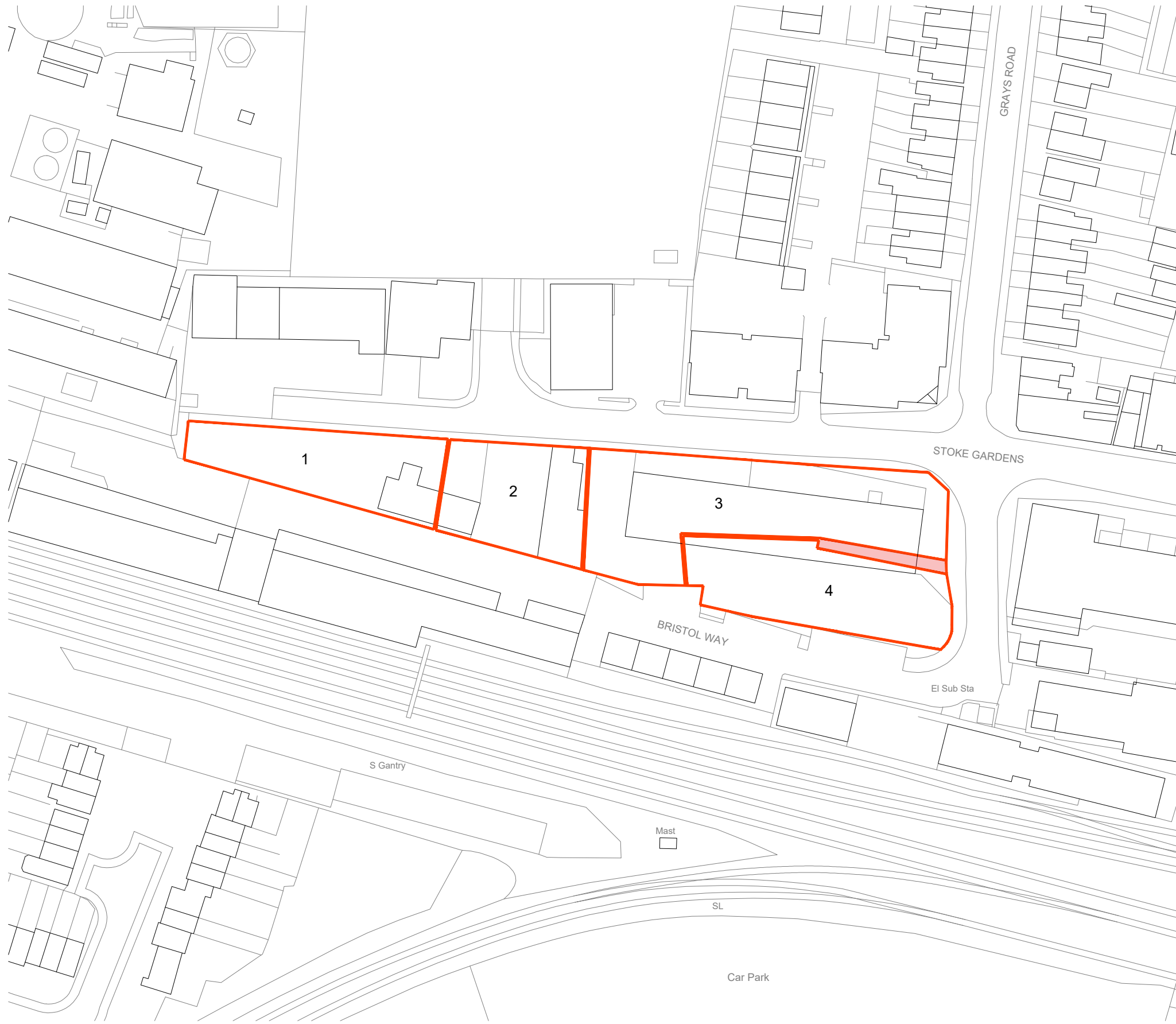
7.3 Should Cabinet decide to decline the recommendations an opportunity to work with the private sector to comprehensively redevelop an important town centre site may be lost in the short term.

8 **Appendices**

Appendix One – Stoke Gardens Regeneration Area Proposed CPO Properties

9 **Background Papers**

None



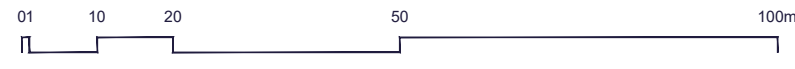
key

- Proposed CPO Properties
- Area of unregistered land
- 1 BK413025
- 2 BK421093
- 3 BK418305 & BK481815
- 4 BK479353

project
Land at Stoke Gardens, Slough
 -

drawing
**Stoke Gardens Regeneration Area
 Proposed CPO Properties** / revision

date
September 2020 scale @ a3
1:1000



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SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet

DATE: 16 November 2020

CONTACT OFFICER: Savio DeCruz, Service Lead, Major Infrastructure Projects
(For all Enquiries) (01753) 875640

WARD(S): All

Lead Member: Cllr Robert Anderson, Cabinet Member for Sustainable Transport & Environmental Services

PART I**FOR COMMENT & CONSIDERATION****EXPERIMENTAL BUS LANES****1. Purpose of Report**

To provide Cabinet with an update on the A4 bus and cycle lane experimental scheme, following the meeting of a joint committee of the Overview & Scrutiny Committee and Neighbourhood & Community Services Scrutiny Panel on 29th October.

2. Recommendation(s)/Proposed Action

That the Cabinet consider the recommendations of the joint committee (section 6.1), the committee's rationale (section 6.2) and the response from the Major Infrastructure Projects service(section 6.3).

3. The Slough Joint Wellbeing Strategy, the JSNA and the Five-Year Plan**3a. Slough Joint Wellbeing Strategy Priorities**

The scheme aims to address the following Slough Wellbeing Strategy 2020-2025 priorities:

1. *Priority 1: Starting Well-* By encouraging the use of sustainable mode of travel, the experimental bus and cycle lane aims to improve air quality along the route therefore could play an important role in increasing quality of life for young people with respiratory disease and reducing Slough's health inequalities in the long term.
2. *Priority 2: Integration-* By providing transport infrastructure that includes safer access to transport hubs bus shelters, bus routes that will enable vulnerable

elderly members of the community to access health facilities and community centers.

3. *Priority 3: Strong, Healthy and Attractive Neighbourhoods* - The experimental bus and cycle lane aims to support active travel that plays a crucial role in maintaining good health, preventing illness, supporting mental wellbeing and generally enabling people to be healthier and happier for longer.
4. *Priority 4: Workplace Health*- The experimental scheme aims to establish better connectivity between places for home and work, provide reliable and sustainable transport for Slough residents.

3b. **Five Year Plan Outcomes**

- *Slough children will grow up to be happy, healthy and successful* - Enable children and young people to lead emotionally and physically healthy lives – by improving air quality through schemes that reduce congestion and improve safety at key locations.
- *Our people will be healthier and manage their own care needs* -Through the facilitation of, and uplift in active travel. Build on success in making Slough safer, by incorporating road safety measures into all engineering schemes delivered across the Council
- *Slough will be an attractive place where people choose to live, work and stay* - Reduce social isolation and improve access to local facilities by improving connectivity of public transport and supporting safe, sustainable travel options.
- *Slough will attract, retain and grow businesses and investment to provide opportunities for our residents* - Ensure a fit for business transport infrastructure, by reducing congestion and making journey times more reliable and safer

4. **Other Implications**

(a) **Financial**

The Council received a COVID-19 Emergency Active Travel Fund grant payment (Tranche 1) of £206k. This funding has been used to implement a range of schemes to support social distancing and take up of cycling and walking. This includes the A4 bus and cycle scheme with an implementation cost of £90k.

Further financial assessments may need to be undertaken, should Cabinet endorse recommendations 'h'- 'o' of the joint committee.

(b) Risk Management

- a) The following section identifies the risks/threats/opportunities associated with the council approving (or otherwise) the recommendations ‘a’-‘g’ of the joint committee.
- b) This includes actions the council (and others) intend to take to mitigate the threats etc. identified.
- c) Further risk assessments may need to be undertaken, should Cabinet endorse recommendations ‘h’-‘o’ of the joint committee.

Recommendation	Risks/Threats/ Opportunities	Current Controls	Using the Risk Management Matrix Score the risk	Future Controls
<p>The recommendation to introduce Hackney carriages, cycles, -scooters, motorbikes, private hire vehicles, any other authorised vehicles and to introduce a Monday to Friday peak time bus lane between 07:00hrs – 10:00hrs and 15:00hrs – 19:00hrs as part of the experimental scheme..</p>	<p>Increased vehicular movements in the bus and cycle lane that may result in increased accidents of vulnerable road users that include cyclists and e-scooters.</p>	<p>Continued monitoring of the scheme and undertake road safety audits for the entire route.</p> <p>The proposed changes to the experimental lane are similar to those in other parts of the borough.</p>	<p>6</p> <p>(Health & Safety Risk – Marginal impact. Low probability) Minor injuries.</p>	<p>Road Safety Audit and awareness campaign to inform all bus and cycle lane users about road etiquette.</p> <p>Continue to seek funding to improve infrastructure for cyclists.</p>
<p>The proposed amendment to the Experimental Traffic Regulation Orders to reflect the changes above and reset the 6 months objection period as set out by the Road Traffic Regulation Act 1984 and the Local Authorities Traffic Orders (Procedure) (England and Wales) Regulations 1996.</p>	<p>Enable road users such as Hackney carriages, e-scooters, motorbikes, private hire vehicles, any other authorised vehicles to use the bus lane.</p> <p>The amended ETROs will enable the council to continue to monitor the scheme during the 6-month objection period.</p>	<p>Proposed amendment to the ETROs to accommodate the changes.</p>	<p>4</p> <p>(Legal/Regulatory- Marginal impact – Very low)</p>	<p>a) Ensure that the ETROs is advertised as per requirements of the Road Traffic Regulation Act 1984 – Section 9 and the Local Authorities Traffic Orders (Procedure) (England and Wales) Regulations 1996- Regulation 22.</p> <p>b) Introduce ETRO’s along the route to allow revoking of one or more section as</p>

				and when required to reduce impacts.
The continued monitoring of the scheme following amendments to the Experimental Traffic Regulation orders (ETRO's).	<p>a) Give an opportunity for road users to comment on the scheme following amendment to the ETRO's.</p> <p>b) Opportunity to satisfy the requirements set out by the Road Traffic Regulation Act 1984 – Section 9 and the Local Authorities Traffic Orders (Procedure) (England and Wales) Regulations 1996- Regulation 22.</p> <p>c) Enable the council to undertake a monitoring exercise in order to identify the impact of the scheme before a decision is made permanent.</p>	Continue to gather traffic survey data, bus journey times and consultation feedback during the trial period.	6 (Legal/Regulatory-Marginal impact – Low)	Ensure that the 6 month objection period is undertaken and the consultees are informed about the changes to the scheme.
The Council takes into account existing objections as part of the consultation process.	<p>a) Enable continuous monitoring exercise and consideration of feedback for the entire duration of the scheme.</p> <p>b) Lack of consideration of the existing feedback could result in consultees/residents not trusting</p>	Recording of all consultation feedback received.	6 (Political Risk Marginal – Low Probability)	Ensure all objections are recorded and are included as part the consultation process.

	<p>the consultation process for experimental schemes introduced by the Council.</p> <p>c) Requests for feedback from consultees who have already submitted their responses could result in consultation fatigue.</p>			
<p>The monitoring data available since implementation of the scheme.</p>	<p>Available data will enable Officers to continuously monitor the scheme before a decision is made to remove or make the scheme permanent.</p>	<p>Monthly monitoring report. Installation of temporary data collection equipment and continued use of permanent traffic counters.</p>	<p>6 (Political Risk Marginal – Low Probability)</p>	<p>Monitoring reports to reflect the impact of the scheme and enable the Council to identify whether the scheme has resulted in better journey times, has had not impact on the network and encouraged more people to use the bus, cycle or e-scooters.</p>
<p>Financial commitment to implement the scheme</p>	<p>The scheme is funded through a grant payment made by the Department for Transport (DfT) to fund a local response to Covid-19.</p> <p>Future funding from the DfT is dependent on provision of reallocation of space from motorists to cyclists and pedestrians.</p>	<p>The A4 bus and cycle scheme has been funded through the Emergency Active Travel Fund grant payment.</p>	<p>4 (Economic/ Financial Risk Marginal impact. Low probability)</p>	<p>a) Utilise the existing Access Fund revenue grant payment to reinforce travel behaviour change.</p> <p>b) Additional bids have been submitted to the DfT for tranche 2 of funding to support expansion of cycling and walking infrastructure.</p> <p>c) Continued project management and financial monitoring of the scheme.</p>

(c) Human Rights Act and Other Legal Implications

Traffic Regulation Orders are required and these will be subject to procedures under the Road Traffic Regulation Act 1984 and the Local Authorities Traffic Orders (Procedure) (England and Wales) Regulations 1996.

A further legal assessment may need to be conducted, should Cabinet endorse recommendations 'h'-o' of the joint committee.

(d) Equalities Impact Assessment

An Equality Impact Assessment (EIA) was not undertaken. The Council would conduct an EIA where there is a reasonable expectation that a scheme may have an impact on any protected group(s) in society. The A4 bus lane has been introduced as an emergency response to the pandemic and therefore relevant to all groups in society.

An EQIA may need to be undertaken should Cabinet endorse recommendations 'h'-o' of the joint committee.

5 Supporting Information

Background

- 5.1 In response to Covid-19 and preparation for the relaxation of lockdown restrictions, the government announced two tranches of the COVID-19 Emergency Active Travel Fund (EATF) be made available to local authorities to facilitate the rapid introduction of active travel measures which would support social distancing. The first tranche payment of £206k was made by the Department for Transport in June 2020. The government guidance for the EATF emphasised the need to deliver schemes promptly, before the return of traffic to Pre-COVID-19 levels and when there would be less pressure on the transport network.
- 5.2 In May 2020, a significant decision report was approved which agreed to the introduction of an experimental bus and cycle lane on the A4 and which prioritised sustainable modes between Dover Road and Uxbridge Road (Appendix 1). The measures were introduced via an Experimental Traffic Regulation Order (ETRO), in line with the Government's statutory guidance - Section 18 Traffic Management Act 2004: Network Management duty guidance in response to COVID-19. The trial was proposed to run for a minimum of six months alongside consultation and monitoring of the impact of the measures.

As determined by the EATF recommendations, existing road space could be reallocated and designed to enable a healthy and sustainable recovery from the pandemic. The local scheme design removed a single lane of east and westbound traffic; enabling pedestrians to use the entire footway which previously had been designated a shared pedestrian and cycle lane.

5.3 The scheme supports national and local transport, environmental and public health policies in promoting more sustainable forms of transport to reduce the environmental impact of road traffic congestion and improvement to health outcomes including:

- SBC's Local Cycling and Walking Infrastructure Plan (LCWIP), (a local output of a national Government policy) forms an essential part of the national Cycling and Walking Investment Strategy (CWIS) in which there is an ambition to double cycling nationally by 2025.
- SBC's Low Emission Strategy sanctioned in September 2018.
- SBC's Air Quality Action Plan
- Local Transport Plan

In July 2019, SBC's full council also passed a motion titled 'Climate Change' which noted the urgency for national and international action to combat climate change and included a commitment to '*reducing emissions from transport by promoting sustainable transport, reducing car travel and traffic congestion and encouraging behaviour change*'.

5.4 Mitigation measures to reduce any potential rat-running (displaced journeys through potential increased congestion on the A4) were designed, but only to be deployed as and when required. The scheme was designed over six sections; each with individually attached experimental traffic regulation orders (ETROs). This would permit an immediate response, enabling revocation of one of the ETROs if required.

5.5 The current experimental traffic regulation orders for the scheme were sealed on 21 August 2020. Experimental Traffic Regulation Orders are made under subsections 9 and 10 of the Road Traffic Regulations Act 1984 and can only stay in force for a maximum period of 18 months. Changes can be made during the first 6 months to any of the restrictions if necessary, before a decision is made whether or not to continue with the changes brought in by the Experimental Order on a permanent basis. Once the Order is in force, objections may be made to the order being made permanent and these must be made within six months of the day the Experimental Order comes into force. If the Order is altered as set out above, objections may be made within six months of the new date the Order is amended.

Monitoring Data

5.6 The A4 scheme has been monitored since the ETROs have come into force. Two months of monitoring data is available (Appendix 2). There is insufficient data to demonstrate any significant findings at this time. It should be noted that school journeys have impacted on the local network in September, as have the M4 closures.

The following metrics are being collected:

- Bus journey times and reliability
- Journey times for all vehicles

- number of cycling journeys,
 - traffic flow
 - air quality
 - E-scooter use (as of launch date 16 October)
- 5.7 The existing experimental scheme has supported the return of children to schools that reopened in early September 2020. Home to School transport buses have been able to utilise the dedicated bus lanes and duplicate buses by public operators added to the bus network to transport school children.

Operational Hours and Scheme Enforcement

- 5.10 As part of the trial, the A4 bus lane operates 24 hours a day, 7 days a week. The scheme was designed to support use of sustainable modes and social distancing while also improving bus journey times and reliability for passengers. Although too early to draw conclusions, early data collection indicates that journey times for vehicles have increased as would be expected.
- 5.11 Further assessment would be required to establish if a proposed change to peak-time only bus lanes would impact on road safety for vulnerable road users. Consideration to a Monday to Friday peak time bus lane between 07:00hrs – 10:00hrs and 15:00hrs – 19:00hrs is being made. Full time bus lanes provide a clear and safe route for cyclists, and e-scooter users (trials in Slough from the 16 October). A change to a peak-time only bus lane will continue to support commuter cyclists however it is expected that cycling numbers will reduce due to seasonal fluctuations and the requirement for a full time bus lane may be disproportionate. Accident data will be monitored. It is expected that bus lane markings may continue to provide some assurance for cyclists/e-scooter users.
- 5.12 It should be noted; a review of all bus lanes to prioritise fully electric (zero emission) vehicles is also being undertaken. Officers are currently awaiting confirmation of government guidance relating to the *green number plate scheme* (expected in December 2020) which encourages use of cleaner, greener vehicles and supports SBC's Low Emission Strategy.
- 5.12 Bus lanes are enforced in Slough through cameras placed along the route, detecting vehicles illegally driving in a bus lane and issued a Penalty Charge Notice. Enforcement of the A4 scheme has not been actioned due to the scheme being introduced as an emergency response and via an experimental order. The additional capital cost of purchasing enforcement cameras is not viable until a decision to maintain or revoke the scheme has been made. Enforcement is recommended to prevent misuse of the lane by motorists.

Objections to the A4 Bus and Cycle Lane

- 5.13 A petition 'Abolish the Bath Road bus lane' which received 5272 signatures was submitted to SBC. An officer report, dated 01 August 2020 was submitted to full council in response to the petition. The report recommended the continued monitoring of outputs of the experimental phase of the A4 bus and

cycle lane scheme for the duration of the objection/ consultation period. The petition was debated at full council with the motion to move it to joint panel.

- 5.14 At the time of scheme implementation, it was anticipated that local employment would not return to a 'business-as-usual' model during the recovery phase, with fewer staff required to attend offices daily. Representation was made by Segro and submitted to SBC in July 2020 outlining the potential negative impacts on local business activity and freight movements. SBC Officers responded to the technical points raised by Segro but have not received any further communication from Segro or any small and medium enterprises (SMEs) to advise of any negative impacts. Representation has been made by the Taxi Federation and Association and Private Hire Vehicles (PHV) owners.
- 5.15 A meeting between representatives of the Slough Taxi Federation and Association and SBC officers was held on 29 September 2020 to discuss the impact of the A4 scheme on their business during the recovery period. Hackney cabs are permitted on all other bus lanes in the borough but a decision was made to exclude them from the A4 experimental scheme to protect cyclists. Officers acknowledge that taxis can play an important role in a balanced transport system, particularly supporting journeys to and from rail stations and providing for people with mobility difficulties or those without access to a private car. Subject to approval, a conditional concession to use the A4 lane has been granted.
- 5.16 Slough's licensed Private Hire representatives met with SBC Officers on the 29 September and 15 October 2020. Currently, Private Hire Vehicles (PHVs) are unable to legally use any of the bus lanes in the borough. There are 632 registered private hire drivers working within Slough. Officers are reviewing the potential impact of permitting PHVs into the experimental bus lane but data to quantify the impact is currently unavailable. Discussions are being sought with Local Authorities who have trialled a PHV concession. Any exemptions to use the A4 bus and cycle lane need to be considered where bus journey times remain unaffected and where cyclist/e-scooter users' safety is not impacted.
- 5.17 A target, within SBC's Low Emission Strategy and supported through approved taxi licensing standards is to ensure all licensed vehicles (Hackney carriage and PHVs) will be (ULEV) compliant from 1st September 2025. The Council is committed to installing new electric taxi charging infrastructure by 2023 to enable the transition to electric taxis and PHVs.
- 5.18 Officers have drafted a considerate driver etiquette, which sets out points for driving with due care to vulnerable road users. Based on the proposed changes in the Highway Code to improve safety for pedestrians, children, older adults and disabled people and cyclists/ E-scooter users, the Code states that *'those road users who can do the greatest harm have the greatest responsibility to reduce the danger or threat they may pose to others'*.

Consultation responses sample summary

5.19 1039 responses have been received to date through the Transport for Slough email inbox. Cleaning of the data and removal of duplicate responses provides a total of 922 responses to date. Analysis of the responses is ongoing. However, for this paper, a sample of 83 responses (approx. 9% of the total to date) was analysed to discover some of the key themes. Of those 83 responses, 50 were received in August 2020, 25 in September 2020 and 8 in October 2020.

5.20 The issues raised in all 83 responses were extracted and categorised. The frequency with which each theme was raised was tallied. Of the 34 themes, the five most frequently raised were:

- Concerns about congestion / journey time (70 respondents, 84% of the 83 responses in the sample)
- General opposition to / criticism of scheme (69 respondents, 83% of the 83 responses in the sample)
- Comments that scheme is not needed / will not help / is not working (31 respondents, 37% of the 83 responses in the sample)
- Concerns about air quality / traffic noise (21 respondents, 25% of the 83 responses in the sample)
- Comments about negative effects on the economy / quality of life (21 respondents, 25% of the 83 responses in the sample)

Analysis of the remaining responses, received as part of the consultation process will continue. The Council has received 85 corporate complaints and 8 Freedom of Information Requests.

Legal and Financial implications to any changes

5.21 To legally permit any concessions, the Experimental Traffic Order will have to be amended (See point 5.5) to include the introduction of Hackney carriages, e-scooters, motorbikes, private hire vehicles, any other authorised vehicles and introduce a Monday to Friday peak time bus lane between 07:00hrs – 10:00hrs and 15:00hrs – 19:00hrs as part of the trial period.

5.22 In order to exempt these vehicles, signage will have to be amended to include the taxi and motorcycle symbol and also include 'authorised vehicles' wording to permit Private Hire Vehicles, if agreed. The overall costing to change the signs, amend the TRO and to advertise the public notice is approximately £6k.

5.23 During the trial period, it is recommended that the bus and cycle lane is enforceable to ensure the road network is managed efficiently. Without enforcement, the lane may be misused by motorists. Vulnerable users may not be reassured to use the bus lane. Recommended amendments will result in resetting the objection period to 6 months from the date when the amended ETROs were made. Committee should note that the amendment at this time does not affect the regulated 18 month trial period.

6. Comments of Other Committees

A petition 'Abolish the Bath Road bus lane' petition was submitted to SBC and was debated at full council on 24th September.

It was agreed to refer the issue to a joint committee of the Overview & Scrutiny Committee and the Neighbourhood & Community Services Scrutiny Panel.

6.1 Recommendations of the joint committee

The joint committee considered a report on the scheme from officers at an extraordinary meeting on 29th October. Further evidence was taken from stakeholders, residents, and further members speaking under rule 30. Following its deliberations, the committee have asked Cabinet to endorse the following:

- (a) The continuing review of the existing A4 bus and cycle lane scheme.
- (b) The monitoring of data available since the implementation of the scheme.
- (c) That the following be introduced:
 - Hackney carriages;
 - E-Scooters;
 - Motorbikes;
 - Private Hire Vehicles, any other authorised vehicles; and
 - Monday to Friday, peak time bus lane between) 7:00hrs – 10:00hrs and 15:00hrs -19:00hrs as part of the experimental scheme.
- (d) The proposed amendment to the Experimental Traffic Regulation Orders (ETRO) to reflect the changes above and reset the six months objection period, as set out by the Road Traffic Regulation Act 1984 and the Local Authorities Traffic Order (Procedure) (England and Wales) Regulations 1996.
- (e) The continued monitoring of the scheme following amendments to the Experimental Traffic Regulation orders.
- (f) The Council takes into account existing objections as part of the consultation process.
- (g) The financial commitment for the scheme.
- (h) That the frequency of the new free electric bus service be increased to operate every half an hour, the free bus trial offer be extended beyond the initial two-three month period and the electric bus service be extended into the Langley areas.
- (i) That officers be asked to consider means of encouraging more people onto public transport, including: bus subsidy funding, extending the times bus passes can be used, improved bus route provision.

- (j) That officers be asked to consider bus provision for young people and how they can be supported to use sustainable transport options, taking into account the cost of public transport, provision of youth bus passes.
- (k) To improve traffic flow, the bus lanes where possible be moved from the A4 into service roads.
- (l) Allow Low Emission Vehicles to use the bus lanes in Slough.
- (m) Officers be asked to consider allowing Private Hire Vehicles to use the old bus lanes, on the basis that private hire drivers undertake a crucial role and had essentially become 'key workers' during the Covid-19 pandemic.
- (n) Officers be asked to review current 'pinch points' along the A4 bus route, in particular along the three turns to High Street Railway Bridge and the Sainsbury's roundabout. In addition, consideration be given to removing the bus lane from this section of highway (along both sides) to allow better traffic flow.
- (o) That the design proposals for the cycle lanes take into consideration the space that could be used off the highway to improve cycle provision.

6.2 Rationale from the joint committee

The following rationale for the recommendations has been provided by Cllr Christine Hulme, Co-Chair of the joint committee.

The joint committee endorsed officers' recommendations that were brought to the meeting (recommendations 'a'-'g').

With regard to recommendation 'h', the extension of the electric bus scheme would provide for a longer period to monitor its use. It was felt that a half hourly service would be more likely to encourage return journeys and therefore more frequent use. A longer trial period may also encourage more people to use it, supporting the council's modal shift ambitions and assisting those on a low income, at a time when people are losing their jobs due to COVID.

In regards to recommendations 'i' and 'j', it was felt that those most likely to use bus services are those on low incomes, older residents, young people and shift workers on low incomes. It was felt that using a bus on a daily basis was quite expensive, and the council would need to examine if the cost of bus services is a barrier to modal shift. At least one bus route (No.5) finishes at 8.00pm. Young people (and women) need to feel safe moving around the town, and encouraging people to use the bus service in the evening will help with the night time economy, post-COVID. It was also felt that subsidy for young people may also help with attendance at college and training courses, which may not be local to where they live.

With regard to recommendation 'l', this may encourage more people to purchase or use a low emission vehicle.

With regard to recommendation 'o', members raised concerns that many cyclists do not feel safe using the A4 bus lane, due to the volume of cars, poor driving and the speed at which cars travel. Members also raised concerns that some vehicles permitted to use the bus lane are having to pull out if driving behind a cyclist. Members felt there needs to be a clearer, separate path for cyclists, that is not on the road, as far as possible.

Further to the specific recommendations, the joint committee felt that the Cabinet need to communicate with residents more clearly the need for a mass rapid transport scheme running through Slough to assist with the regeneration of the town. It was felt that the ambition does not seem to be matched by the messaging.

Members also raised concerns that the scheme has caused rat running in various parts of the town, and it was agreed by officers attending that monitoring of these areas would take place both in terms of volumes of cars and air quality levels.

6.3 Officers' response to the recommendations

- (a-g) Officers would advise that Cabinet endorse recommendations 'a'-'g'.
- (h) The current contract for the electric buses has reached the 'de minimis' value. Therefore extensions to frequency, duration, or length of route would require a new commissioning process to be scoped and undertaken. At present the hourly service does not compete with other commercial services, if the Council was to introduce a half-hourly service it could be deemed to be anti-competitive and result in legal challenges, it is therefore not recommended to pursue this but for officers to engage with the various operators via the Quality Bus Partnership to provide opportunities to rollout similar types of routes.
- (i-k) Officers would recommend that SBC raise the identified issues at the upcoming Quality Bus Partnership forum meeting.
- (l) Slough Borough Council are in the process of authorising 'green number plates', which would apply to zero emission vehicles. This is in line with national government policy. The new traffic order will incorporate the proposed change which is due to be released in December.
- (m) SBC are in the process of agreeing for Private Hire Vehicles to use the experimental bus lane. Their use will then be monitored and assessed as part of the overall appraisal of the experimental scheme.
- (n) Amendments have already been made to the Sainsbury's roundabout, approaching from both the East and the West of the roundabout. The impact on traffic flow will be monitored and assessed as part of the overall appraisal of the experimental scheme.

- (o) Officers will develop a concept design that will apply to large sections of the A4, which will enable SBC to consider the creation of a new cycle superhighway.

7. **Conclusion**

In conclusion officers welcome the recommendations from the joint Scrutiny Panel for items a – g, these will be incorporated into an amended ETRO and will come into effect on 30th November. The remaining recommendations will require further work due to financial and legal implications with stakeholders and operators. Officers recommend that they start working with the various interested parties to determine the best financial return as well as the best outcome to support recovery for our residents and businesses.

8. **Appendices Attached**

Appendix 1 - Significant Decision Report August 2020
Appendix 2 - Monitoring Report September 2020

9. **Background Papers**

- a) Road Traffic Regulation Act 1984 - Section 9
- b) The Local Authorities Traffic Orders (Procedure) (England and Wales) Regulations 1996- Regulation 22

Appendix 1

Significant Decision Report – May 2020

Regeneration, Major Infrastructure Projects

Significant Decision

Bus lane introduction along A4 with supporting cycling measures

Prepared by:

Misha Byrne – Senior Transport Planner

Purpose of Significant Decision:

To seek approval to implement a shared bus and cycle lane under a temporary traffic order, Post Covid, to support public transport users, cyclists and pedestrians as part of social distancing.

Introduction

The Council has during the Covid-19 lockdown recorded, like many other authorities, a significant drop in traffic flows and measurable improvement to air quality. There has also been an increase in cycling and walking levels. Emerging evidence suggests that once restrictions start to ease, there will be an upturn in car use and decrease in public transport use.

We know that active travel is affordable, delivers significant health benefits, can improve wellbeing and improves air quality. Similarly, we also know that local bus services provide a vital means of accessing services for many of our residents. Within Slough, over a quarter of households do not have access to a car, this ranges from 10% of households in Cippenham, Colnbrook and Langley to over 40% in Upton, Chalvey and Burnham. (Local Transport Plan 3)

We need to lock in the benefits that have been realised during this lockdown period and therefore; a dedicated bus lane with supporting cycling infrastructure along the A4 is proposed. The A4 bus lane will be designed to reflect better cycling infrastructure, enabling cyclists to be separated in the short/medium term from pedestrians. In addition, public transport users will have more room near bus stops and other parts of street furniture. Pedestrians will have additional space which was used by cyclists.

We recognise that adapting road space can influence modal choice. Where Government has indicated that additional funding will be released to support walking and cycling aspirations, there may be scope, at a later stage to introduce segregated cycle lanes, dependent on feasibility studies and funding coming forward.

Background

The current status on traffic flows are included in the attached appendices and report that approximately 70% traffic reduction around the Huntercombe Spur junction and around a 50% reduction near to Brands Hill/Junction 5. This reduction has then been compared to the air quality modelling undertaken looking at the five AQMA's.

The five AQMA's have indicated that in terms of NO₂ there has been a reduction of between 30%-41% and in respect of NO_x there has been a reduction of between 45%-59% these are modelled scenarios based on data available to the environmental quality team.

The rise in numbers cycling and walking locally has not been included here. We have four permanent cycle counters located in the borough along the Bath Road, Salt Hill Park, Cinder Track near and the Footpath near Kedermiser Park however these locations would not pick up the local journeys to services/shops undertaken by cyclists during this lockdown period. Walking numbers are not monitored.

Government Guidance Covid 19

A primary aim is to support social distancing as per the current legislation (of 2m distance). The proposed changes to the A4 are designed to help residents make trips by bicycle or foot while maintaining social distancing and to support bus services.

The scheme is proposed under the new legislation for introducing traffic orders. A temporary traffic order will be introduced, which can remain in place for up to 18 months. Where this will be introduced to put the proposed measure in place, it will also allow us to monitor both positive and negative impacts and adjust the scheme accordingly. Traffic signs will be needed to inform users of the changes to road layouts.

Officers are working on surveys and designs to help support this undertaking and will be engaging with stakeholders over the design process. Large stretches of the A4 already have bus lanes.

Proposal

The new bus/cycle lanes are proposed from east of the Huntercombe Roundabout through to the Sainsbury's roundabout both on the east and westbound carriageways. A small section east of the Sainsbury's roundabout to Lynwood Avenue will not have new bus lanes due to the single lane approach after which the bus lanes will connect with the existing SMaRT bus lanes which were implemented two years ago.

In respect of cycling along the A4 there have been concerns raised by residents about social distancing with pedestrians on shared-use paths. By introducing bus /cycle lanes we will be able to reduce the conflict by providing cyclists an on-road facility which will have less traffic and no interaction with pedestrians except at junctions. This will also mean that cyclists will have less interaction with street furniture on the footways such as bus stops (with passengers boarding/alighting), streetlighting columns/sign poles etc.

Risks

It should be noted that although we are introducing public transport improvements, capacity on buses will be reduced up to potentially only one tenth of previous

capacity being available, when social distancing rules are applied. Within Slough, it's recognised that many residents are reliant on bus services. We will work with operators to maintain bus services. It should be noted however that certain routes may be considered unprofitable and no longer provided. Should this occur, an additional cost to the Council may be incurred.

It is anticipated that the proposed infrastructure will have a negative impact on private vehicle journey times and may increase congestion along some points. Due to the urgency of this work to introduce protective measures in response to Covid-19, there will be limited mitigation packages that will alleviate congestion on the highway although work is being undertaken to adjust signal timings where possible.

Businesses have already responded quickly to establishing working from home practices. It is considered likely that this will continue to be maintained even after the lockdown eases. In addition, in order to manage social distancing within the workplace, it is unlikely that a *business as usual* model will be reinstated in the short term. The negative impact of increased congestion is therefore unlikely to be felt immediately and will permit an incremental 'bedding in' period.

A safety audit will be undertaken to ensure the A4 bus lane with cycling improvements meets the necessary requirements.

It is likely that increased rat-running will occur, as drivers attempt to avoid the A4. We are reviewing known sites where this may happen and will seek to introduce supportive measures to address this issue. This may be cost prohibitive and we may have to implement a capped offer to reduce negative impacts, if we unable to remove them.

Local businesses may be impacted with concerns raised that their staff are unable to travel to work easily, or that their deliveries to site have been negatively impacted.

Not all cyclists will be confident sharing a lane with a bus. The bus lane will be introduced which may improve bus movements, it may not support cycling growth. A phased approach is recommended which builds in the option of creating a segregated cycle lane as funding comes forward. It is unlikely that there will be significant increase in cycling until a segregated option is built.

Monitoring

Although supporting social distancing is central to this proposal, we will not be reporting on this - as guidance changes from central government we will need to respond accordingly. However, the Council do need to demonstrate that these proposed measures are worthwhile. An aim of this work is to ensure we do not return to pre-covid air quality measures. We will therefore continue to assess the impact of the proposed measure has on air quality and local pollution levels through monitoring and modelling.

Journey times will be reviewed periodically during this period to measure impacts. We will also be speaking to local businesses to collect qualitative data.

Supporting Local Policies

The scheme will help deliver the following key actions from the Five Year Plan and the Major Infrastructure Projects Service Plan 2020-21.

1.2 Ensure a fit for business transport infrastructure – by reducing congestion and making journey times more reliable and safer.

1. 4. Build on success in making Slough safer - by incorporating road safety measures into all engineering schemes delivered across the Council.

5.1 Enable children and young people to lead emotionally and physically healthy lives – by improving air quality through schemes that reduce congestion and improve safety at key locations

Financial Implications

- Dedicated bus lane and markings for cyclists.
- Advance stop lines to be introduced along the entire route to accommodate cyclists at junctions.
- Review of traffic signals to reduce journey times for drivers.
- Review of areas to prevent rat running with supporting measures

The cost of undertaking this work is expected to be in the region of £60k subject to level of signal modifications that are required and the amount of traffic management required. This cost will be met through the existing LTP capital budget and Highway Maintenance capital budget.

Supporting measures to prevent rat running will be reviewed in line with the total budget of £60k.

Equalities Impact Assessment

An equalities impact assessment has not been undertaken. However, the expectation is that there will be no negative impacts for any specific group. Positive impacts are expected in terms of reduced pollution, controlled social distancing and improvements to passenger transport.

Legal Implications

Ensuring Slough's roads are safe continues to be a key local priority which is also determined by the Statutory Duty to promote road safety and to act to reduce the likelihood of road casualties occurring (Section 39, Road Traffic Act 1988). The guidance on social distancing and the expectation that pedestrians/cyclists and public transport users will come into closer proximity helps support the councils position to provide this new infrastructure.

The Network Management Duty requires local traffic authorities to manage their networks with a view to securing the movement of traffic on the authority's road network. In this instance, 'traffic' is explicitly defined as including pedestrians, cyclists and motorised vehicles.

Conclusion

In line with support from the political administration and in view of the potential benefits that are expected to arise from the implementation of bus lanes in the forms of better social distancing, better cycling facilities, improved journey times for public transport users and improvements to air quality it is proposed that bus lanes are introduced along the A4 from Huntercombe Rbt to east of the Sainsbury's roundabout, starting first with the deployment in the town centre.

Recommended Decision

It is recommended that the following proposals are approved:

- That new bus lanes on the eastbound carriageway from east of the Huntercombe Rbt to east of the Sainsbury's Rbt. be implemented
- That new bus lanes on the westbound carriageway from east of the Sainsbury's rbt to east of Huntercombe Rbt. be implemented
- That Cycle provision be included within the design including advanced stop lines and future proofed to accommodate segregated cycle lanes where possible.
- That signal timings are adjusted to help reduce congestion where possible.
- That Temporary Orders are implemented to ensure that the bus lanes are enforceable.
- That air quality monitoring/assessment be undertaken following the implementation.
- Reviews are undertaken after an initial three month period but also as and when circumstances change.

Approved:

Steven Gibson Interim Director – Regeneration	pp	Date 15/05/20
Savio DeCruz Head of Major Infrastructure Projects		Date 14/05/20
Kam Hothi Network Manager		Date 14/05/20
Misha Byrne Senior Transport Planner		Date 14/05/20

Appendix 2 Monitoring Report

Regeneration, Major Infrastructure Projects

A4 Bath Road Bus and Cycle Lane Monitoring report

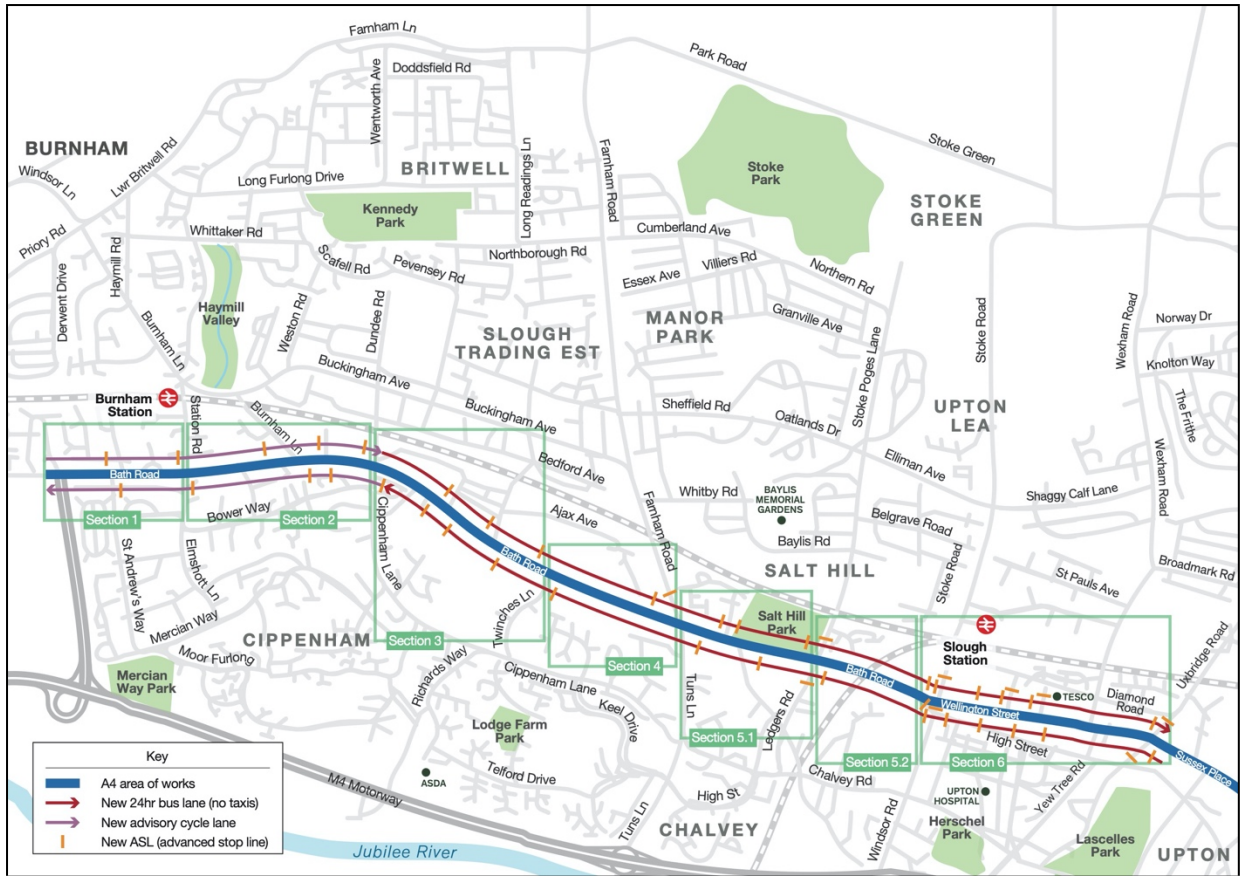
Date: September 2020

1. Background

The experimental bus and cycle lane along the A4 Bath Road between Dover Road and Uxbridge Road was introduced in August 2020 and this included the removal of some sections of the east and westbound traffic lanes to accommodate the scheme. The objective of the scheme is to promote cycling and encourage more people to use the bus by improving bus time reliability and cycle facilities. The scheme will also look at developing extra deliverables during the consultation period and identify/investigate wider benefits such as safety, regeneration, development and social inclusion.

The scheme was introduced as a response to the Department of Transport's Emergency Active Travel Fund that seeks to encourage more sustainable modes of travel and that the 'return to normal' after the lockdown is not car led.

Experimental Traffic Regulation Orders were introduced on 21st August 2020 along sections of the A4 Bath Road between Dover Road and Uxbridge Road for a period not more than 18 months.



Map1: Extent of experimental bus and cycle lane

2. Purpose of Monitoring

To gauge the impact of the A4 Bath Road experimental bus and cycle lane on the network and its impact on active travel.

3. Methodology

A number of data sources are being collated to gather data and present results for the monitoring report. To date, the main existing data sources available are air quality, bus journey times and traffic counts, blue tooth journey time monitoring data and consultation feedback. Other data sources are not available for the September period but are currently being collated or monitoring equipment is being set up.

4. Summary of results

4.1 Automatic Traffic Counts

Traffic count data was collected at permanent sites along the A4 between Huntercombe Roundabout and Uxbridge Road. The data in the tables 1 show traffic counts for peak times and these are defined as journeys starting between 06:00hrs – 10:00hrs and 15:00hrs – 19:00hrs.

There are 3 permanent traffic counts located along the study route.

- AS009 - A4 Bath Road, west Stowe Road
- AS001 - A4 Bath Rd, west Lansdowne Road
- AS005 - A4 Sussex Place, west PS071 Toucan

For the purposes of this report, the automatic traffic counters will only identify whether there is a correlation between increased traffic volume and journey times on the network. Compared to the August 2020 data, September 2020 data in table 1 shows a slight increase in recorded traffic volume along the experimental bus lane and cycle lane route.



Figure 1 Location of Automatic traffic counters

ATC Locations 2020 data	06:00	07:00	08:00	09:00	10:00	15:00	16:00	17:00	18:00	19:00
A4 /Stowe Road EB Total Counts August	6561	11214	12919	13838	17544	19382	18122	17828	15711	12843
A4 /Stowe Road EB Total Counts September	6990	13630	15247	15494	17606	18101	17519	17385	15718	12521
A4/ Stowe Road WB Total Counts August	7603	12231	15611	17754	22658	28907	29557	26839	24107	19383
A4/ Stowe Road WB Total Counts	7978	14572	20356	19221	22948	29583	29536	26803	24468	18935

September										
A4/ Lansdowne Avenue EB Total Counts August	10191	15134	17723	20158	23070	26700	26028	25655	25152	23765
A4/ Lansdowne Avenue EB Total Counts September	11294	19399	22827	22106	23313	25815	24615	24451	23885	23052
A4/ Lansdowne Avenue WB Total Counts August	9689	13378	15061	16148	18156	19648	19490	19517	19299	19332
A4/ Lansdowne Avenue WB Total Counts September	10181	15457	16727	17394	17975	18247	18247	18370	18919	18827
A4/ Sussex Place EB Total Counts August	12012	14881	16448	18553	21612	28246	29106	29613	28868	26053
A4/ Sussex Place EB Total Counts September	13925	21640	24520	20742	22780	30008	29027	29730	28272	25221
A4/ Sussex Place WB Total Counts August	11218	16543	18442	21345	24221	25344	25041	26300	25165	23000
A4/ Sussex Place WB Total Counts September	11794	22543	25703	24386	24589	26976	26327	26628	25263	23267

Table 1 Recorded Vehicle volume

4.2 Bluetooth surveys - Journey time data

Journey time survey data was obtained from the existing permanent bluetooth devices along the A4. The monthly average journey time data obtained shows that compared to journey times in August there has been an increase in the journey times in September for all recorded routes. Factors that have contributed to the increase in journey times include the temporary closure of the M4 twice on the 18th -21st, the 25th -28th September along the A4 between M4 J5-J7, road works between Slough library and Uxbridge Road

and increased traffic on the network due to schools opening and relaxation of the Covid19 restrictions that has seen more people commuting to work.

For comparative purposes, the following table below summarises the average journey times for the routes along the A4 for August 2019, September 2019, August 2020 and September 2020. Focusing on the September 2019 and September 2020 journey time for each route, the data comparison shows that there is a slight increase in journey times for the longer routes A4/Huntercombe Roundabout to M4 j5 eastbound and M4 J5 to A4 Huntercombe Roundabout Westbound.

For shorter routes in September 2020, compared to the August journey times there has been a slight increase in journey times as expected and in part this may be attributed to back to school traffic. In comparison to the September 2019 data for shorter routes, it is evident that journey time has not increased for the shorter journeys except for route 15f HoS to Sainsburys Rdbt Eastbound. The increase in journey times at this location has been influenced by the junction improvement works on the A4 Wellington Street / Wexham Road (Table 2).

Due to technical issues with the blue tooth detectors on routes 15e, 15d both westbound and eastbound no data was recorded for July, August and September. Further analysis of the data is presented in Appendix 1.

Route number	Route	Miles	August 2019	August 2020 Journey time	September 2019	September 2020 Journey time
15	A4 Huntercombe Rdbt to M4 J5 Eastbound	5.1	21:04 min	22:55 min	22:15min	24:36 min
15c	Huntercombe Rdbt to Dover Rd Eastbound	0.9	04:16 min	04:05 min	04:28 min	04:11 min
15e	Dover to Tuns junction Eastbound	1.0	04:44 min	0	04:32 min	0
15d	Tuns junction to HoS Eastbound	0.8	03:39 min	0	04:08 min	0
15f	HoS to Sainsburys Rdbt Eastbound	0.7	03:01 min	03:55 min	03:07 min	04:08 min
16	M4 J5 to A4 Huntercombe Rdbt Westbound	5.1	19:40 min	22:09 min	21:03min	25:01 min
16c	Dover Rd to Huntercombe Rbt WB	0.9	03:31 min	03:07 min	03:38 min	03:18 min

16e	Tuns junction to Dover WB	1.0	04:10 min	0	04:14 min	0
16d	HoS to Tuns junction WB	0.8	03:45 min	0	04:09 min	0
16F2	Sainsburys Rdbt to HoS WB	0.7	03:06 min	02:47 min	03:11	02:50 min

Table 2 Bluetooth journey time monitoring routes

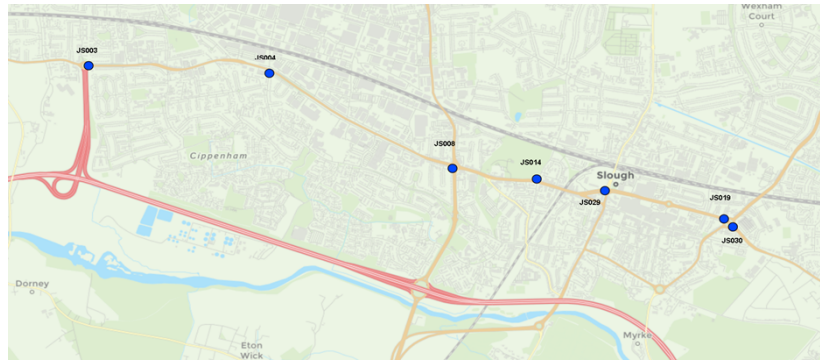


Figure 2 Bluetooth monitoring sites

4.3 Cycle Data

Cycle survey data is not available for September 2020. Data is currently being collected via video cameras and data will be presented in the October report.

4.4 Air Quality

Data presented from all monitoring stations as shown in figure 3 show that air quality is improving across all stations. This may however have been influenced by the impact of the lockdown which has reduced vehicle trips on the main network. Compared to the June, July and August data, the data shows that Nitrogen Dioxide (NO₂) levels in September 2020 continue to rise across all air quality monitoring stations.

This seasonal pattern of rising NO₂ is expected as we move from low concentrations during the summer months to increases in NO₂ as we progress into the autumn.

Monthly concentrations remain depressed when compared to the average of previous years. This is likely to be attributed to reduced traffic and economic activity, in conjunction with weather patterns during 2020.

The difference between 2020 concentrations and previous years' data appears to be smaller at Brands Hill when compared to other monitoring stations in the borough.

Air quality data for 2020 is provisional, quality control checks and data ratification is currently being undertaken. In some cases, the change in data is marginal with only a change in one or two tenths, but in a couple of cases values have been changed by 1 or 2 ug/m³ for the monthly mean.

It is important to note that there are a number of factors that contribute to rise or fall of NO₂ and the benefits or disbenefits of the concentration levels cannot be directly linked to the experimental bus lane and cycle lane scheme.

See Appendix 2 for Air Quality data.

COVID-19 Air Quality Impact

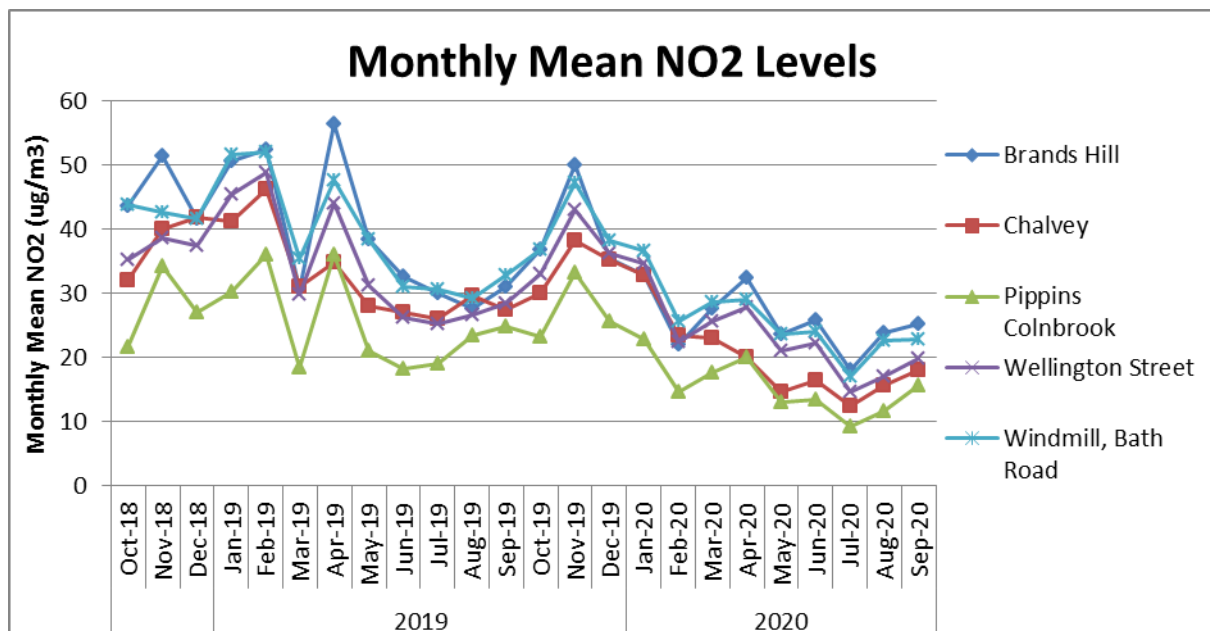


Figure 3: Monthly mean NO₂ concentrations from 2018 to 2020. Data for September 2020 suggests that NO₂ levels are beginning to rise again – this can only be confirmed once more data is recorded in the following months.

4.5 Bus journey times

A small data sample has been collected for bus journey times and shows journey times during the AM and PM peak. Given that the data is less than a year, variation in seasonality has not been accounted for. These are run-times, with bus stop dwell times excluded. The section between Slough Library and Uxbridge Road has been excluded from the analysis because of roadworks that affected the results for August and September 2020.

A clearer picture of the journey times will be seen once a full analysis has been undertaken as part of the wider monitoring exercise. In this section the AM and PM peak is defined as journeys starting in the section between 08:00 and 08:59, and PM peak is defined as journeys starting in the section between 17:00 and 17:59. The results are for route 4 between Dover Road and Slough Library for the 4 two-week periods:

- 24 February - 6 March (pre-lockdown)
- 20 April - 1 May (post-lockdown, pre-bus lane implementation)
- 10 - 21 August (post-bus lane implementation)
- 14 – 25 September (post-bus lane implementation and return of schools).

a) AM Peak

Bus journey times for September 2020 for the Heathrow and Maidenhead routes - AM peak average run times shows an increase in journey time compared to the May and August 2020 months. However, journey time's prior to lock down have not increased.

b) PM Peak

Trends in the PM journey time data are similar to the AM peak. September 2020 bus journey times towards Heathrow show an increase in journey time. This is also similar for the routes towards Maidenhead where journey times have increased in September compared to the pre lockdown bus journey times between February and March.

AM Average Run Times (seconds)			AM Standard Deviation Run Time (seconds)		
Time period	Towards Heathrow	Towards Maidenhead	Time period	Towards Heathrow	Towards Maidenhead
Feb/Mar	9:30	11:25	Feb/Mar	2:17	2:54
Apr/May	6:29	7:27	Apr/May	1:10	0:58
August	6:09	7:48	August	0:37	1:09
September	00:07:58	00:09:26	September	00:01:17	00:01:47
PM Average Run Times (seconds)			PM Standard Deviation Run Time (seconds)		
Time period	Towards Heathrow	Towards Maidenhead	Time period	Towards Heathrow	Towards Maidenhead
Feb/Mar	10:03	11:47	Feb/Mar	2:25	2:04
Apr/May	N/A	7:26	Apr/May	N/A	1:42
August	6:34	9:39	August	1:38	1:00
September	00:07:57	00:10:27	September	00:01:15	00:01:49

Figure 4 AM & PM Average run times

4.6 Accident data

No accident data is available from Thames Valley Police (TVP) for this route. Accident data is only available 3 months after collection by TVP.

4.7 Consultation

In September 2020, the number of recorded complaints received by the Council about the scheme increased by 412 from the previous month. There was only 1 compliment, 3 Freedom of Information requests and 5272 signatures on the petition within the objection period.

The Council will continue to monitor the scheme during the objection and consultation period in order to identify the objections and where possible accommodate the objections as part of the experimental scheme.

Month	August 2020	September 2020
Number of complaints	288	700
Number of compliments	2	1
Number of FOIs per month	5	3
Signatures on the petitions	-	5272

Figure 5 Summary of consultation responses

4.8 Slough Cycle Hire

September 2020 witnessed an increase in subscriptions for the Slough Cycle hire scheme. There were 157 new subscriptions, a total trip of 518, riding hours of 469 and total distance covered was 1901km. There are no measures at the moment to determine that the increase in registration has been attributed by the introduction of the bus and cycle lane. However, it is encouraging to note that more people are using the cycle hire stations along the A4 and it is envisaged that they will gradually start using the experimental bus and cycle lane.

Comparison between Aug 2019 and 2020.

Totals	August 2019	August 2020
Trips	640	588
Km	1647 (avg. per trip = 2.8km)	3086 (avg. per trip = 5.2km)
Riding hours	405	688
Daily subscriptions	111	186
Total subscriptions	148	215

- Fewer trips made, but users travelled almost twice the distance
- A spike in daily subscriptions – more interest in leisure trips and for exercise
- Closed Slough Cycle Hire for April and May 2020 during lockdown period.

4.9 Road Works

- Junction improvement works on A4 Wellington Street /Wexham Road throughout September 2020.
- The M4 was closed twice in September affecting Slough's J5, J6 and J7.
- The M4 was closed twice during September affecting the Journey Times on the 18-21st and the 25-28th September along the A4 between M4 J5-J7.

Summary

The A4 Bath Road is the main route connecting Slough suburbs. Analysis from the September 2020 data is not sufficient to conclude whether the introduction of the experimental bus lane has had a negative impact to the adjacent links or resulted in traffic volume changes in surrounding areas due to traffic diversion and reassignment.

Compared to data obtained before the introduction of the experimental bus lane and cycle lane, existing conditions such as working at home arrangements and schools closed during the lockdown months have resulted in release of road space to general traffic and decreased journey times. However this trend seems to have changed in August 2020 and September 2020, where the number of vehicles and journey times have increased on the network due to seasonal variations, relaxation of lockdown conditions including schools opening. It is envisaged that this trend will change again subject to further lockdown measures implemented as part of the Government's response to a second COVID wave. Taking into account these factors, the comparative analysis of journey time monitoring results for all traffic must be interpreted carefully within the context of local conditions and the known road works both on local roads and motorways in order to arrive at a balanced understanding

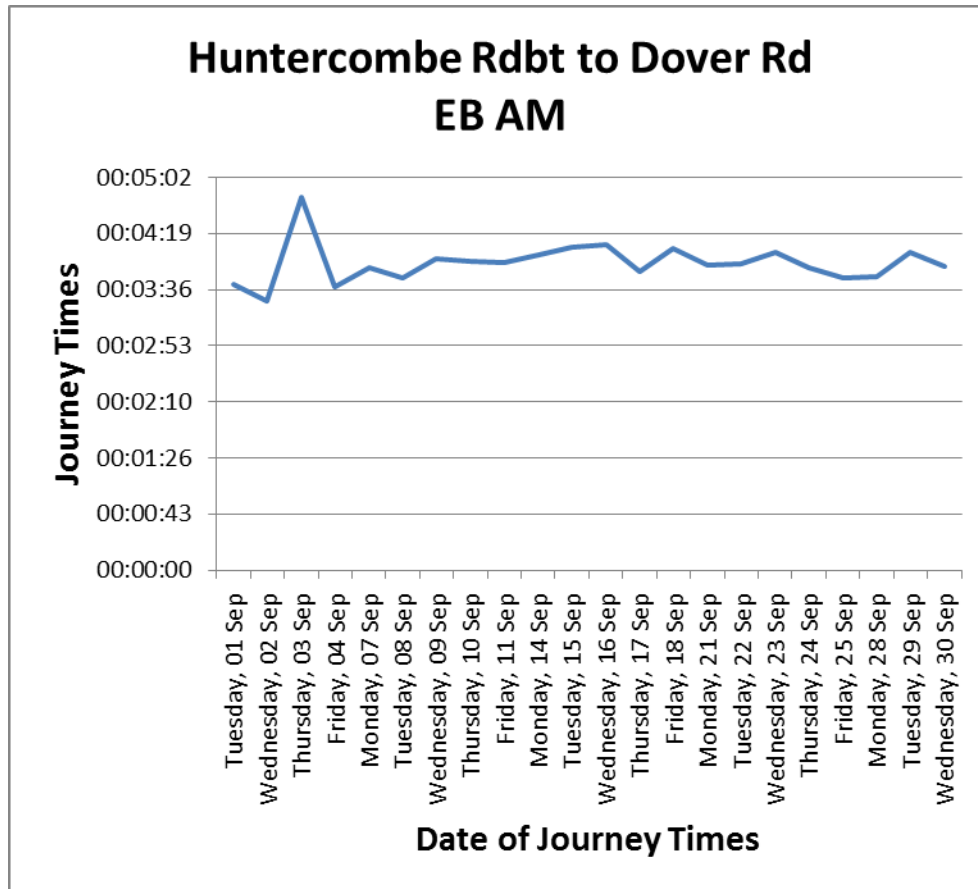
of the impact of the bus and cycle lane on the network. The Council will therefore continue to gather data in the coming months in order to understand whether bus lanes and cycle lanes have the potential to improve the performance of bus journey times, encourage modal shift from private cars to public transport, reduce travel times and relieve urban congestion.

Data	Traffic and Cycle survey data.	Air Quality Nitrous Oxide (NOx) and PM10 data	Bus Journey times	Bus Ridership	Enforcement Cameras	Customer Surveys	Traffic signals and timings	Accident data*	SMaRT bus fares	Cycling hire scheme	eScooters
Data Status	August Data Available for Traffic Surveys	August data available	August data available	Data collection in progress	No data available Equipment to be installed	In progress currently being collated	No data available, measures being determined	No data available	No data available	No data available	No data available
Source	Drakewell and Video capture (currently going through procurement)	Slough Environmental Quality Team	Bus operators	Bus operators	Slough Parking Team	Bus operators or SBC	Slough Traffic Signals Team	CrashMap or AccsMap	Bus operators - Stewarts and Businesses	Cycle Hire scheme	Operator to be confirmed
Use	Traffic volume and speed. To measure cyclist's volume	Monitor emission reductions	Identify journey time reliability and improvement	Identify number of passengers	Identify recorded violations	Identify success of scheme	Expected to include capacity measures at all key junctions along the route, including the Copthorne roundabout	To identify collision data	To identify number of tickets purchased per week	Identify registered users, new registrations and bicycle hires	Identify users

***Note – Accident data is only available 3 months after collection by TVP.**

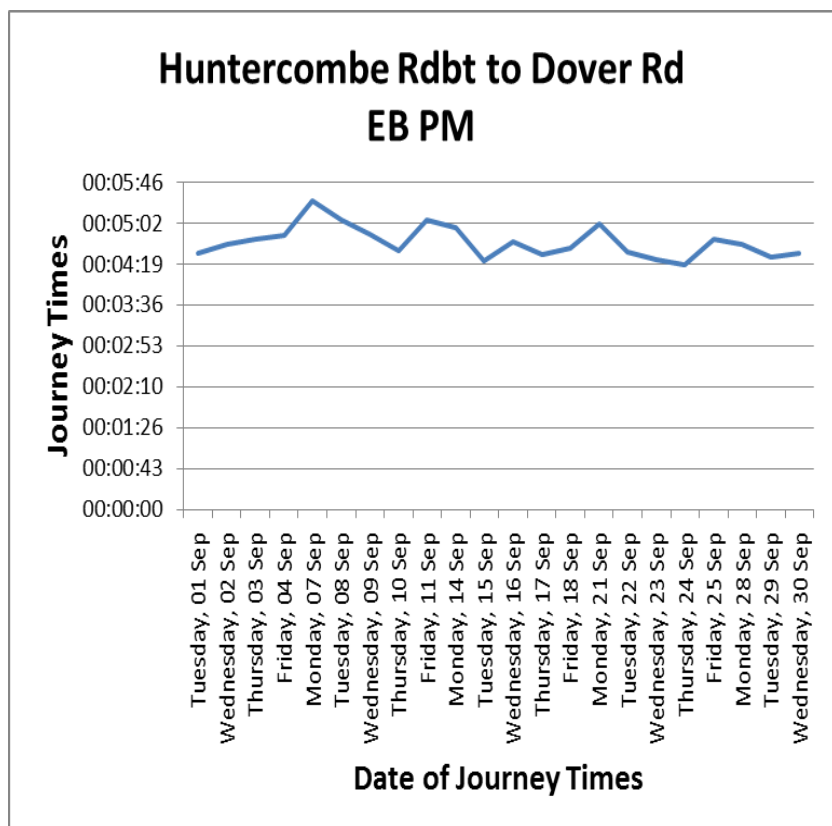
Appendix 1 Bluetooth Journey Time Reports

Link 1 – Huntercombe Rdbt to Dover Rd



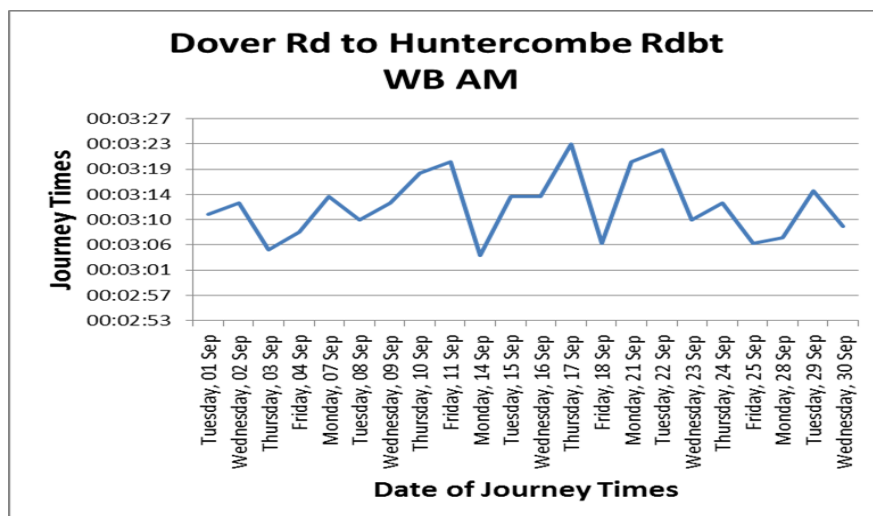
Date	Journey Time
Tuesday, 01 Sep 2020	00:03:40
Wednesday, 02 Sep 2020	00:03:27
Thursday, 03 Sep 2020	00:04:47
Friday, 04 Sep 2020	00:03:38
Monday, 07 Sep 2020	00:03:53
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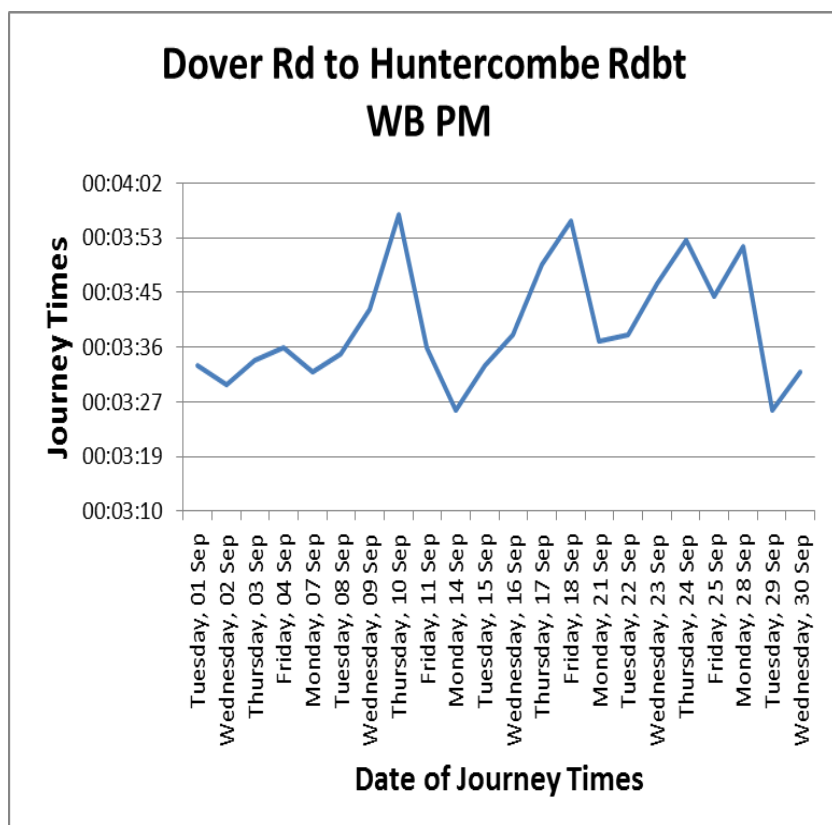


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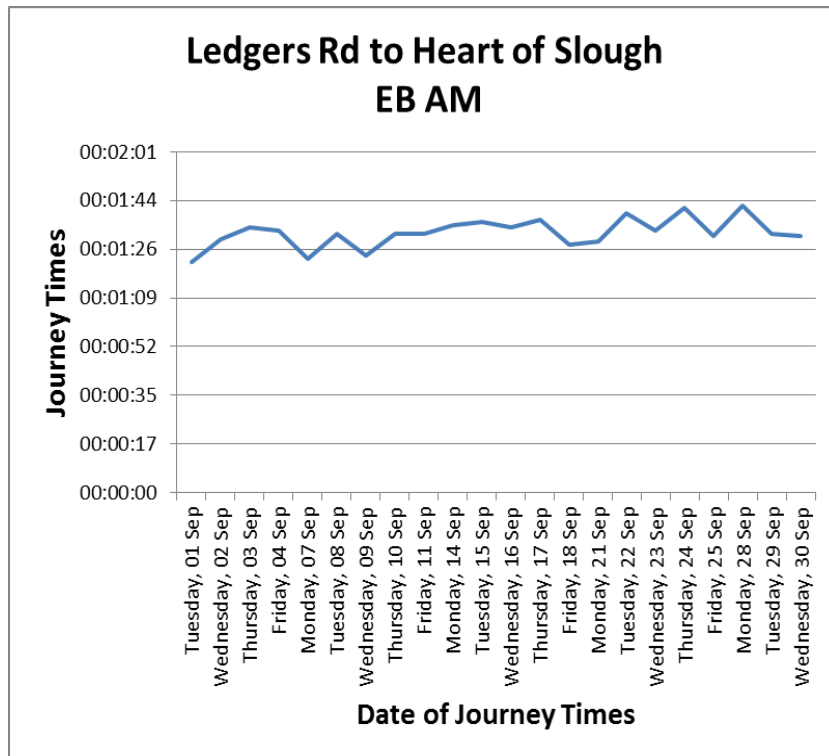
Link 2 – Dover Rd to Tuns junction

Equipment failure at Tuns no data for September.

Link 3 – Tuns junction to Ledgers Rd

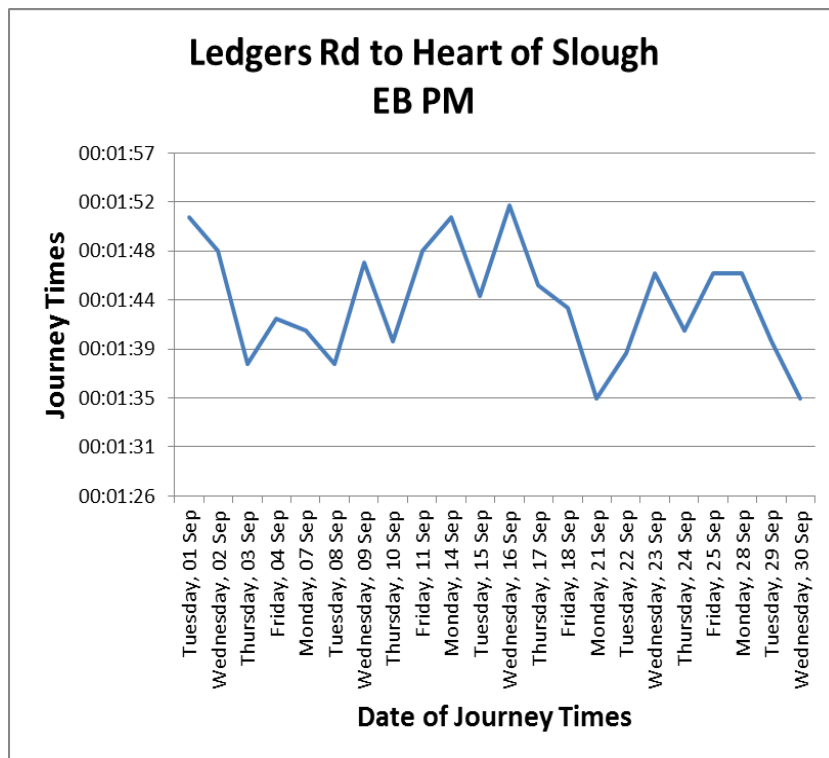
Equipment failure at Tuns no data for September.

Link 4 – Ledgers Rd to Heart of Slough

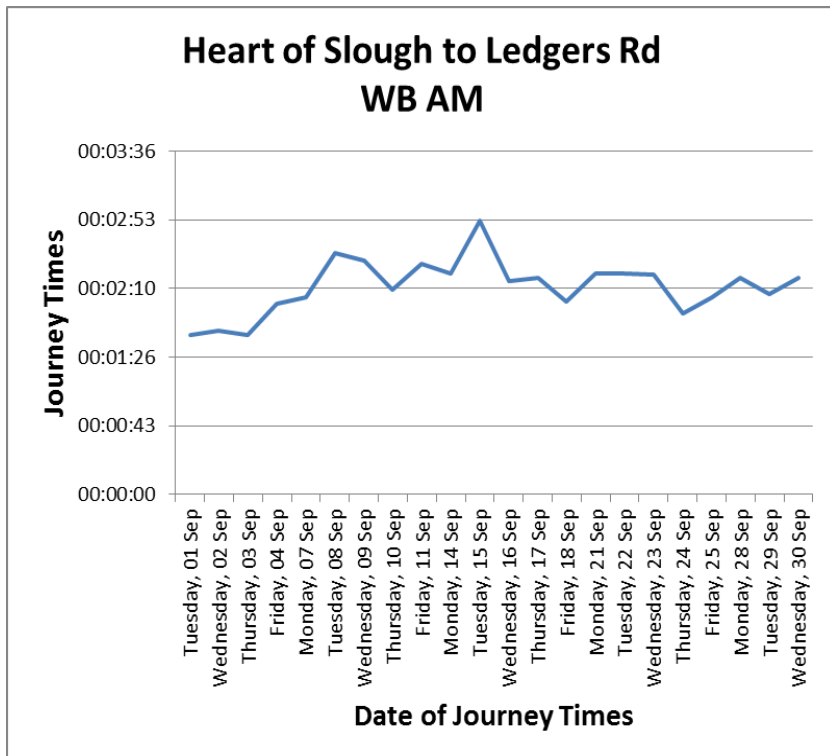


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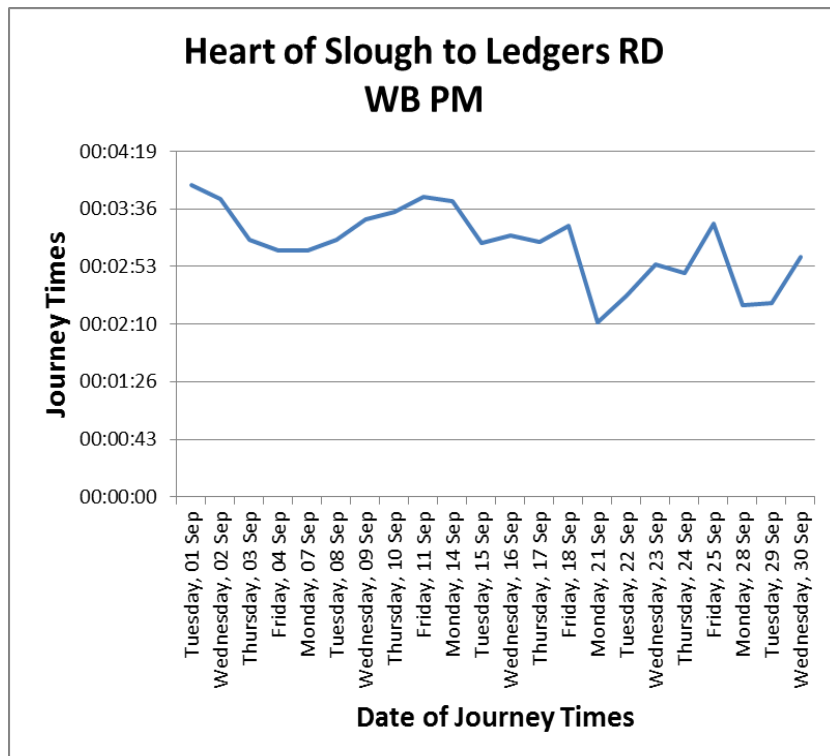
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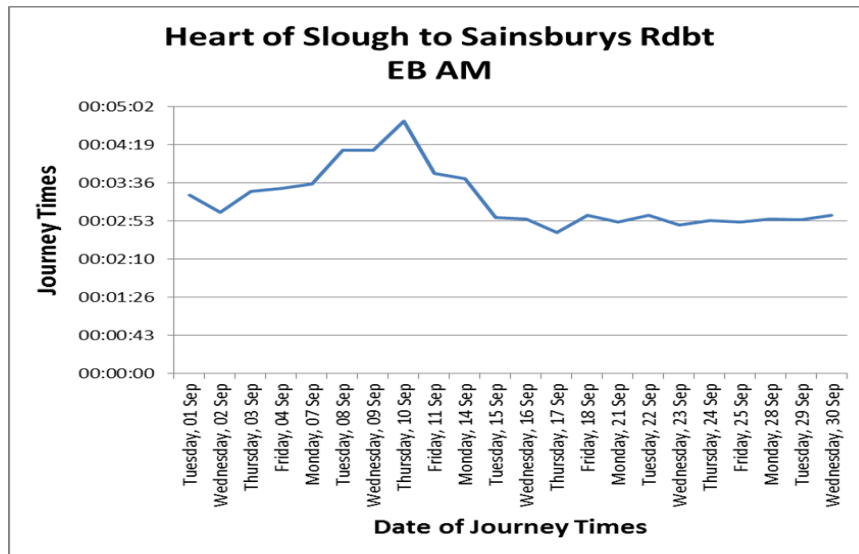


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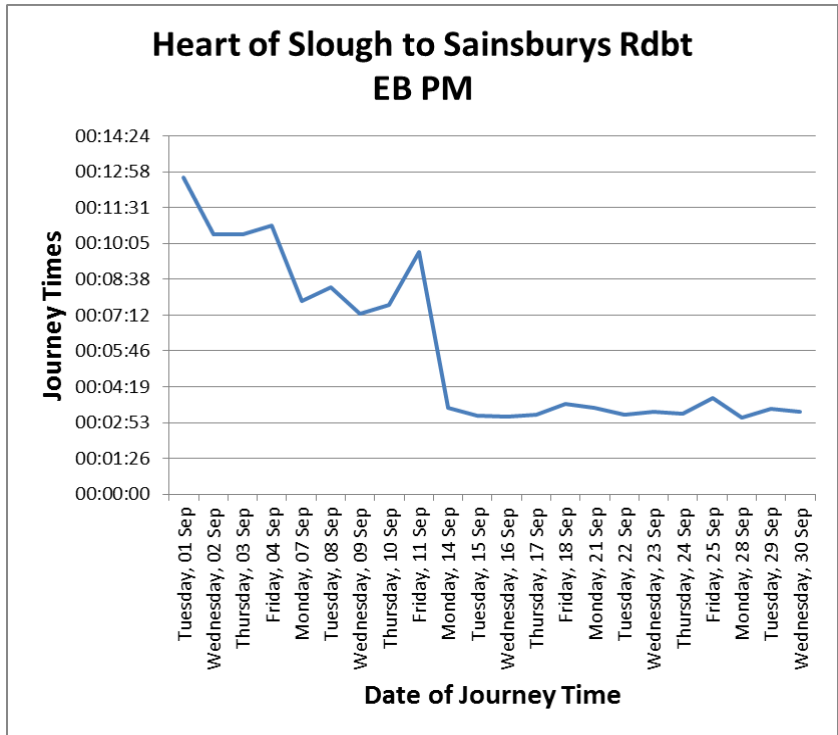


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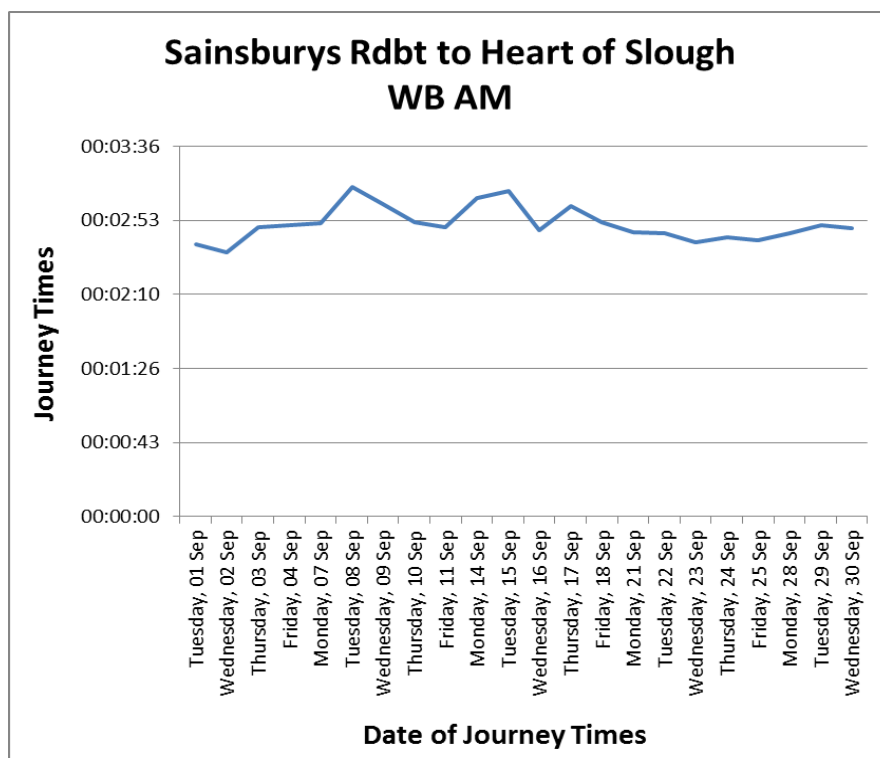
Link 5 – Heart of Slough to Sainsbury Rdbt



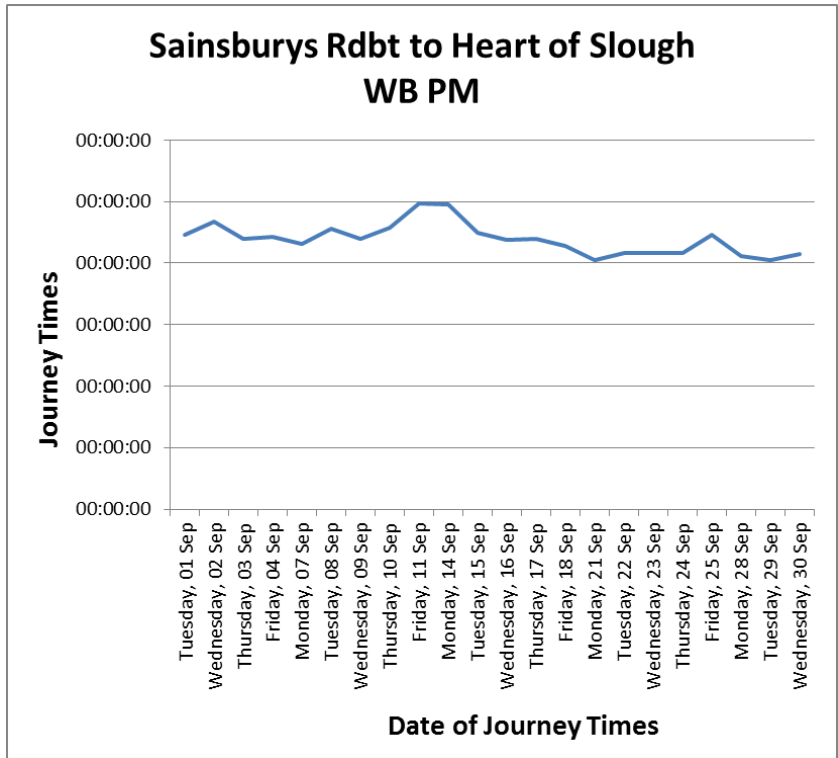
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Tuesday, 29 Sep	00:02:55
Wednesday, 30 Sep	00:02:59

Appendix 2 Consultation feedback

Milestone	Target date(s)	Completed date
ETRO's sealed	-	21/08/20
6 month objection period	21/08/20 to 20/02/21	
18 month TRO validity period	21/08/20 to 20/02/22	
Site surveys carried out	30/09/2020	16/09/2020
Equipment purchased	Pending	Pending
Equipment installed	Pending	Pending
Active monitoring and PCN issue period	Pending	Pending
Data Collation completion	20/02/21	

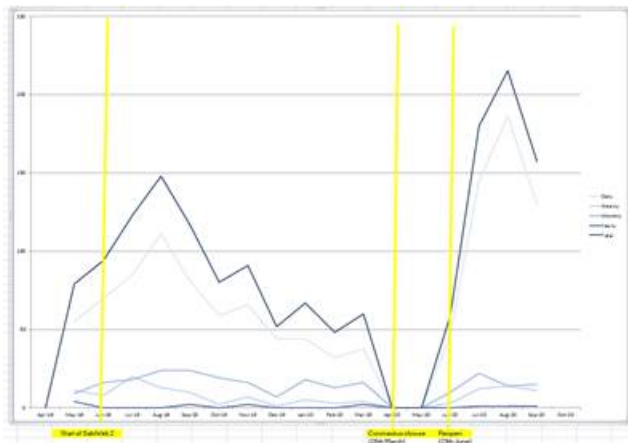
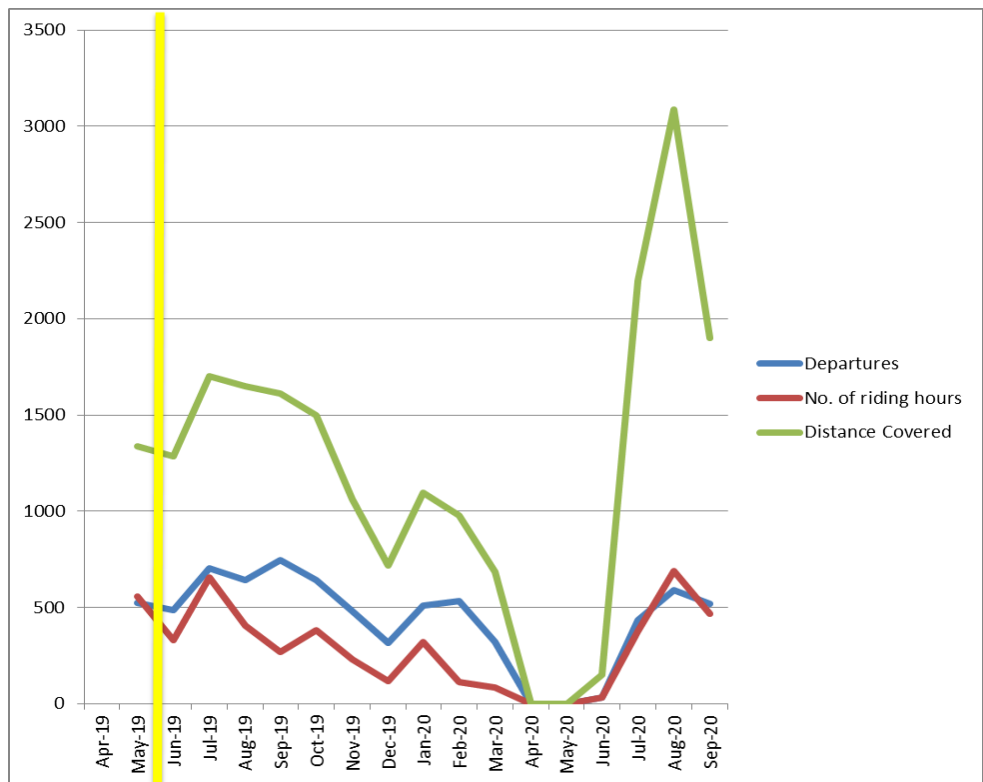
Scheme feedback

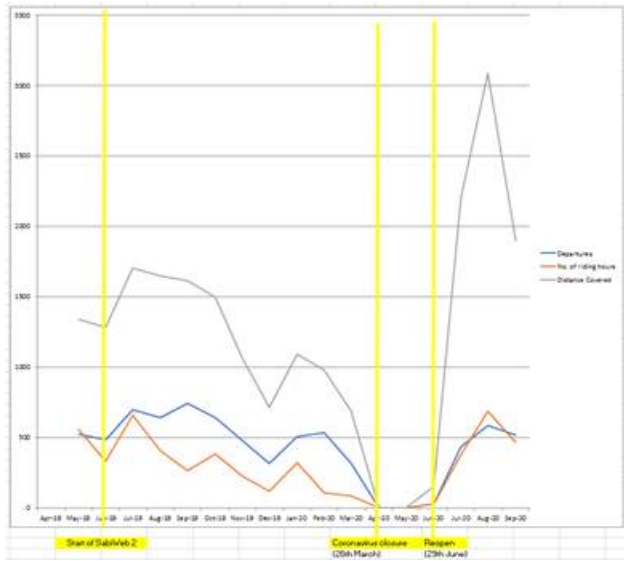
DATA/ INFO	Number of complaints per month	Number of compliments per month	Number of FOIs per month
August 2020	288	2	5
September 2020	700	1	3
Petition(s)	Date of receipt	Date of response	Number of signatures
Abolish the Bath Road Bus Lane http://www.slough.gov.uk/moderngov/mgEPetitionDisplay.aspx?ID=65&RPID=32543683&HPID=32543683	06.07.2020	-	5272
FOI (s)	Date of receipt	Date of response	
FOI Requests - 307273	07.08.2020	25.08.2020	
FOI request form RF123622570 3 submitted - 307300	10.08.2020	26.08.2020	
RF123622570 3 submitted	26.08.2020	16.09.2020	

- 307300 - Follow up			
Traffic calming measures - 307312- partly related to bus lane	10.08.2020	21.08.2020	
Temporary Bus and Cycle lane Bath Road - 306601- follow up	14.08.2020	14.08.2020	
Bath Road bus lane - 307565	18.08.2020	28.08.2020	
FOI request: Bus lanes - 307810	01.09.2020	14.09.2020	
regarding the new A4 Bus Lane - FOI308052	09.09.2020		
BUS LANE CAMERA INFORMATIO N - 308172	15.09.2020	Sent to parking	

Appendix 3 Slough Cycle Hire

DATA / INFO				
Monthly Data	Number of new subscriptions	Total Number of trips	Total riding hours	Total distance covered (km)
Sept 2020	157	518	469	1901





Appendix 4 Air Quality Data

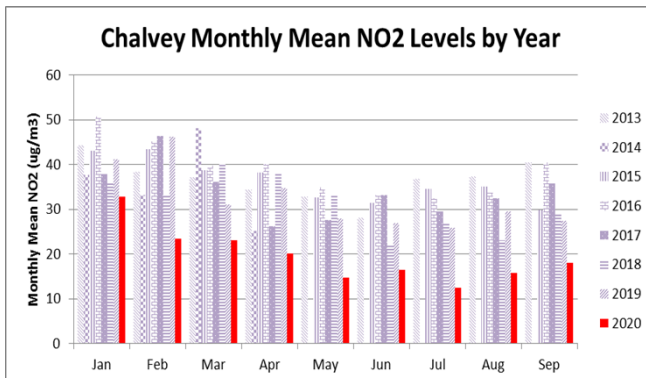


Figure 6: Monthly mean NO2 concentrations in Chalvey compared by year (2013-2020). Currently, 2020 has the lowest concentrations when compared to previous years.

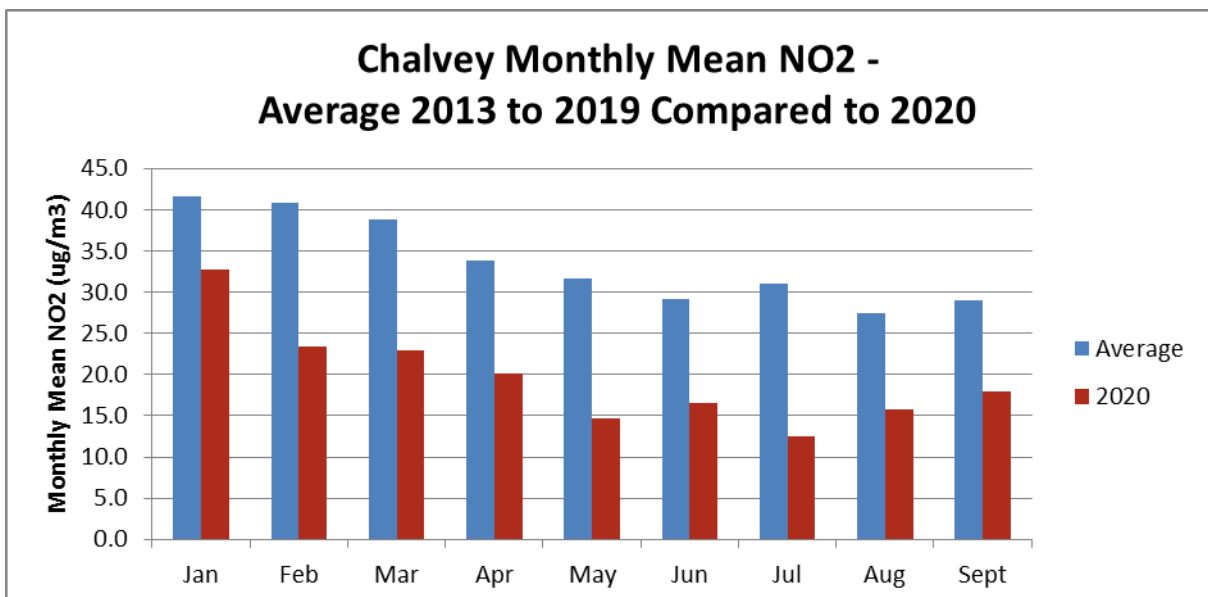


Figure 7: Monthly mean NO₂ average in Chalvey from 2013-2019, compared with concentrations recorded in 2020. Again, we can observe lower concentrations in 2020 compared to the average for previous years, however meteorological conditions may contribute to this.

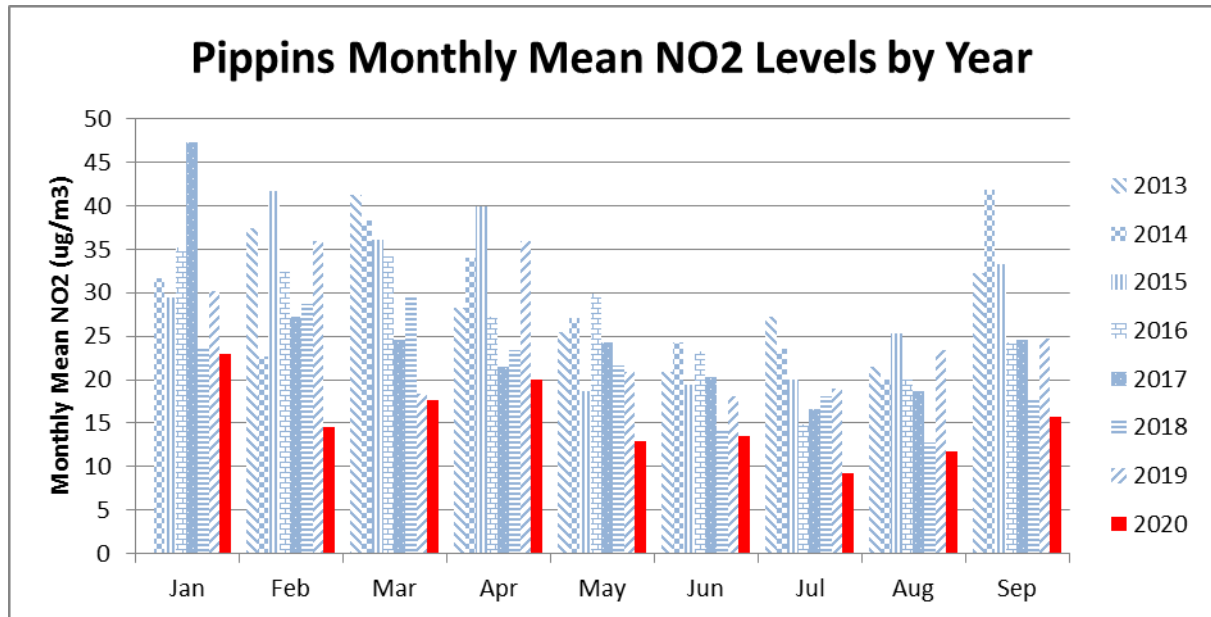


Figure 8: Monthly mean NO₂ concentrations in Pippins Colnbrook compared by year (2013-2020). Currently, 2020 has the lowest concentrations when compared to previous years, however meteorological conditions may contribute to this.

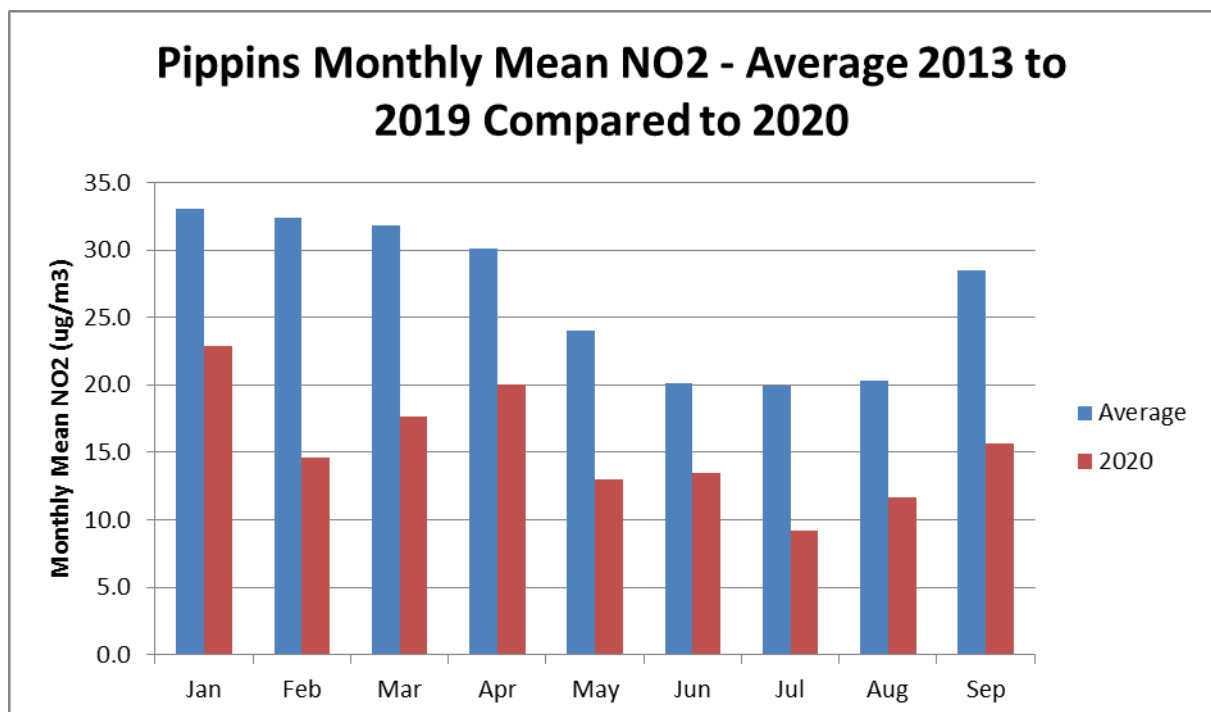


Figure 9: Monthly mean NO₂ average concentration in Pippins Colnbrook from 2013-2019, compared with concentrations recorded in 2020. Again, we can observe lower concentrations in 2020 compared to the average for previous years.

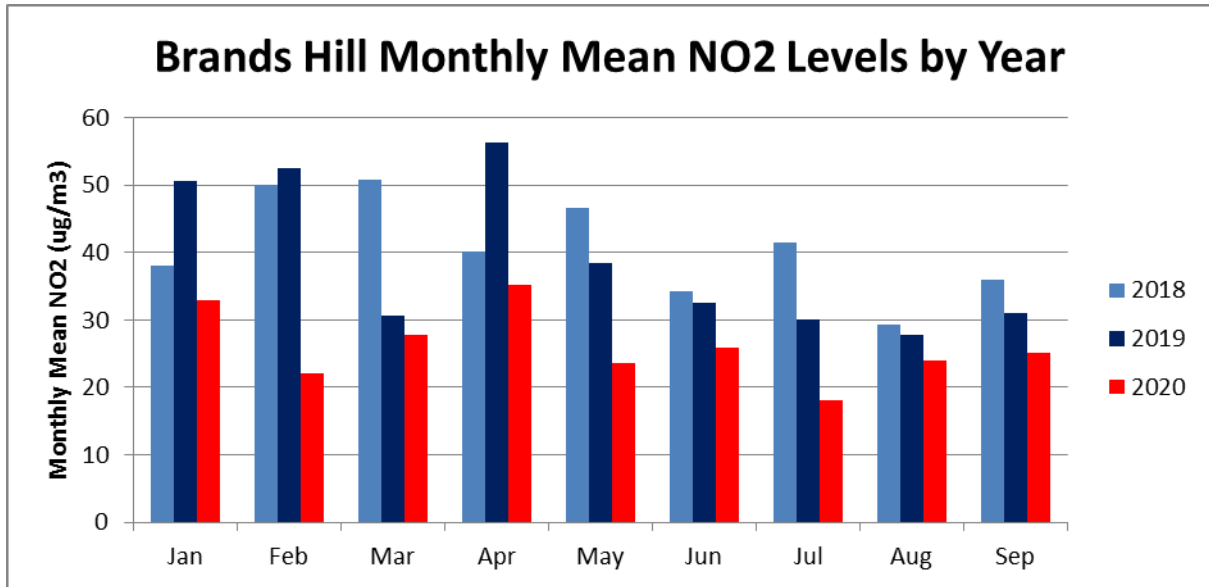


Figure 10: Monthly mean NO2 average concentration in Brands Hill from 2018-2019 (monitor was installed late 2017), compared with concentrations recorded in 2020. Concentrations are closer to previous years in August and September when compared with other sites.

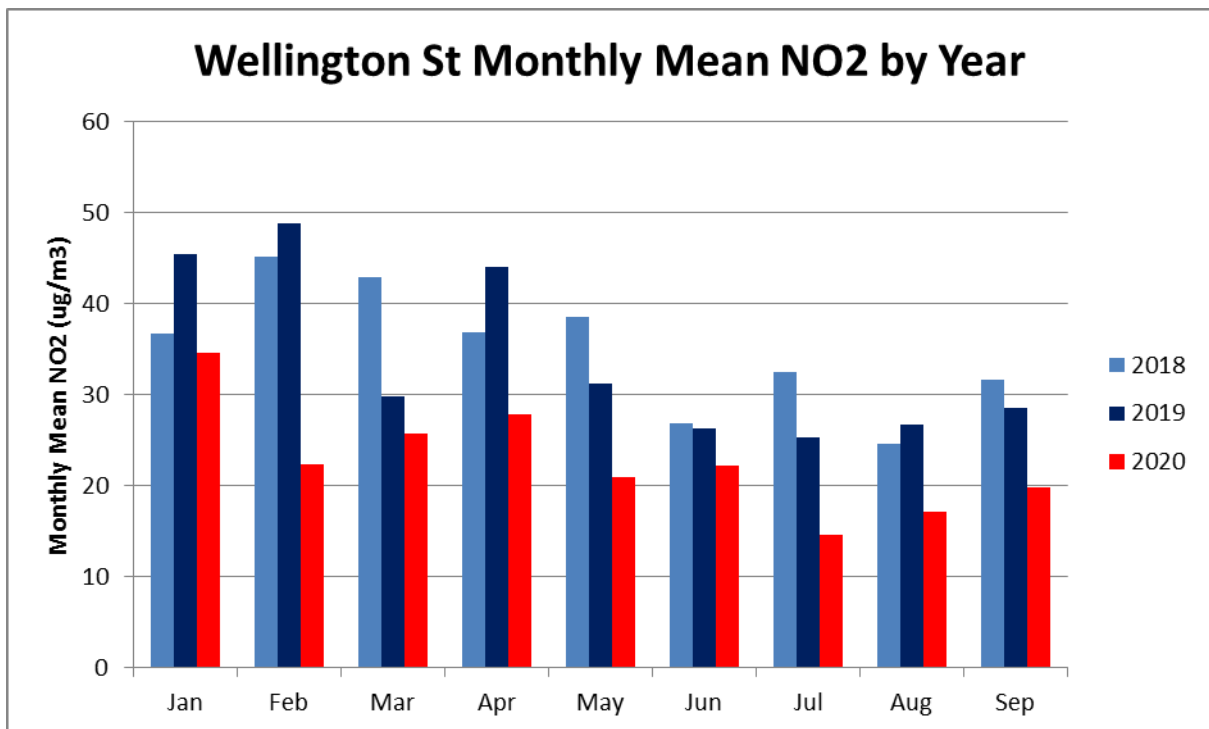


Figure 11: Monthly mean NO2 average concentration on Wellington Street from 2018-2019 (monitor was installed late 2017), compared with concentrations recorded in 2020.

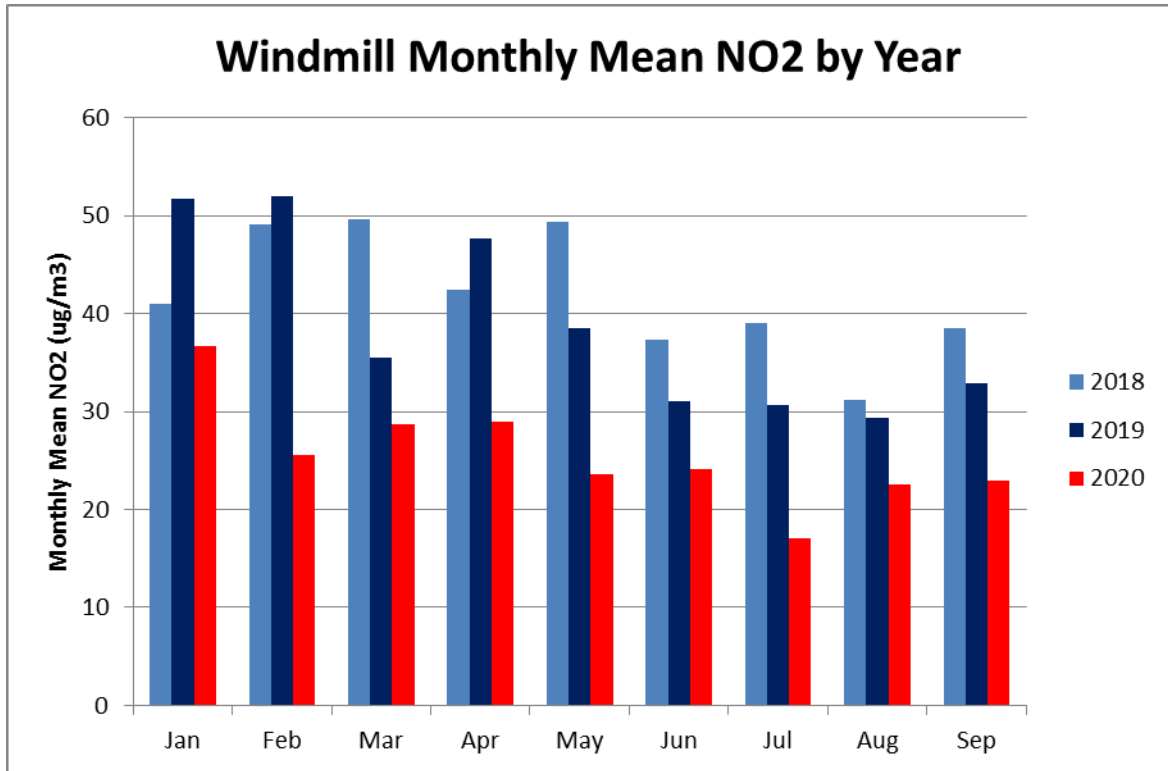


Figure 12: Monthly mean NO2 average concentration at Windmill station from 2018-2019 (monitor was installed late 2017), compared with concentrations recorded in 2020.

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SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet **DATE:** 16 November 2020

CONTACT OFFICER: Tom Overend, Policy Insight Manager
(For all Enquiries) (01753) 875657

WARD(S): All

LEAD MEMBER: Councillor Mohammed Nazir, Cabinet Member for Housing & Community Safety

PART I

FOR DECISION

REFERENCE FROM OVERVIEW & SCRUTINY – COMMUNITY SAFETY

1. **Purpose of Report**

To update the Cabinet on the recommendation of the Overview & Scrutiny Committee, following its meeting with the Thames Valley Police and Crime Commissioner and the Chief Constable.

2. **Recommendation**

That Cabinet consider the Committee's recommendation, that:

Slough Borough Council should work with Thames Valley Police and others in the Safer Slough Partnership to develop a communications plan to improve residents' perceptions of the safety of Slough – with particular focus on the town centre - and to share examples of the positive partnership work that has already been undertaken.

3. **The Slough Joint Wellbeing Strategy, the JSNA and the Five Year Plan**

3a. **Slough Wellbeing Strategy Priorities**

Implementing the recommendation would support the delivery of third priority of the SJWS - 'Strong, healthy and attractive neighbourhoods' - by improving residents' perceptions of Slough, and the town centre in particular.

3b. **Five Year Plan Outcomes**

The recommendation would support delivery of the third priority outcome of the Five Year Plan

- Outcome 3: Slough will be an attractive place where people choose to live, work and stay

4. **Other Implications**

(a) Financial

It is anticipated that the recommendation could be implemented within existing budgets, via the Safer Slough Partnership and SBC communications team.

(b) Risk Management

There are no identified risks to endorsing the Committee's recommendation.

(c) Human Rights Act and Other Legal Implications

There has not yet been an opportunity to conduct a legal assessment.

(d) Equalities Impact Assessment

It is not anticipated that the implementation of the recommendation would require an Equalities Impact Assessment.

(e) Workforce

The communications plan will require staff time and support from senior leaders.

5. **Supporting Information**

5.1 Background and rationale

The Overview & Scrutiny Committee received its annual presentation from Thames Valley Police and Crime Commissioner, Anthony Stansfeld, and the Chief Constable, John Campbell, on 4th November.

The Committee scrutinised a broad range of issues relating to policing and community safety, including:

- Resourcing, officer recruitment and retention
- COVID 19 enforcement
- Stop and search
- Serious violence
- Mentoring
- Attacks on officers
- Partnership working
- Drugs
- Cyber crime

The Committee welcomed the positive, collaborative work that has been undertaken between the Council, Thames Valley Police and others in the Safer Slough Partnership, across a number of areas.

However, Members felt that there remains a significant issue with the perception of safety in Slough, particularly after dark and around the town centre. It was felt that improved messaging was required in order to reassure the public.

The Committee therefore would recommend that the Council work with Thames Valley Police and other strategic partners to establish a communications plan to develop and disseminate this messaging.

Cllr Mohammed Nazir, Cabinet Member for Housing & Community Safety, further suggested that such a plan could include examples of the successful collaboration that has already taken place between the Council and Thames Valley Police.

6. **Comments of Other Committees**

This report has not been seen by any other committees.

7. **Conclusion**

The Committee has identified the need to improve messaging around safety in Slough, which presents an opportunity to build on successful partnership working between the Council and Thames Valley Police

8. **Background Papers**

1. Presentation from the Thames Valley Police and Crime Commissioner and Chief Constable, Overview & Scrutiny Committee, Wednesday, 4th November, 2020 6.30 pm.

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SLOUGH BOROUGH COUNCIL

REPORT TO: Cabinet **DATE:** 16th November 2020

CONTACT OFFICER: Nick Pontone, Senior Democratic Services Officer
(For all enquiries) 01753 875120

WARD(S): All

PORTFOLIO: Leader, Regeneration & Strategy – Councillor Swindlehurst

PART I
NON-KEY DECISION

NOTIFICATION OF DECISIONS**1. Purpose of Report**

To seek Cabinet endorsement of the published Notification of Decisions, which has replaced the Executive Forward Plan.

2. Recommendation

The Cabinet is requested to resolve that the Notification of Decisions be endorsed.

3. Slough Joint Wellbeing Strategy Priorities

The Notification of Decisions sets out when key decisions are expected to be taken and a short overview of the matters to be considered. The decisions taken will contribute to all of the following Slough Joint Wellbeing Strategy Priorities:

1. Protecting vulnerable children
2. Increasing life expectancy by focusing on inequalities
3. Improving mental health and wellbeing
4. Housing

4. Other Implications**(a) Financial**

There are no financial implications.

(b) Human Rights Act and Other Legal Implications

There are no Human Rights Act implications. The Local Authorities (Executive Arrangements) (Meetings and Access to Information)(England) Regulations 2012 require the executive to publish a notice of the key decisions, and those to be taken in private under Part II of the agenda, at least 28 clear days before the decision can be taken. This notice replaced the legal requirement for a 4-month rolling Forward Plan.

5. Supporting Information

5.1 The Notification of Decisions replaces the Forward Plan. The Notice is updated each month on a rolling basis, and sets out:

- A short description of matters under consideration and when key decisions are expected to be taken over the following three months;
- Who is responsible for taking the decisions and how they can be contacted;
- What relevant reports and background papers are available; and
- Whether it is likely the report will include exempt information which would need to be considered in private in Part II of the agenda.

5.2 The Notice contains matters which the Leader considers will be the subject of a key decision to be taken by the Cabinet, a Committee of the Cabinet, officers, or under joint arrangements in the course of the discharge of an executive function during the period covered by the Plan.

5.3 Key Decisions are defined in Article 14 of the Constitution, as an Executive decision which is likely either:

- to result in the Council incurring expenditure which is, or the making of savings which are, significant, having regard to the Council's budget for the service or function to which the decision relates; or
- to be significant in terms of its effects on communities living or working in an area comprising two or more wards within the Borough.

The Council has decided that any expenditure or savings of £250,000 or more shall be significant for the purposes of a key decision.

5.4 There are provisions for exceptions to the requirement for a key decision to be included in the Notice and these provisions and necessary actions are detailed in paragraphs 15 and 16 of Section 4.2 of the Constitution.

5.5 To avoid duplication of paperwork the Member Panel on the Constitution agreed that the Authority's Notification of Decisions would include both key and non key decisions – and as such the document would form a comprehensive programme of work for the Cabinet. Key decisions are highlighted in bold.

6. Appendices Attached

'A' - Current Notification of Decisions – published 16th October 2020

7. Background Papers

None.

NOTIFICATION OF DECISIONS

1 NOVEMBER 2020 TO 31 JANUARY 2021

Date of Publication: 16th October 2020

SLOUGH BOROUGH COUNCIL

NOTIFICATION OF DECISIONS

Slough Borough Council has a decision making process involving an Executive (Cabinet) and a Scrutiny Function.

As part of the process, the Council will publish a Notification of Decisions which sets out the decisions which the Cabinet intends to take over the following 3 months. The Notice includes both Key and non Key decisions. Key decisions are those which are financially significant or have a significant impact on 2 or more Wards in the Town. This Notice supersedes all previous editions.

Whilst the majority of the Cabinet's business at the meetings listed in this document will be open to the public and media organisations to attend, there will inevitably be some business to be considered that contains, for example, confidential, commercially sensitive or personal information.

This is formal notice under The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 that part of the Cabinet meetings listed in this Notice will/may be held in private because the agenda and reports for the meeting will contain exempt information under Part 1 of Schedule 12A to the Local Government (Access to Information) Act 1985 (as amended) and that the public interest in withholding the information outweighs the public interest in disclosing it.

Page 21
This document provides a summary of the reason why a matter is likely to be considered in private / Part II. The full reasons are listed alongside the report on the Council's website.

If you have any queries, or wish to make any representations in relation to the meeting being held in private for the consideration of the Part II items, please email nicholas.pontone@slough.gov.uk (no later than 15 calendar days before the meeting date listed).

What will you find in the Notice?

For each decision, the plan will give:

- The subject of the report.
- Who will make the decision.
- The date on which or the period in which the decision will be made.
- Contact details of the officer preparing the report.
- A list of those documents considered in the preparation of the report (if not published elsewhere).
- The likelihood the report would contain confidential or exempt information.

What is a Key Decision?

An executive decision which is likely either:

- To result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates; or
- To be significant in terms of its effects on communities living or working in an area comprising two or more wards within the borough.

Who will make the Decision?

Decisions set out in this Notice will be taken by the Cabinet, unless otherwise specified. All decisions (unless otherwise stated) included in this Notice will be taken on the basis of a written report and will be published on the Council's website before the meeting.

The members of the Cabinet are as follows:

- | | |
|---|-------------------------|
| • Leader of the Council - Regeneration & Strategy | Councillor Swindlehurst |
| • Deputy Leader – Governance & Customer Services | Councillor Akram |
| • Sustainable Transport & Environmental Services | Councillor Anderson |
| • Inclusive Growth & Skills | Councillor Bains |
| • Planning & Regulation | Councillor Mann |
| • Housing & Community Safety | Councillor Nazir |
| • Health & Wellbeing | Councillor Pantelic |
| • Children & Schools | Councillor Carter |

Where can you find a copy of the Notification of Decisions?

The Plan will be updated and republished monthly. A copy can be obtained from Democratic Services at Observatory House, 25 Windsor Road on weekdays between 9.00 a.m. and 4.45 p.m., from MyCouncil, Landmark Place, High Street, or Tel: (01753) 875120, email: nicholas.pontone@slough.gov.uk. Copies will be available in the Borough's libraries and a copy will be published on Slough Borough Council's Website.

How can you have your say on Cabinet reports?

Each Report has a contact officer. If you want to comment or make representations, notify the contact officer before the deadline given.

What about the Papers considered when the decision is made?

Reports relied on to make key decisions will be available before the meeting on the Council's website or are available from Democratic Services.

Can you attend the meeting at which the decision will be taken?

Where decisions are made by the Cabinet, the majority of these will be made in open meetings. Some decisions have to be taken in private, where they are exempt or confidential as detailed in the Local Government Act 1972. You will be able to attend the discussions on all other decisions.

When will the decision come into force?

Implementation of decisions will be delayed for 5 working days after Members are notified of the decisions to allow Members to refer the decisions to the Overview and Scrutiny Committee, unless the decision is urgent, in which case it may be implemented immediately.

What about key decisions taken by officers?

Many of the Council's decisions are taken by officers under delegated authority. Key decisions will be listed with those to be taken by the Cabinet. Key and Significant Decisions taken under delegated authority are reported monthly and published on the Council's website.

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Are there exceptions to the above arrangements?

There will be occasions when it will not be possible to include a decision/report in this Notice. If a key decision is not in this Notice but cannot be delayed until the next Notice is published, it can still be taken if:

- The Head of Democratic Services has informed the Chair of the Overview and Scrutiny Committee or relevant Scrutiny Panel in writing, of the proposed decision/action. (In the absence of the above, the Mayor and Deputy Mayor will be consulted);
- Copies of the Notice have been made available to the Public; and at least 5 working days have passed since public notice was given.
- If the decision is too urgent to comply with the above requirement, the agreement of the Chair of the Overview and Scrutiny Committee has been obtained that the decision cannot be reasonably deferred.
- If the decision needs to be taken in the private part of a meeting (Part II) and Notice of this has not been published, the Head of Democratic Services will seek permission from the Chair of Overview & Scrutiny, and publish a Notice setting out how representations can be made in relation to the intention to consider the matter in Part II of the agenda. Urgent Notices are published on the Council's [website](#).

Cabinet - 16th November 2020

Item	Portfolio	Ward	Priority	Contact Officer	Other Committee	Background Documents	New Item	Likely to be Part II
<p><u>Revenue Budget Monitoring - Quarter 2 2020/21</u></p> <p>To receive an update on the latest revenue position and consider an write off request, virements and other financial decisions requiring Cabinet approval.</p>	G&C	All	All	Neil Wilcox, Director of Finance and Resources (Section 151 Officer) Tel: 01753 875358	O&S	None		
<p><u>Capital Monitoring Report - Quarter 2 2020/21</u></p> <p>To receive an update on the capital programme for the second quarter of the year and take any decisions regarding the 10-year re-profiling of the programme.</p>	G&C	All	All	Neil Wilcox, Director of Finance and Resources (Section 151 Officer) Tel: 01753 875358	O&S	None		
<p><u>Treasury Management Strategy Annual Report</u></p> <p>To receive the annual report on the Council's treasury management strategy.</p>	G&C	All	All	Neil Wilcox, Director of Finance and Resources (Section 151 Officer) Tel: 01753 875358	-	None		

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Bold – Key Decision

Non-Bold – Non-Key Decision

Italics – Performance/Monitoring Report

<p><u>Future Public Health Arrangements for Slough</u></p> <p>To receive an update on the rationale for altering the current arrangements for public health across Slough, RBWM and Bracknell-Forest and to request support to proceed with developing a shared Director role, a hub team to support local public health teams in each of the three Local Authorities.</p>	H&W	All	All	Alan Sinclair, Director of Adults and Communities Tel: (01753) 875752	-	None	√	
<p><u>SBC Covid-19 Recovery and Skills</u></p> <p>To provide and update on the Council's plans for recovery from the Coronavirus pandemic and to highlights the initiatives around skills.</p>	R&S	All	All	Dean Tyler, Service Lead Strategy & Performance Tel: (01753) 875847	-	None	√	
<p><u>Stoke Gardens Regeneration Area Compulsory Purchase Order</u></p> <p>To seek approval for the Council to support Berkeley Homes by using CPO powers to acquire and simultaneously dispose of land and properties to Berkeley Homes on regeneration grounds.</p>	R&S	Elliman	All	Stephen Gibson, Interim Director of Regeneration Tel: 01753 875852	-	None	√	Yes, p3 LGA
<p><u>Covid-19 Decisions Update</u></p> <p>To update on the significant decisions taken by officers in response to the Covid-19 pandemic and to seek to ratify the executive decisions taken.</p>	R&S	All	All	Sushil Thobhani, Service Lead Governance Tel: 01753 875036	-	None		

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Bold – Key Decision Non-Bold – Non-Key Decision *Italics* – Performance/Monitoring Report

<u>Notification of Key Decisions</u> <i>To endorse the published Notification of Decisions.</i>	R&S	All	All	Nicholas Pontone, Senior Democratic Services Officer Tel: 01753 875120	-	None		
<u>References from Overview & Scrutiny</u> <i>To consider any recommendations from the Overview & Scrutiny Committee and the Scrutiny Panels.</i>	G&C	All	All	Janine Jenkinson, Senior Democratic Services Officer Tel: 01753 875018	-	None		

Cabinet Commercial Sub-Committee - 16th November 2020

Item	Portfolio	Ward	Priority	Contact Officer	Other Committee	Background Documents	New Item	Likely to be Part II
Asset Challenge and Disposal Update <i>To receive an update on the review of the Council's assets and consider any further recommendations for disposals.</i>	R&S	All		Stephen Gibson, Interim Director of Regeneration Tel: 01753 875852		None	√	

Cabinet - 14th December 2020

Item	Portfolio	Ward	Priority	Contact Officer	Other Committee	Background Documents	New Item	Likely to be Part II
<u>Covid-19 Decisions Update</u> <i>To update on the significant decisions taken by officers in response to the Covid-19 pandemic and to seek to ratify the executive decisions taken.</i>	R&S	All	All	Sushil Thobhani, Service Lead Governance Tel: 01753 875036	-	None		

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Bold – Key Decision Non-Bold – Non-Key Decision *Italics* – Performance/Monitoring Report

<u>Performance & Projects Report, Quarter 2 2020/21</u> To receive a report on the progress against the Council's balanced scorecard indicators and key projects for 2020/21.	G&C	All	All	Dean Tyler, Service Lead Strategy & Performance Tel: (01753) 875847	-	None		
<u>Council Taxbases 2021/22</u> To present information on the properties in Slough and their categories of occupation for the purpose of determining the council taxbase for the borough for the 2021/22 financial year.	G&C	All	All	Neil Wilcox, Director of Finance and Resources (Section 151 Officer) Tel: 01753 875358	-	None		
<u>Slough Inclusive Growth Strategy Update</u> Further to the approval of the strategy by Cabinet in June 2020, to receive an update report on progress in the setting up of the New Board and Action Plan.	Bain s	All	All	Shabnam Ali, Service Lead Economic Development Tel: 07597 392742	-	None	√	
<u>References from Overview & Scrutiny</u> <i>To consider any references from the Overview & Scrutiny Committee and Scrutiny Panels.</i>	G&C	All	All	Janine Jenkinson, Senior Democratic Services Officer Tel: 01753 875018	-	None		
<u>Notification of Forthcoming Decisions</u> <i>To endorse the published Notification of Decisions.</i>	R&S	All	All	Nicholas Pontone, Senior Democratic Services Officer Tel: 01753 875120	-	None		

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Bold – Key Decision Non-Bold – Non-Key Decision *Italics* – Performance/Monitoring Report

Cabinet - 18th January 2021

Item	Portfolio	Ward	Priority	Contact Officer	Other Committee	Background Documents	New Item	Likely to be Part II
<u>HRA Rents & Service Charges 2021/22</u> To consider the Housing Revenue Account rent and service charge for 2021/22 and, if agreed, recommend the changes to full Council.	Nazir	All	All	Neale Cooper, Head of Finance (Transformation) Tel: (01753) 875417	-	None	√	
<u>Council Tax Support Scheme</u> To agree a scheme for the administration of Council Tax support for 2021-22.	G&C	All	All	Neil Wilcox, Director of Finance and Resources (Section 151 Officer) Tel: 01753 875358	-	None	√	
<u>References from Overview & Scrutiny</u> <i>To consider any references from the Overview & Scrutiny Committee and Scrutiny Panels.</i>	G&C	All	All	Janine Jenkinson, Senior Democratic Services Officer Tel: 01753 875018	-	None	√	
<u>Notification in Forthcoming Decisions</u> <i>To endorse the published Notification of Decisions.</i>	R&S	All	All	Nicholas Pontone, Senior Democratic Services Officer Tel: 01753 875120	-	None	√	

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Bold – Key Decision

Non-Bold – Non-Key Decision

Italics – Performance/Monitoring Report

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

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